2026:MNHC:259-DB

REPORTABLE

Sl. Nos. 11-15

IN THE HIGH COURT OF MANIPUR
AT IMPHAL

PIL No. 14 of 2026

1. The Kangleipak Students' Association (KSA) under Regd. No. 2041 of 2010 represented by its Secretary, Huirongbam Babulu Singh, aged about 29 years, resident of Kakwa Nameirakpam Leikai, Thongju, P.O. Manipur University, P.S. Singjamei, Imphal East District, Manipur – 795003.

2. The International Peace and Social Advancement (IPSA), a registered body bearing Regd. No. 446 dated 20.03.2021 represented by its President, Shri Maibam Bisheshwor, aged about 65 years, S/o M. Nillababu Singh, resident of Sagolband Khamnam Leirak, P.O. Lamphel & P.S. Imphal, District Imphal West, Manipur – 795004.

.....Petitioners

-Versus-

1. The Union of India represented by the Secretary, Ministry of Home Affairs, Govt. of India North Block, Central Secretariat, New Delhi – 110001.

2. The Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Mansingh Road, New Delhi – 110011.

3. The Director of Census Operations and Chief Principal Census Officer, Manipur, Ministry of Home Affairs, Govt. of India, Yumnam Leikai, Imphal West District, Manipur – 795001.

4. The State of Manipur through the Chief Secretary, Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.

5. The Commissioner (Home), Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.

……Respondents

With
MC(PIL) No. 16 of 2026
[Ref.:- PIL No. 14 of 2026]

1. The Kangleipak Students' Association (KSA) under Regd. No. 2041 of 2010 represented by its Secretary, Huirongbam Babulu Singh, aged about 29 years, resident of Kakwa Nameirakpam Leikai, Thongju, P.O. Manipur University, P.S. Singjamei, Imphal East District, Manipur – 795003.

2. The International Peace and Social Advancement (IPSA), a registered body bearing Regd. No. 446 dated 20.03.2021 represented by its President, Shri Maibam Bisheshwor, aged about 65 years, S/o M. Nillababu Singh, resident of Sagolband Khamnam Leirak, P.O. Lamphel & P.S. Imphal, District Imphal West, Manipur – 795004.

……Applicants

-Versus-

1. The Union of India represented by the Secretary, Ministry of Home Affairs, Govt. of India North Block, Central Secretariat, New Delhi – 110001.

2. The Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Mansingh Road, New Delhi – 110011.

3. The Director of Census Operations and Chief Principal Census Officer, Manipur, Ministry of Home Affairs, Govt. of India, Yumnam Leikai, Imphal West District, Manipur – 795001.

4. The State of Manipur through the Chief Secretary, Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.

5. The Commissioner (Home), Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.

……Respondents

With

MC(PIL) No. 18 of 2026

[Ref.:- PIL No. 14 of 2026]

1. The Kangleipak Students' Association (KSA) under Regd. No. 2041 of 2010 represented by its Secretary, Huirongbam Babulu Singh, aged about 29 years, resident of Kakwa Nameirakpam Leikai, Thongju, P.O. Manipur University, P.S. Singjamei, Imphal East District, Manipur – 795003.
2. The International Peace and Social Advancement (IPSA), a registered body bearing Regd. No. 446 dated 20.03.2021 represented by its President, Shri Maibam Bisheshwor, aged about 65 years, S/o M. Nillababu Singh, resident of Sagolband Khamnam Leirak, P.O. Lamphel & P.S. Imphal, District Imphal West, Manipur – 795004.

.....Applicants

-Versus-

1. The Union of India represented by the Secretary, Ministry of Home Affairs, Govt. of India North Block, Central Secretariat, New Delhi – 110001.
2. The Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Mansingh Road, New Delhi – 110011.
3. The Director of Census Operations and Chief Principal Census Officer, Manipur, Ministry of Home Affairs, Govt. of India, Yumnam Leikai, Imphal West District, Manipur – 795001.
4. The State of Manipur through the Chief Secretary, Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.
5. The Commissioner (Home), Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.

.....Respondents

With

MC(WP(C)) No. 649 of 2026

[Ref.:- WP(C) No. 623 of 2026]

Shanta Singh Nahakpam, aged about 44 years, S/o Nahakpam Shamungou Singh, a permanent resident of Yaiskul Chingakham Leikai, P.O. & P.S.

Imphal, Imphal West District, Manipur, A/p Chingmeirong Mamang Leikai, National Highway No. 2, Opp. Nepali Basti, P.O. Mantripukhri, P.S. Heingang, Imphal East District, Manipur.

……Applicant

-Versus-

1. The Union of India represented by the Secretary, Ministry of Home Affairs, Government of India, North Block, New Delhi – 110001.
2. The Registrar General & Census Commissioner of India, Office of the Registrar General & Census Commissioner of India, Ministry of Home Affairs, Government of India, 2/A, Man Singh Road, New Delhi – 110011.
3. The Directorate of Census Operations, Manipur, represented by the Director of Census Operations, Government of India, Imphal, Manipur.
4. The State of Manipur, represented by the Chief Secretary, Government of Manipur, Civil Secretariat, Imphal West, Manipur.
5. The Principal Secretary (Home), Government of Manipur, Civil Secretariat, Imphal West, Manipur.
6. The Joint Secretary (Home), Government of Manipur, Civil Secretariat, Imphal, Manipur.

……Respondents

With
<u>WP(C) No. 623 of 2026</u>

Shanta Singh Nahakpam, aged about 44 years, S/o Nahakpam Shamungou Singh, a permanent resident of Yaiskul Chingakham Leikai, P.O. & P.S. Imphal, Imphal West District, Manipur, A/p Chingmeirong Mamang Leikai, National Highway No. 2, Opp. Nepali Basti, P.O. Mantripukhri, P.S. Heingang, Imphal East District, Manipur.

……Petitioner

-Versus-

1. The Union of India represented by the Secretary, Ministry of Home Affairs, Government of India, North Block, New Delhi – 110001.

2. The Registrar General & Census Commissioner of India, Office of the Registrar General & Census Commissioner of India, Ministry of Home Affairs, Government of India, 2/A, Man Singh Road, New Delhi – 110011.
3. The Directorate of Census Operations, Manipur, represented by the Director of Census Operations, Government of India, Imphal, Manipur.
4. The State of Manipur, represented by the Chief Secretary, Government of Manipur, Civil Secretariat, Imphal West, Manipur.
5. The Principal Secretary (Home), Government of Manipur, Civil Secretariat, Imphal West, Manipur.
6. The Joint Secretary (Home), Government of Manipur, Civil Secretariat, Imphal, Manipur.

.....Respondents

BEFORE
HON'BLE THE CHIEF JUSTICE MR. M. SUNDAR
HON'BLE MR. JUSTICE A. GUNESHWAR SHARMA

For petitioners in PIL No. 14 of 2026 and applicants in MC (PIL) No. 16 of 2026 & MC (PIL) No. 18 of 2026	Mr. Kh. Tarunkumar, Senior Advocate, instructed by Mr. Meinam Rustam Singh, Advocate
For petitioner in W.P. (C) No. 623 of 2026 and applicant in MC [W.P. (C)] No. 649 of 2026	Mr. Hijam Chandrakumar Singh, Advocate
For respondent Nos. 1 to 3 in PIL, Writ Petition, and Miscellaneous Cases	Mr. Kh. Samarjit, Senior Advocate and Deputy Solicitor General of India, instructed by Mr. Nongdamba Naorem, Advocate
For respondent Nos. 4 & 5 in PIL No. 14 of 2026, MC (PIL) No. 16 of 2026 and MC (PIL) No. 18 of 2026	Mr. Lenin Hijam, Senior Advocate and Advocate General for State of Manipur, instructed by Ms. Thanyomi Keishing, Advocate
For respondent Nos. 4 to 6 in W.P. (C) No. 623 of 2026 and MC [W.P. (C)] No. 649 of 2026	Mr. Lenin Hijam, Senior Advocate and Advocate General for State of Manipur, instructed by Ms. Thanyomi Keishing, Advocate
Date of Judgment & Order	**04.11.2026**

COMMON JUDGMENT AND ORDER

(ORAL)

(M. Sundar, CJ)

[1] This common order will now govern and dispose of the captioned main Public Interest Litigation, captioned main Writ Petition and captioned 3 (three) Miscellaneous Cases thereat.

[2] In the hearing today, Mr. Kh. Tarunkumar, learned Senior Advocate, instructed by Mr. Meinam Rustam Singh, learned counsel on record for PIL petitioners in captioned PIL is before this Court (physical Court); Mr. Hijam Chandrakumar Singh, learned counsel on record for lone writ petitioner in captioned writ petition is before this Court on the Video Conferencing (VC) platform; Mr. Nongdamba Naorem, learned counsel on record for respondent Nos. 1 to 3 in captioned PIL as well as captioned WP and MCs thereat; Mr. Lenin Hijam, learned Senior Advocate and learned Advocate General for State of Manipur instructed by Ms. Thanyomi Keishing, learned State counsel for respondent Nos. 4 & 5 in captioned PIL and MC thereat and respondent Nos. 4 to 6 in captioned WP and MC thereat are before this Court (physical court). To be noted, Mr. Kh. Samarjit, learned Senior Advocate and learned DSGI (Deputy Solicitor General of India) who is leading Mr. Nongdamba Naorem, learned counsel, is before this Court on the VC platform.

[3] This common order has to be read in conjunction with and in continuation of proceedings/orders made by this Court in the listing of captioned matters on 31.08.2026 which reads as follows:

'IN THE HIGH COURT OF MANIPUR
AT IMPHAL

PIL No. 14 of 2026

1. *The Kangleipak Students' Association (KSA) under Regd. No. 2041 of 2010 represented by its Secretary, Huirongbam Babulu Singh, aged about 29 years, resident of Kakwa Nameirakpam Leikai, Thongju, P.O. Manipur University, P.S. Singjamei, Imphal East District, Manipur – 795003.*

2. *The International Peace and Social Advancement (IPSA), a registered body bearing Regd. No. 446 dated 20.03.2021 represented by its President, Shri Maibam Bisheshwor, aged about 65 years, S/o M. Nillababu Singh, resident of Sagolband Khamnam Leirak, P.O. Lamphel & P.S. Imphal, District Imphal West, Manipur – 795004.*

……Petitioners

-Versus-

1. *The Union of India represented by the Secretary, Ministry of Home Affairs, Govt. of India North Block, Central Secretariat, New Delhi – 110001.*
2. *The Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Mansingh Road, New Delhi – 110001.*
3. *The Director of Census Operations and Chief Principal Census Officer, Manipur, Ministry of Home Affairs, Govt. of India, Yumnam Leikai, Imphal West District, Manipur – 795001.*
4. *The State of Manipur through the Chief Secretary, Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.*
5. *The Commissioner (Home), Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.*

……Respondents

With
MC(PIL) No. 16 of 2026
[Ref.:- PIL No. 14 of 2026]

1. *The Kangleipak Students' Association (KSA) under Regd. No. 2041 of 2010 represented by its Secretary, Huirongbam*

Babulu Singh, aged about 29 years, resident of Kakwa Nameirakpam Leikai, Thongju, P.O. Manipur University, P.S. Singjamei, Imphal East District, Manipur – 795003.

2. *The International Peace and Social Advancement (IPSA), a registered body bearing Regd. No. 446 dated 20.03.2021 represented by its President, Shri Maibam Bisheshwor, aged about 65 years, S/o M. Nillababu Singh, resident of Sagolband Khamnam Leirak, P.O. Lamphel & P.S. Imphal, District Imphal West, Manipur – 795004.*

……Petitioners

-Versus-

1. *The Union of India represented by the Secretary, Ministry of Home Affairs, Govt. of India North Block, Central Secretariat, New Delhi – 110001.*
2. *The Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Mansingh Road, New Delhi – 110001.*
3. *The Director of Census Operations and Chief Principal Census Officer, Manipur, Ministry of Home Affairs, Govt. of India, Yumnam Leikai, Imphal West District, Manipur – 795001.*
4. *The State of Manipur through the Chief Secretary, Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.*
5. *The Commissioner (Home), Govt. of Manipur, Secretariat Building, P.O. Mantripukhri & P.S. Heingang, Imphal East District, Manipur – 795002.*

……Respondents

With

MC(WP(C)) No. 649 of 2026

Ref.:- WP(C) No. 623 of 2026

Shanta Singh Nahakpam, aged about 44 years, S/o Nahakpam Shamungou Singh, a permanent resident of Yaiskul Chingakham Leikai, P.O. & P.S. Imphal, Imphal West District, Manipur, A/p Chingmeirong Mamang Leikai, National Highway No. 2, Opp. Nepali Basti, P.O. Mantripukhri, P.S. Heingang, Imphal East District, Manipur.

……Applicant

-Versus-

1. *The Union of India represented by the Secretary, Ministry of Home Affairs, Government of India, North Block, New Delhi – 110001.*
2. *The Registrar General & Census Commissioner of India, Office of the Registrar General & Census Commissioner of India, Ministry of Home Affairs, Government of India, 2/A, Man Singh Road, New Delhi – 110001.*
3. *The Directorate of Census Operations, Manipur, represented by the Director of Census Operations, Government of India, Imphal, Manipur.*
4. *The State of Manipur, represented by the Chief Secretary, Government of Manipur, Civil Secretariat, Imphal West, Manipur.*
5. *The Principal Secretary (Home), Government of Manipur, Civil Secretariat, Imphal West, Manipur.*
6. *The Joint Secretary (Home), Government of Manipur, Civil Secretariat, Imphal, Manipur.*

……Respondents

With
WP(C) No. 623 of 2026

Shanta Singh Nahakpam, aged about 44 years, S/o Nahakpam Shamungou Singh, a permanent resident of Yaiskul Chingakham Leikai, P.O. & P.S. Imphal, Imphal West District, Manipur, A/p Chingmeirong Mamang Leikai, National Highway No. 2, Opp. Nepali Basti, P.O. Mantripukhri, P.S. Heingang, Imphal East District, Manipur.

……Petitioner

-Versus-

1. *The Union of India represented by the Secretary, Ministry of Home Affairs, Government of India, North Block, New Delhi – 110001.*
2. *The Registrar General & Census Commissioner of India, Office of the Registrar General & Census Commissioner of India, Ministry of Home Affairs, Government of India, 2/A, Man Singh Road, New Delhi – 110001.*
3. *The Directorate of Census Operations, Manipur, represented by the Director of Census Operations, Government of India, Imphal, Manipur.*
4. *The State of Manipur, represented by the Chief Secretary, Government of Manipur, Civil Secretariat, Imphal West, Manipur.*

5. *The Principal Secretary (Home), Government of Manipur, Civil Secretariat, Imphal West, Manipur.*
6. *The Joint Secretary (Home), Government of Manipur, Civil Secretariat, Imphal, Manipur.*

……Respondents

B E F O R E

HON'BLE THE CHIEF JUSTICE MR. M. SUNDAR
HON'BLE MR. JUSTICE A. GUNESHWAR SHARMA
(ORDER)
(Order of the Court was made by M. Sundar, CJ)

31-08-2026

[1] The following abbreviations/short forms are used in this order for the sake of brevity/convenience and clarity:

Sl. No.	***Abbreviations/ Short Forms***	***Full Form/Expansion***
1.	*PIL*	*Public Interest Litigation*
2.	*R1*	*first respondent*
3.	*R2*	*second respondent*
4.	*R3*	*third respondent*
5.	*R4*	*fourth respondent*
6.	*R5*	*fifth respondent*
7.	*Census Act*	*The Census Act, 1948 (37 of 1948)*
8.	*Census Rules*	*The Census Rules, 1990 as amended by (Amendment) Rules, 2022*
9.	*NRC*	*The National Register of Citizens*
10.	*IDP*	*Internally Displaced Person*
11.	*IDPs*	*Internally Displaced Persons*
12.	*I-impugned Notification*	*Notification dated 07-01-2026 bearing Reference No. S.O. 99(E) issued by R2 inter-alia in exercise of powers under Sections 3, 17A of the Census Act, Rules 6A and 6D of the Census Rules*
13.	*II-impugned Notification*	*Notification dated 22.03.2026 bearing Reference No. H-3401/3/2025-HD-HD issued by R5 inter-alia in exercise of powers under sub rule (iii) of Rule 8 of Census Rules*
14.	*Impugned Notifications*	*I-impugned Notification and II-impugned Notification* ***collectively***
15.	*WP*	*writ petition*
16.	*MC*	*miscellaneous case*
17.	*MCs*	*miscellaneous cases*

Sl. No.	*Abbreviations/ Short Forms*	*Full Form/Expansion*
18.	*R-1 to R-3 in captioned PIL and WP '**collectively**'*	*Central Government **(solely for the sake of convenience and clarity)***
19.	*R-4 & R-5 in captioned PIL and R-4 to R-6 in captioned WP '**collectively**'*	*State Government **(solely for the sake of convenience and clarity)***
20.	*AG*	*Advocate General*
21.	*DSGI*	*Deputy Solicitor General of India*

[2] *In the hearing today, Mr. Kh. Tarunkumar, learned Senior Advocate instructed by Mr. Meinam Rustam Singh, learned counsel on record for PiL petitioners in captioned PiL; Mr. Hijam Chandrakumar Singh, learned counsel on record for lone writ petitioner in captioned WP; Mr. Kh. Samarjit, learned Senior Advocate and learned DSGI (Deputy Solicitor General of India) instructed by Mr. N. Nongdamba, learned counsel on record for R1 to R3 in captioned PIL as well as captioned WP and MCs thereat; Mr. Lenin Hijam, learned Senior Advocate and learned Advocate General for State of Manipur instructed by Ms. Thanyomi Keishing, learned State counsel for R4 and R5 in captioned PIL and MC thereat and R4 to R6 in captioned WP and MC thereat are before this Court (physical court).*

[3] *This proceedings/order has to be read in conjunction with and in continuation of earlier proceedings made in the previous listings, more particularly proceedings/orders made in the listings on 25-08-2026 and 28-08-2026 which read as follows:—*

'BEFORE
HON'BLE THE CHIEF JUSTICE MR. M. SUNDAR
HON'BLE MR. JUSTICE A. GUNESHWAR SHARMA

25.08.2026

O R D E R

[M. Sundar, CJ]

[1] *Read this in conjunction with and in continuation of earlier proceedings made in captioned PIL No. 14 of 2026 and MC(PIL) No. 16 of 2026 thereat on 21.08.2026.*

[2] *Thereafter, one of us (Hon'ble Mr. Justice A. Guneshwar Sharma) sitting as a single Bench referred captioned WP(C) No. 623 of 2026 and MC(WP(C)) No. 649 of 2026 thereat to Chief Justice vide Rule 3 (1) (d) of Chapter IV A of High Court of Manipur Rules considering the importance of the matter. This was vide a judicial order dated 24.08.2026. Pursuant to this judicial order made by Hon'ble Single Bench, matter was placed before Chief Justice on the administrative side and captioned WP(C) No. 623 of 2026 and MC(WP(C)) No. 649 of 2026 thereat have been listed before this Division Bench pursuant to order dated 24.08.2026 made by Chief Justice on the administrative side. Today, Mr. Hijam Chandrakumar Singh, learned counsel on record for writ petitioner/MC applicant in WP(C) No. 623 of 2026 and MC(WP(C)) No. 649 of 2026 readily agrees to have his matter heard out by the Division Bench.*

[3] *In the hearing today, Mr. Kh. Tarunkumar, learned senior advocate instructed by Mr. Meinam Rustam, learned counsel on record for PIL petitioners, Mr. Hijam Chandrakumar, learned counsel on record for writ petitioner, Mr. Kh. Samarjit, learned DSGI (Deputy Solicitor General of India) instructed by Mr. N. Nongdamba, learned counsel on record for R1 to R3 in PIL and Mr. Lenin Hijam, learned A.G. (Advocate General) instructed by Ms. Thanyomi Keishing, learned State counsel on record for R4 & R5 in PIL are before this Court.*

[4] *All the afore-referred counsel and senior counsel agree/consent for tagging captioned PIL & WP and the MCs thereat. This Court is convinced about the overlap and the common issues.*

[5] *Captioned PIL and captioned WP along with MCs thereat shall now stand tagged.*

[6] *Issue notice in WP(C) No. 623 of 2026 and MC(WP(C)) No. 649 of 2026 thereat.*

[7] *Mr. N. Nongdamba, learned counsel who is present in Court accepts notice for R1 to R3 in WP and senior advocate and DSGI (Deputy Solicitor General of India) Mr. Kh. Samarjit who is leading him is also present in Court. As regards R4 to R6 in WP, Ms. Thanyomi Keishing, learned State Counsel accepts notice and Mr. Lenin Hijam, learned senior advocate and learned Advocate General for State of Manipur who is leading her is also present in Court.*

[8] *In the earlier proceedings dated 21.08.2026 made in PIL and MC thereat, this Court, particularly vide paragraph 13 thereat had directed State counsel and Central Government counsel to file by way of affidavits/reports setting out their 'stated positions' on the subject more particularly with regard to the 4(four) representations. Today, learned DSGI has placed before us a letter dated 25.08.2026 bearing reference No. 9/12/2021-CD(Cen) together with an annexure and scanned reproduction of the same is as follows:*

भारत सरकार/Government of India
गृह मंत्रालय/Ministry of Home Affairs
भारत के महारजिसट्रार एवं जनगणना आयुक्त का कार्यालय
Office of the Registrar General & Census Commissioner, India
जनगणना प्रभाग /Census Division

No: 9/12//2021-CD(Cen) Dated: 25/08/2026

To,

Sh. Samarjit Singh
The Deputy SGI,
Manipur High Court

Sub: Compliance of order dated 21..08.2026 in PIL No. 14 of 2026 - High Court of Manipur.

Sir,

In compliance of Manipur High Court dated 21.08.2026 in PIL No 14 of 2026, the status of representations submitted by petitioners is enclosed

Yours faithfully,

(V. A. Warade)
Deputy Registrar General
Email: vawarade.rgi@gov.in

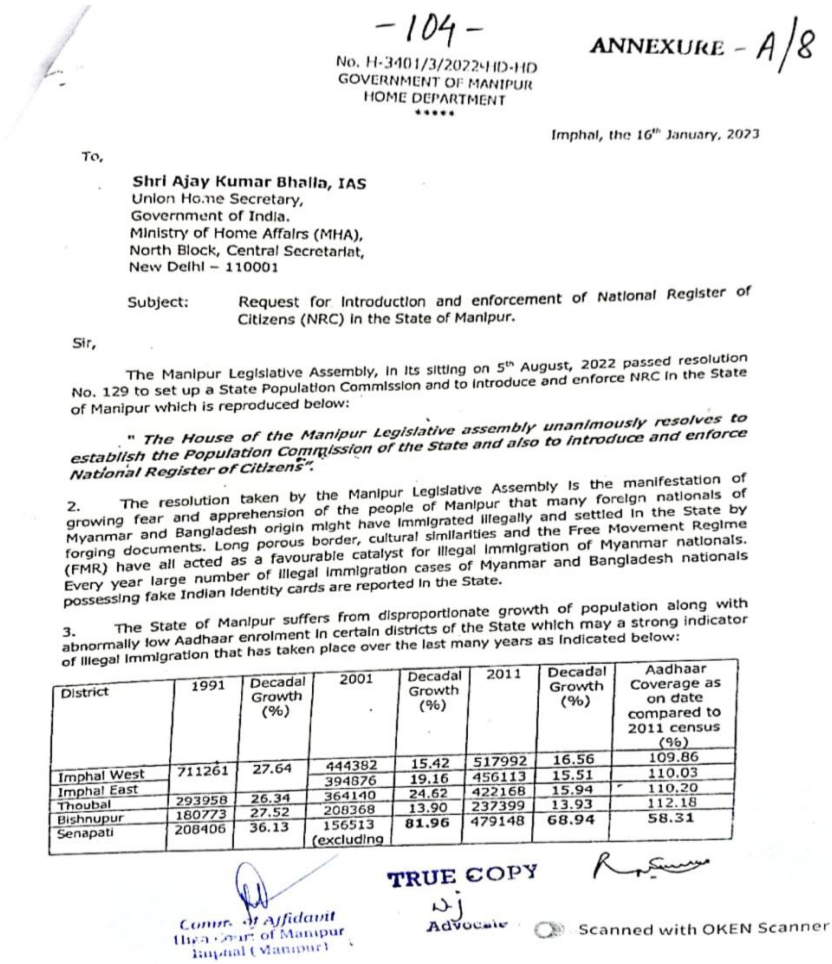
Status regarding representations received From Manipur

Sl. No.	Representation for Manipur	Dated	Status
1	Shri M. Bisheshwor, President, International Peace & Social Advancement (IPSA) regarding request for Postponement of Census, 2027 or otherwise extra special arrangsment in respect of Manipur State.	21-08-2025	The Government of Manipur has notified vide notification no. H-3401/3/2025-HD-HD dated 22nd March, 2026 period of Houselisting Operation in the State. Therefore, the decision may be taken at the level of State.
2	Shri S. Bidyananda, Joint Committee Opposing Delimitation Exercise in Manipur (Kangleipak), (JCODEM) Prayer for postponing /withholding the Census of India2027 in respect of the Manipur State-Census	06-11-2025	
3	Shri M. Bisheshwor, Joint Committee Opposing Delimitation Exercise in Manipur (Kangleipak), (JCODEM) Representation seeking for recounting of Heads of population in the 9 Hill Sub-divisions of the Hill Districts of Senapati, Ukhrul and Chandel districts of Manipur for publishing another Census Report of India 2001 in respect of the 9 Hill Sub-Divisions in compliance of the Judgment & Order dated 19/01/2007 passed in W.P.(PIL) No.16 of 2005 by the Hon'ble High Court of Manipur and till the recounting and publishing of final Census report of India 2001 in compliance of above mentioned Judgement & order, the Census of India 2027 shall be deferred in respect of the state of Manipur..	27-05-2026	Under Examination
4	The Memorandums dated 06.07.2026 submitted by the 14 Civil Society Organisation, Kangleipak, Manipur addressed to the Union Home Secretary, Ministry of Home Affairs and the Registrar General of India and Census Commissioner regarding updating National Register of Citizens (NRC) 1951 of the State of Manipur before conducting the Census of India 2027 in Manipur have been received.	6-7-2026	Under Examination

[9] *A careful perusal of the above brings to light that stated position has not been set out but it has been made clear that a decision may be taken at the level of the State with regard to request for postponement of Census, 2027.*

[10] *Likewise, learned AG has also not set out the stated position of R4 & R5 in the captioned PIL (R4 to R6 in WP) and he requests for listing on 28.08.2026 in this regard.*

[11] *Be that as it may, Mr. Kh. Tarunkumar, learned senior advocate drew our attention to two inter-office communications, one dated 16.01.2023 and another dated 12.06.2024 and scanned reproduction of the same as placed before us are as follows:*



-104-

ANNEXURE - A/8

No. H-3401/3/2022-HD-HD
GOVERNMENT OF MANIPUR
HOME DEPARTMENT
*****

Imphal, the 16th January, 2023

To,

Shri Ajay Kumar Bhalla, IAS
Union Home Secretary,
Government of India.
Ministry of Home Affairs (MHA),
North Block, Central Secretariat,
New Delhi – 110001

Subject: Request for introduction and enforcement of National Register of Citizens (NRC) in the State of Manipur.

Sir,

The Manipur Legislative Assembly, in its sitting on 5th August, 2022 passed resolution No. 129 to set up a State Population Commission and to introduce and enforce NRC in the State of Manipur which is reproduced below:

" The House of the Manipur Legislative assembly unanimously resolves to establish the Population Commission of the State and also to introduce and enforce National Register of Citizens".

2. The resolution taken by the Manipur Legislative Assembly is the manifestation of growing fear and apprehension of the people of Manipur that many foreign nationals of Myanmar and Bangladesh origin might have immigrated illegally and settled in the State by forging documents. Long porous border, cultural similarities and the Free Movement Regime (FMR) have all acted as a favourable catalyst for illegal immigration of Myanmar nationals. Every year large number of illegal immigration cases of Myanmar and Bangladesh nationals possessing fake Indian identity cards are reported in the State.

3. The State of Manipur suffers from disproportionate growth of population along with abnormally low Aadhaar enrolment in certain districts of the State which may a strong indicator of illegal immigration that has taken place over the last many years as indicated below:

District	1991	Decadal Growth (%)	2001	Decadal Growth (%)	2011	Decadal Growth (%)	Aadhaar Coverage as on date compared to 2011 census (%)
Imphal West	711261	27.64	444382	15.42	517992	16.56	109.86
Imphal East			394876	19.16	456113	15.51	110.03
Thoubal	293958	26.34	364140	24.62	422168	15.94	110.20
Bishnupur	180773	27.52	208368	13.90	237399	13.93	112.18
Senapati	208406	36.13	156513 (excluding	81.96	479148	68.94	58.31

TRUE COPY

Advocate

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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			3 sub-div)				
Churachandpur	176184	31.00	227905	29.81	274143	20.29	95.79
Ukhrul	109275	31.74	140778	28.98	183998	**30.70**	84.26
Chandel	71014	25.81	118327	**72.80**	144182	21.85	**75.74**
Tamenglong	86278	38.51	111499	29.23	140651	26.15	**76.41**

4. The valley districts of Manipur – Imphal East, Imphal West, Thoubal and Bishnupur, with better healthcare and livelihood opportunities, is expected to show greater population growth compared to hill districts under normal circumstances due to population migration. The reality is, however, exactly the opposite with few districts such as Senapati and Chandel showing as high as 81.96 and 72.80 decadal growth respectively as shown in the table above. This is an abnormal phenomenon which may be largely attributed to illegal immigration.

5. The Aadhaar enrolment in all valley districts is about 110% which is the expected figure as Aadhaar has come to be accepted as universal identity document. Aadhaar enrolment, in spite of all efforts remain abnormally low in many hills districts with one (Senapati) as low as 58.31%. This again may be an indication of presence of large population without proper documents.

6. While the State Government has made consistent effort to detect and deport illegal immigrants, it is feared that a large number of people have already settled in the State and possessed Indian identity cards through fraudulent means. There were 478 cases of Myanmar nationals pushed back by police while trying to cross over in 2021 alone and 208 illegal immigrants (202 are Myanmar nationals) have been apprehended from 2016 to 2022. The figure excludes pushed back cases by Assam Rifles which is the Border Guarding Force.

7. Presence of these illegal immigrants with Indian identity cards obtained through fraudulent means may cause demographic imbalance and threat to national security and sovereignty of the country as these illegal immigrants will have no respect for the country's constitution and its ethos. They can only be detected through dedicated and rigorous checking of ancestral records which is only possible through introduction and enforcement of NRC in the State.

8. The Ministry of Home Affairs, Government of India, is therefore, requested to kindly consider to introduce and enforce NRC in State of Manipur by making suitable provisions or amendment in the Citizenship Act, 1955 and Citizenship (Registration of Citizens and Issue of National Identity Cards) Rules, 2003 in national interest.

Yours faithfully,

(T. Ranjit Singh)
Commissioner-cum-Secretary (Home),
Government of Manipur

Copy to:

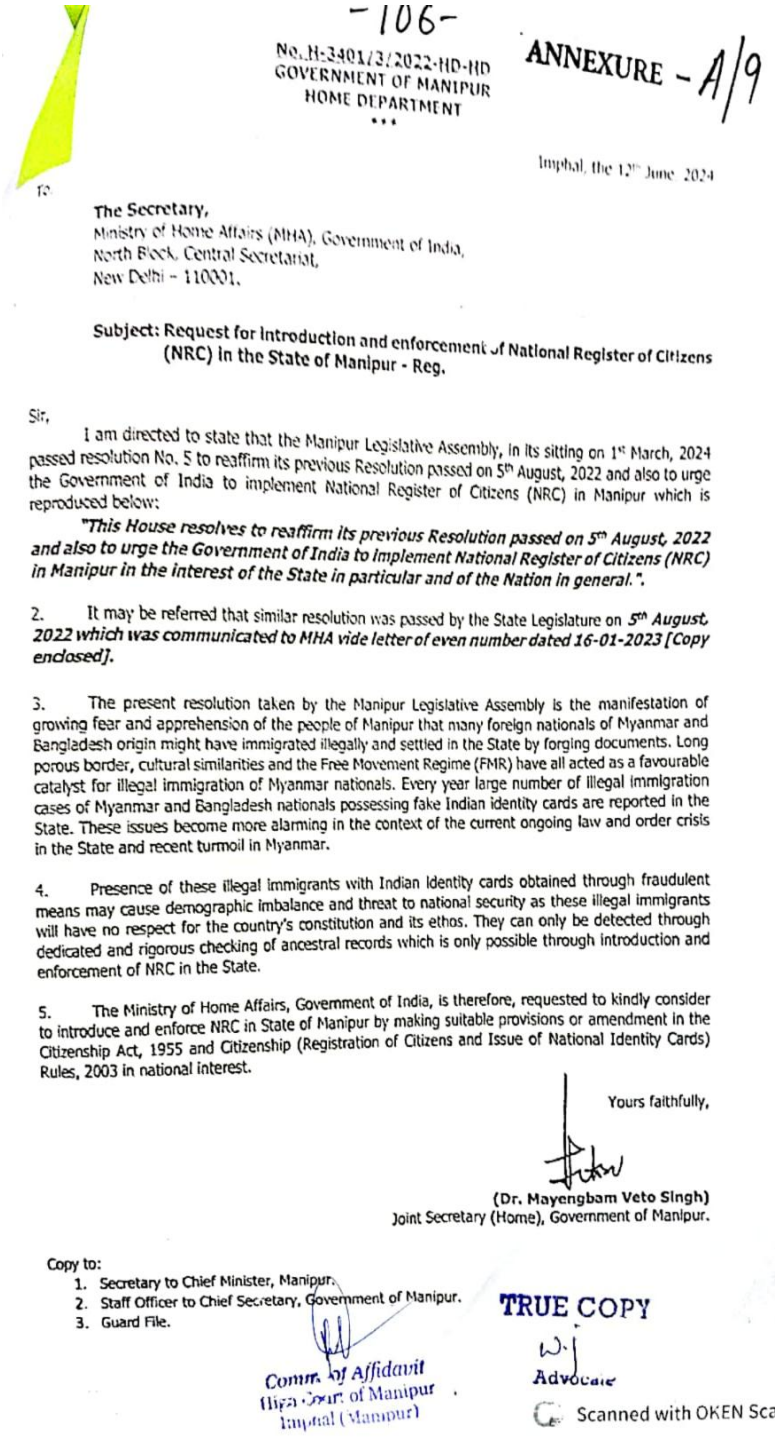
1. Secretary to Chief Minister, Manipur
2. Staff Officer to Chief Secretary, Government of Manipur
3. Guard File

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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Advocate

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-106-

No.H-3401/3/2022-HD-HD
GOVERNMENT OF MANIPUR
HOME DEPARTMENT
***

ANNEXURE - A/9

Imphal, the 12th June 2024

To

The Secretary,
Ministry of Home Affairs (MHA), Government of India,
North Block, Central Secretariat,
New Delhi - 110001.

Subject: Request for introduction and enforcement of National Register of Citizens (NRC) in the State of Manipur - Reg.

Sir,

I am directed to state that the Manipur Legislative Assembly, in its sitting on 1st March, 2024 passed resolution No. 5 to reaffirm its previous Resolution passed on 5th August, 2022 and also to urge the Government of India to implement National Register of Citizens (NRC) in Manipur which is reproduced below:

"This House resolves to reaffirm its previous Resolution passed on 5th August, 2022 and also to urge the Government of India to implement National Register of Citizens (NRC) in Manipur in the interest of the State in particular and of the Nation in general.".

2. It may be referred that similar resolution was passed by the State Legislature on ***5th August, 2022 which was communicated to MHA vide letter of even number dated 16-01-2023 [Copy enclosed].***

3. The present resolution taken by the Manipur Legislative Assembly is the manifestation of growing fear and apprehension of the people of Manipur that many foreign nationals of Myanmar and Bangladesh origin might have immigrated illegally and settled in the State by forging documents. Long porous border, cultural similarities and the Free Movement Regime (FMR) have all acted as a favourable catalyst for illegal immigration of Myanmar nationals. Every year large number of illegal immigration cases of Myanmar and Bangladesh nationals possessing fake Indian identity cards are reported in the State. These issues become more alarming in the context of the current ongoing law and order crisis in the State and recent turmoil in Myanmar.

4. Presence of these illegal immigrants with Indian identity cards obtained through fraudulent means may cause demographic imbalance and threat to national security as these illegal immigrants will have no respect for the country's constitution and its ethos. They can only be detected through dedicated and rigorous checking of ancestral records which is only possible through introduction and enforcement of NRC in the State.

5. The Ministry of Home Affairs, Government of India, is therefore, requested to kindly consider to introduce and enforce NRC in State of Manipur by making suitable provisions or amendment in the Citizenship Act, 1955 and Citizenship (Registration of Citizens and Issue of National Identity Cards) Rules, 2003 in national interest.

Yours faithfully,

(Dr. Mayengbam Veto Singh)
Joint Secretary (Home), Government of Manipur.

Copy to:
1. Secretary to Chief Minister, Manipur.
2. Staff Officer to Chief Secretary, Government of Manipur.
3. Guard File.

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

TRUE COPY

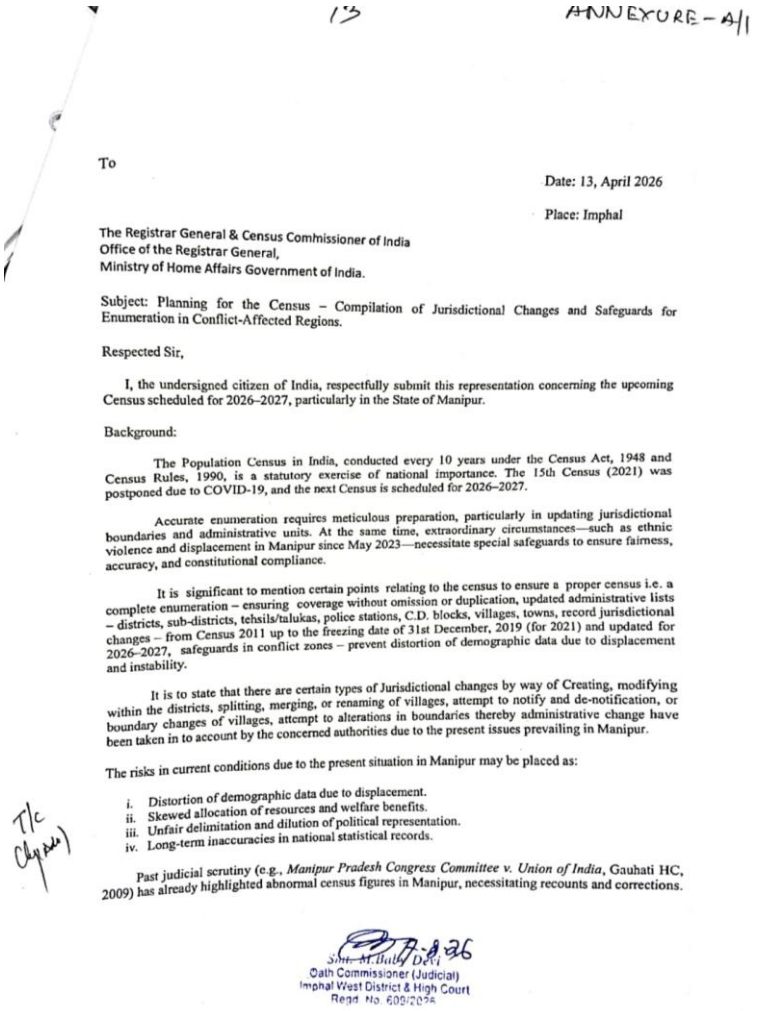
Advocate

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[12] *Adverting to the afore-referred inter-office communications, Mr. Kh. Tarunkumar, senior advocate for PIL petitioners pointed out that there is a unanimous resolution made by the Manipur Legislative Assembly regarding introduction and enforcement of NRC (National Register of Citizens). Learned senior counsel pointed out that this unanimous resolution is dated 05.08.2022 and it has been subsequently reiterated by the Manipur Legislative Assembly by another resolution dated 01.03.2024.*

[13] *As regards the notification issued by State Government which is under challenge being notification dated 22.03.2026, the same has been issued in exercise of power under Rule 8 (iii) of Census Rules. Adverting to the instructions from the office of the Register General and Census Commissioner of India which has been placed before us (scanned and reproduced supra), learned AG submitted that whether a decision to be taken at the level of the State will includes a decision qua house listing operations beyond 30.09.2026 is being examined.*

[14] *As regards captioned WP, it is predicated on a representation dated 13.04.2026 sent by the writ petitioner and a scanned reproduction of the same is as follows:*



13 ANNEXURE – A/1

To

Date: 13, April 2026

Place: Imphal

The Registrar General & Census Commissioner of India
Office of the Registrar General,
Ministry of Home Affairs Government of India.

Subject: Planning for the Census – Compilation of Jurisdictional Changes and Safeguards for Enumeration in Conflict-Affected Regions.

Respected Sir,

I, the undersigned citizen of India, respectfully submit this representation concerning the upcoming Census scheduled for 2026–2027, particularly in the State of Manipur.

Background:

The Population Census in India, conducted every 10 years under the Census Act, 1948 and Census Rules, 1990, is a statutory exercise of national importance. The 15th Census (2021) was postponed due to COVID-19, and the next Census is scheduled for 2026–2027.

Accurate enumeration requires meticulous preparation, particularly in updating jurisdictional boundaries and administrative units. At the same time, extraordinary circumstances—such as ethnic violence and displacement in Manipur since May 2023—necessitate special safeguards to ensure fairness, accuracy, and constitutional compliance.

It is significant to mention certain points relating to the census to ensure a proper census i.e. a complete enumeration – ensuring coverage without omission or duplication, updated administrative lists – districts, sub-districts, tehsils/talukas, police stations, C.D. blocks, villages, towns, record jurisdictional changes – from Census 2011 up to the freezing date of 31st December, 2019 (for 2021) and updated for 2026–2027, safeguards in conflict zones – prevent distortion of demographic data due to displacement and instability.

It is to state that there are certain types of Jurisdictional changes by way of Creating, modifying within the districts, splitting, merging, or renaming of villages, attempt to notify and de-notification, or boundary changes of villages, attempt to alterations in boundaries thereby administrative change have been taken in to account by the concerned authorities due to the present issues prevailing in Manipur.

The risks in current conditions due to the present situation in Manipur may be placed as:

i. Distortion of demographic data due to displacement.
ii. Skewed allocation of resources and welfare benefits.
iii. Unfair delimitation and dilution of political representation.
iv. Long-term inaccuracies in national statistical records.

T/C Chyada)

Past judicial scrutiny (e.g., *Manipur Pradesh Congress Committee v. Union of India*, Gauhati HC, 2009) has already highlighted abnormal census figures in Manipur, necessitating recounts and corrections.

Smt. M. Babi Devi 13.4.26
Oath Commissioner (Judicial)
Imphal West District & High Court
Regd. No. 609/2025

The present prevailing situations shall infringe and violates upon the Constitutional mandates Article 14 (fairness and equality), inaccurate data undermines Article 170 (fair representation in constituencies), democratic rights under Articles 19, 21, and 326 are compromised. The Supreme Court in *Anoop Baranwal v. Union of India (2023)* emphasized that free and fair elections depend on reliable institutions and accurate data.

It is to further mention that census had not been conducted in Assam (1981) and Jammu & Kashmir (1991) due to instability. Census 2021 had been postponed nationwide due to COVID-19 and separate schedules adopted for snow-bound areas (J&K, Ladakh, 2025).

These demonstrate flexibility in the decennial character of the Census when integrity of data is at stake.

Therefore, the concerned Ministry may direct to the concerned Directorates of Census Operations (DCOs)to

i. Collect notifications of jurisdictional changes from State Government Departments if any and compare updated lists with the earlier census Master Directory and the Local Government Directory (LGD), include forest villages/habitations not in revenue records after consultation with Forest Authorities.
ii. Nominate a dedicated officer(s) to monitor notifications and ensure timely action.

Special Measures Requested for Manipur State:

i. Record original place of residence for displaced persons.
ii. Introduce a displacement status field in census questionnaires.
iii. Issue special instructions/SoPs for enumerators in conflict-affected areas.
iv. Consider deferment or phased enumeration until stability is restored.
v. Ensure independent monitoring to prevent manipulation or bias.

The Census being a gigantic national task. While jurisdictional accuracy is essential, ground realities in conflict-affected regions must be safeguarded to preserve the integrity of data and democratic governance.

I respectfully urge the Registrar General & Census Commissioner of India to incorporate these safeguards in Census 2026–2027, particularly in Manipur, in the larger public interest.

Respectfully submitted,

SHANTA SINGH NAHAKPAM
+917085135204, +919436235940
Shantaanta12@gmail.com

T/C

Smt. M. Baby Devi 17.8.26
Oath Commissioner (Judicial)
Imphal West District & High Court
Regd. No. 609/2025

[15] *In the light of respondents seeking time to set out their stated positions in writing either by way of affidavits/reports, considering prayers in the captioned MCs is deferred to next listing. Let the respondents place before this Court by way of affidavits/reports setting out their stated positions with clarity and specificity and next listing shall be peremptory in this regard.*

[16] *List on 28.08.2026.*

JUDGE ***CHIEF JUSTICE'***

'B E F O R E
HON'BLE THE CHIEF JUSTICE MR. M. SUNDAR
HON'BLE MR. JUSTICE A. GUNESHWAR SHARMA
O R D E R

(Order of the Court was made by Mr. M. Sundar, CJ)

28.08.2026

[1] Read this in conjunction with and in continuation of earlier proceedings made in the previous listing on 25.08.2026.

[2] In the hearing today, Mr. Kh. Tarunkumar, learned senior advocate instructed by Mr. S. Johnson, learned counsel on record for PiL petitioners and MC (Miscellaneous Case) applicants thereat, Mr. H. Chandrakumar, learned counsel on record for writ petitioner in W.P.(C) No. 623 of 2026 and MC (Miscellaneous Case) thereat are before this Court (Physical Court).

[3] As regards respondents, Mr. Kh. Samarjit, learned senior advocate and learned DSGI (Deputy Solicitor General for India) instructed by Mr. N. Nongdamba, learned counsel on record for R-1 to R-3 (respondent Nos. 1 to 3) in PIL (Public Interest Litigation) as well as WP (writ petition) and MCs thereat and Mr. Lenin Hijam, learned senior advocate and learned AG (Advocate General) for State of Manipur instructed by Ms. Thanyomi Keishing, learned State counsel for R-4 and R-5(respondent Nos. 4 and 5) in PIL and R-4 to R-6 (respondent Nos. 4 to 6) in WP and MC thereat are before this Court (Physical Court).

[4] To be noted, paragraph Nos. 15 and 16 of earlier proceedings made in the previous listing on 25.08.2026 read as follows:

> ***'[15]*** *In the light of respondents seeking time to set out their stated positions in writing either by way of affidavits/reports, considering prayers in the captioned MCs is deferred to next listing. Let the respondents place before this Court by way of affidavits/reports setting out their stated positions with clarity and specificity and next listing shall be peremptory in this regard.*
> ***[16]*** *List on 28.08.2026.'*

[5] Adverting to afore-referred paragraph No. 15, learned DSGI and learned AG submitted, on instructions in one voice in unison that all the issues raised by the PiL petitioners and writ petitioner are being examined at the highest level and that they are hopeful of reverting to this Court with the viable answer if a further short accommodation is given and if the matter is kept on Monday (31.08.2026) at 02:00 p.m.

[6] Mr. Kh. Tarunkumar, learned senior advocate highlighted the importance of maintaining status-quo (as of today) between today and Monday. Responding to this, it was pointed out by learned AG that even according to second impugned notification dated 22.03.2026, the house-listing operation of Census of India, 2027 is scheduled to commence only from 01.09.2026.

[7] In the light of the narrative thus far, we accede to afore-referred joint request of learned DSGI and learned AG making it clear that next listing on Monday (31.08.2026) shall be peremptory and all other contents of our earlier proceedings made in the previous listing on 25.08.2026 remain as such/continue to operate.

[8] Adjourned and Registry is directed to list at 02:00 p.m. (at the specific request of learned AG and learned DSGI) before this Special Bench on Monday (31.08.2026) when this Special Bench will reconvene/reassemble.

[9] ***List on 31.08.2026 before this Division Bench (Special Bench on that day) at 02:00 p.m.***

JUDGE CHIEF JUSTICE'

[4] *Adverting to earlier proceedings/orders made in the earlier listings, more particularly paragraph No. 5 of the proceedings/order made on 28-08-2026, learned DSGI submitted on instructions, more particularly on specific instructions from R2 (Registrar General and Census Commissioner, Ministry of Home Affairs, Government of India, 2/A, Mansingh Road, New Delhi – 110 001) that after discussions, a decision has been taken to postpone/defer the house listing operations of Census of India,*

2027 as regards State of Manipur. Learned DSGI further submitted that in this regard, R2 will now issue a notification to this effect, suitably modifying/amending I-impugned notification i.e., notification dated 07-01-2026 bearing reference No. S.O. 99(E) in due course. This stated position of R1 to R3 (Central Government) is the submission of learned DSGI and this submission of learned DSGI made on instructions at the Bar in the hearing is recorded as an undertaking of R2.

[5] *As regards R4 and R5 in captioned PiL and MC thereat and R4 to R6 in captioned WP and MC thereat, learned AG for State of Manipur submitted that in the light of stated position of R1 to R3 articulated by learned DSGI, R4 and R5 in captioned PiL and MC thereat and R4 to R6 in captioned WP and MC thereat (State Government) will now not commence house listing operation of Census of India, 2027 from tomorrow (i.e., 01-09-2026, Tuesday) pursuant to II - impugned notification issued by R5 (Commissioner (Home), Government of Manipur, Secretariat Building, P.O. Mantripukhri, P.S. Heingang, Imphal East District, Manipur – 795002) will be kept in abeyance awaiting notification of R1 to R3 (Central Government) postponing/ deferring house listing operation of Census of India, 2027 given with respect to State of Manipur. This submission/stated position of State Government is also recorded as an undertaking of R5.*

[6] *Learned AG for State of Manipur and learned DSGI for Central Government, submitted in unison that it would be desirable to have the captioned matters listed after 4 (four) weeks and in the interregnum, all issues raised by PiL petitioners as well as writ petitioner will be considered at the highest level and the same will be addressed is his further say.*

[7] *Mr. Kh. Tarunkumar, learned senior advocate appearing for PiL petitioners and Mr. H. Chandrakumar, learned counsel appearing for writ petitioner submitted that they are satisfied (for the present) with due recording of the stated positions in instant proceedings/order.*

[8] *In the light of stated positions of respondents (Central and State Governments) the house listing operation of Census of India, 2027 scheduled to commence tomorrow (i.e., 01-09-2026, Tuesday)*

pursuant to II-impugned notification dated 22-03-2026 bearing Reference No. H-3401/3/2025-HD-HD issued by R5 {Commissioner (Home), Government of Manipur} shall be kept in abeyance by State Government until next listing which will be on 12-10-2026, Monday.

[9] Let the parties complete their pleadings in the interregnum i.e., by next listing.

[10] List on 12-10-2026, Monday before this Special Bench at 02:00 p.m.

JUDGE *CHIEF JUSTICE*

Bipin/Victoria/Surjit

P.S. I : Upload forthwith.

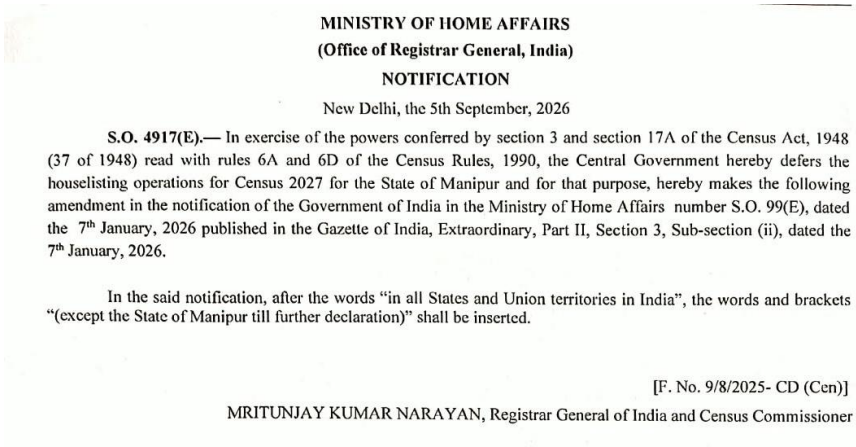
P.S. II : All concerned to act on/remain bound by web copy of this proceedings/order uploaded in official website of High Court.'

[4] As already alluded to *supra*, instant order shall be read in conjunction with and in continuation of afore-referred earlier proceedings/orders made in the listing on 31.08.2026. In addition to this, the afore-referred proceedings/orders made in the listing on 31.08.2026 shall now be read as an integral part and parcel of instant order. Though obvious, it is made clear that this also means that the abbreviations and short forms used in the earlier proceedings/orders dated 31.08.2026 will now continue to be used in instant order.

[5] At the outset, we take up one of the captioned MCs namely, MC (PIL) No. 18 of 2026 which has been filed with a prayer to accept new documents filed by PIL petitioners (Annexures-M/1 to M/12) and consider

the same. This MC (PIL) No. 18 of 2026 is not opposed by respondents. This Court also finds that the prayer is innocuous therefore, prayer in MC (PIL) No. 18 of 2026 is acceded to.

[6] Pending captioned main PIL and captioned main WP, there were two Notifications published by R2 (published in the Gazette of India), one dated 05.09.2026 bearing Reference No. S.O. 4917(E) and another dated 30.10.2026 bearing Reference S.O. 5913 (E) and scanned reproduction of the same are as follows:



MINISTRY OF HOME AFFAIRS

(Office of Registrar General, India)

NOTIFICATION

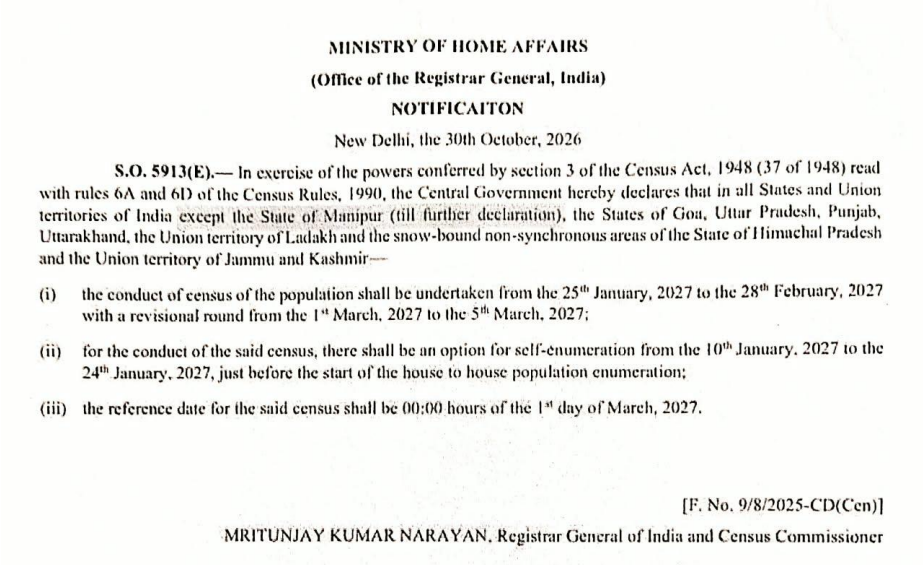
New Delhi, the 5th September, 2026

S.O. 4917(E).— In exercise of the powers conferred by section 3 and section 17A of the Census Act, 1948 (37 of 1948) read with rules 6A and 6D of the Census Rules, 1990, the Central Government hereby defers the houselisting operations for Census 2027 for the State of Manipur and for that purpose, hereby makes the following amendment in the notification of the Government of India in the Ministry of Home Affairs number S.O. 99(E), dated the 7th January, 2026 published in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (ii), dated the 7th January, 2026.

In the said notification, after the words "in all States and Union territories in India", the words and brackets "(except the State of Manipur till further declaration)" shall be inserted.

[F. No. 9/8/2025- CD (Cen)]

MRITUNJAY KUMAR NARAYAN, Registrar General of India and Census Commissioner



MINISTRY OF HOME AFFAIRS

(Office of the Registrar General, India)

NOTIFICAITON

New Delhi, the 30th October, 2026

S.O. 5913(E).— In exercise of the powers conferred by section 3 of the Census Act, 1948 (37 of 1948) read with rules 6A and 6D of the Census Rules, 1990, the Central Government hereby declares that in all States and Union territories of India except the State of Manipur (till further declaration), the States of Goa, Uttar Pradesh, Punjab, Uttarakhand, the Union territory of Ladakh and the snow-bound non-synchronous areas of the State of Himachal Pradesh and the Union territory of Jammu and Kashmir—

(i) the conduct of census of the population shall be undertaken from the 25th January, 2027 to the 28th February, 2027 with a revisional round from the 1st March, 2027 to the 5th March, 2027;

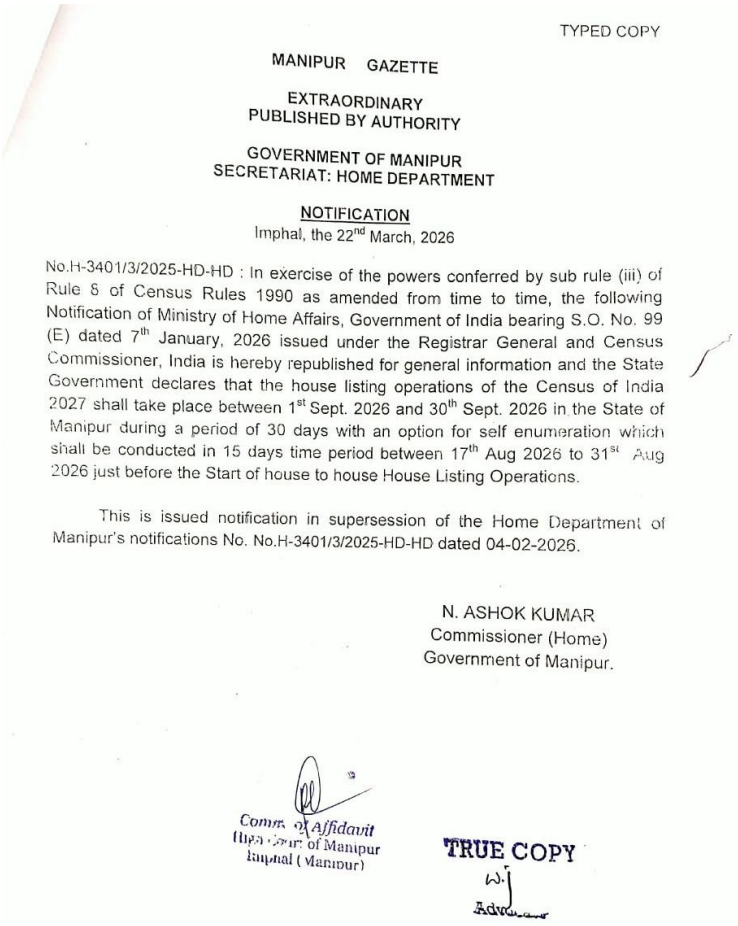
(ii) for the conduct of the said census, there shall be an option for self-enumeration from the 10th January, 2027 to the 24th January, 2027, just before the start of the house to house population enumeration;

(iii) the reference date for the said census shall be 00:00 hours of the 1st day of March, 2027.

[F. No. 9/8/2025-CD(Cen)]

MRITUNJAY KUMAR NARAYAN, Registrar General of India and Census Commissioner

Likewise, pending captioned maters, there is one Notification by R5 in the captioned PIL, the same is dated 22.03.2026 bearing Reference No. H-3401/3/2025-HD-HD (published in the Manipur Gazette) and scanned reproduction of the same is as follows:



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MANIPUR GAZETTE

EXTRAORDINARY
PUBLISHED BY AUTHORITY

GOVERNMENT OF MANIPUR
SECRETARIAT: HOME DEPARTMENT

NOTIFICATION
Imphal, the 22nd March, 2026

No.H-3401/3/2025-HD-HD : In exercise of the powers conferred by sub rule (iii) of Rule 8 of Census Rules 1990 as amended from time to time, the following Notification of Ministry of Home Affairs, Government of India bearing S.O. No. 99 (E) dated 7th January, 2026 issued under the Registrar General and Census Commissioner, India is hereby republished for general information and the State Government declares that the house listing operations of the Census of India 2027 shall take place between 1st Sept. 2026 and 30th Sept. 2026 in the State of Manipur during a period of 30 days with an option for self enumeration which shall be conducted in 15 days time period between 17th Aug 2026 to 31st Aug 2026 just before the Start of house to house House Listing Operations.

This is issued notification in supersession of the Home Department of Manipur's notifications No. No.H-3401/3/2025-HD-HD dated 04-02-2026.

N. ASHOK KUMAR
Commissioner (Home)
Government of Manipur.

Affidavit
Manipur
Imphal (Manipur)

TRUE COPY

[7] In the light of the afore-referred Notifications made by R2 and R5 pending captioned matters, census exercise in the State of Manipur has now been put on hold.

[8] In the aforesaid scenario, there was consensus among all the counsel, senior counsel, learned Advocate General, learned DSGI

before this Court today that it will serve larger public interest better if there is a direction to consider and take a call on as many as seven representations which are before this Court as part of the case-file, keeping the census exercise (in the State of Manipur) in abeyance *vide* afore-referred three Notifications of R2 and R5.

[9] This Court for the sake of clarity and specificity, deems it appropriate to scan and reproduce the seven representations and they are as follows:

(i) Representation dated 21.08.2025 submitted by petitioner No. 2 in captioned PIL (Annexure-A/10) in PIL:

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ANNEXURE - A/10

INTERNATIONAL PEACE AND SOCIAL ADVANCEMENT
(IPSA)

Head Office : Keishampat Aheibam Leikai, Imphal - 795001
e-mail : ipsaconnect1@gmail.com

Ref. No. IPSA/A-25/2025

Date. 21st August, 2025

To

The Registrar General & Census Commissioner, India
Government of India
2-A: Mansingh Road,
New Delhi-110011

Sub: Request for Postponement of Census, 2027 or otherwise extra special arrangement in respect of Manipur State.

Sir,

I, the undersigned, have the honor to lay before you Sir, the following few lines for favour of your kind attention and necessary action in the forth coming Indian Population Census 2027.

1. That, the state of Manipur has been facing a number of unprecedented events affecting normal life of the peoples living elsewhere in the state. The state is not in a congenial atmosphere to conduct population census visiting the locations of each and every houses and households.

2. That, administratively, the office manpower of the state are transport and posted on ethnic lines in the existing 16(sixteen) districts of Manipur which cast the shadow of doubts in the transparency of administrative activities.

3. That, different narrations affecting rather distorting even the age-old history of Manipur is going on since the 3rd May, 2023 leading to trust deficit between the Meitei/Meetei communities and the so called Kuki communities.

4. That, in Manipur there is, what called "Security Zone" or "Buffer Zone" diluting free movements of the Meiteis/Meeteis and the Kukis which creates a kind of forbidden fruits rather untouchability. Consequently, there will not be any sort of cross-community supervision in the course of house to house census counts and there would be whimsical bias rather prestige bias reporting count not be ruled out.

5. That, free-movements in the 2(two) National-Highways which are the life-lines of the peoples of Manipur are yet to be restored. Population Census is a gigantic task where the field Enumerators and the Supervisors are to be provided by the State Government. In the present situations, the Enumerators and the Supervisors are going to be provided on ethnic lines.

TRUE COPY

Advocate

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

-108-

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INTERNATIONAL PEACE AND SOCIAL ADVANCEMENT
(IPSA)

Head Office : Keishampat Aheibam Leikai, Imphal - 795001
e-mail : ipsaconnect1@gmail.com

Ref. No. ..... Date. .....

6. That, even the Officers of the Census Operations, Manipur would not be possible to visit the mutual districts. Justifications in every steps of the Population Census may not assure on line.

7. That, Immigration is a manse to Manipur. Till today no measure is taken up to identify real, bonafide citizen of India vis-à-vis non-citizens of India. Foreigners are rampage and creating unforeseen problems perhaps due to open-border of the state. Foreigner's registration is not so effective due to resemblance in physical structure and language. Foreigners' issue has a big blow in demographic imbalance. Abnormal increase in the number of villages has been a great problem particularly in the hill districts of Manipur. It may go on uncheck for quite a long time. In such juncture, conducting of population census will create more and more problems sooner or later not only in Manipur but also in whole of the North-East India.

8. That, the ones of the preparation and submission of list of villagers hamlets, wards, enumeration blocks (EB's) is rested to the District Census/Sub-Divisional Census Officers as per Census Rules 1990.

In this context, list of villages, hamlets, wards of towns where Meitei/Meetei peoples inhabited since time immemorial but presently lying in the Kuki-dominated districts/areas is placed as annexure-A. The Meitei/Meetei peoples irrespective of their religion have been driven out from their respective homes as a sequel to the events happened since the 3rd May, 2023. The peoples are living in the Relief-Camps till today. It was also learnt that houses/building lived by them were bull-dozed.

In such situations, how the District/Sub-Divisional Census Officers would prepare list of these villages, hamlets, wards, EB's and how the census Enumerations such as house listing operations and house to house counts are to be conducted over and above, how village amenities could be ascertained. Keeping the facts stated above in view, I, the undersigned, have the honor to request you to take up necessary steps to postpone, the Population Census 2027 in respect of Manipur till actual normalcy is revived ensuring free movement through the State of Manipur are re-settlements of the Internally Displaced Persons (IDP's) are completed. Postponement of Census was allowed in other states in the previous decadal Censuses with reference to the Census Act, 1948, clause 3.

9. That, even knowing all the facts and the circumstances enumerated above, the Population Census 2027 is to be conducted in the case of Manipur too; then extra-special measures are to be taken up. The method of "Extended De facto" is going to be adopted in 2027 Census. According

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INTERNATIONAL PEACE AND SOCIAL ADVANCEMENT
(IPSA)

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e-mail : ipsaconnect1@gmail.com.

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to the said method, those who are living for 6(six) months or more at a particular place are to counted and listed in that place.

The Internally Displaced Persons (IDP's) who are presently living in the "Relief-Camps" are going to be counted/listed where-ever they lived as they are living for more than 2(two) years. If so, what would be their housing details; and amenities. This would curtain real districts, type of structure, facilities, amenities, etc. etc.

Considering the foregoing situations, I, the undersigned have the honor to request you kindly to explore an extra-special method specially for Internally Displaced Persons (IDP's), so that their original place of living, their original house, village, hamlets, EB can be reported/counted as done in "DEJURE" method.

I shall be ever grateful for your kind actions.

Yours Faithfully

(M. BISHESHWOR)
President
International Peace & Social Advancement (IPSA)

Memo No.:

Copy to:

1) The Secretary (Home) Government of Manipur, Imphal - He/She is requested to appraise the situation to the Registrar General & Census Commissioner, India.
2) The Director Census Operations, Manipur Porompat, Imphal - For information & necessary actions.

Rahul Pratap Singh (MTS)
25.08.2025

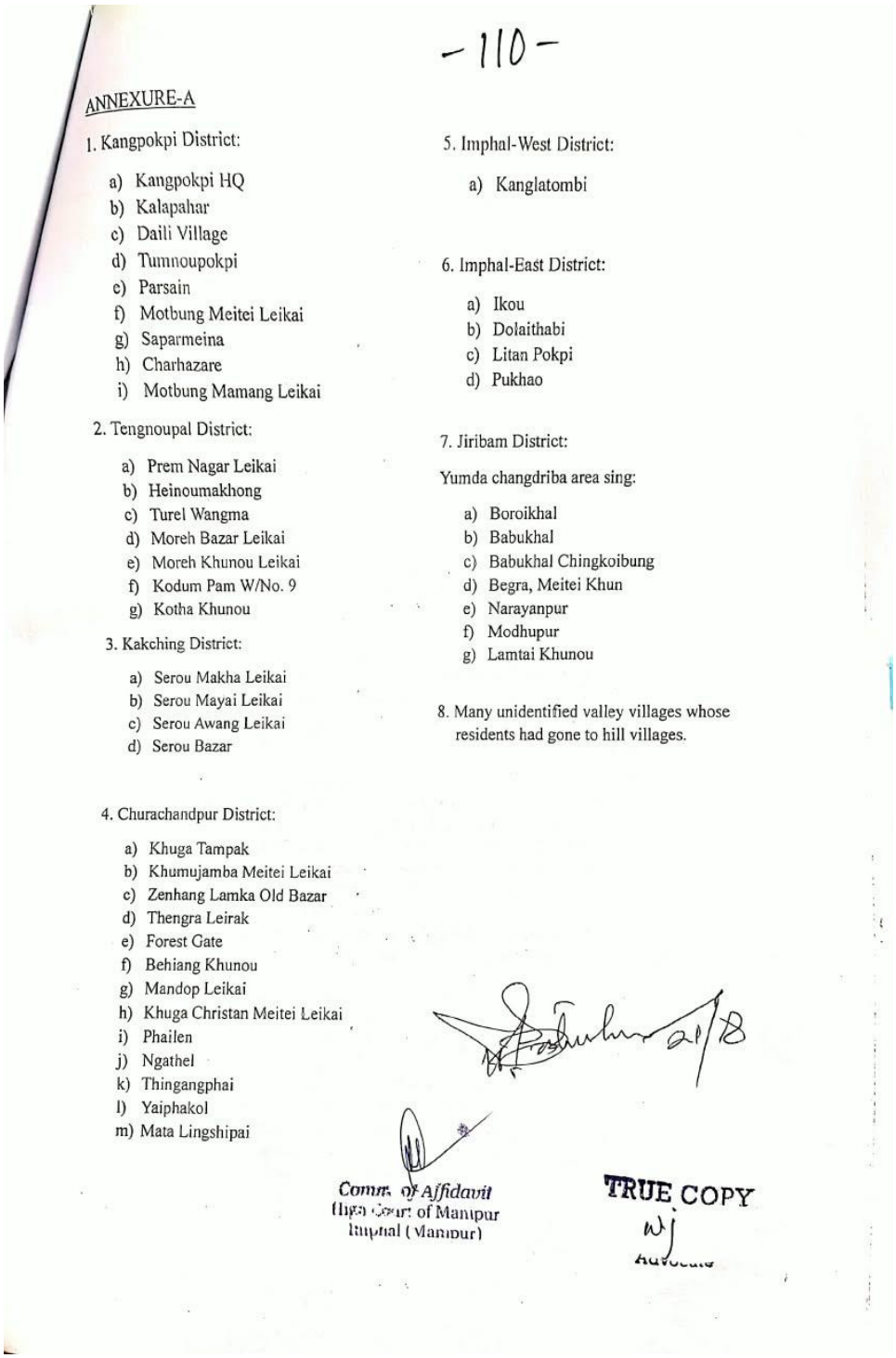
R.No- 905267/2025/MANIP-Admin
Dated- 25.08.2025

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President
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ANNEXURE-A

1. Kangpokpi District:

a) Kangpokpi HQ
b) Kalapahar
c) Daili Village
d) Tumnoupokpi
e) Parsain
f) Motbung Meitei Leikai
g) Saparmeina
h) Charhazare
i) Motbung Mamang Leikai

2. Tengnoupal District:

a) Prem Nagar Leikai
b) Heinoumakhong
c) Turel Wangma
d) Moreh Bazar Leikai
e) Moreh Khunou Leikai
f) Kodum Pam W/No. 9
g) Kotha Khunou

3. Kakching District:

a) Serou Makha Leikai
b) Serou Mayai Leikai
c) Serou Awang Leikai
d) Serou Bazar

4. Churachandpur District:

a) Khuga Tampak
b) Khumujamba Meitei Leikai
c) Zenhang Lamka Old Bazar
d) Thengra Leirak
e) Forest Gate
f) Behiang Khunou
g) Mandop Leikai
h) Khuga Christan Meitei Leikai
i) Phailen
j) Ngathel
k) Thingangphai
l) Yaiphakol
m) Mata Lingshipai

5. Imphal-West District:

a) Kanglatombi

6. Imphal-East District:

a) Ikou
b) Dolaithabi
c) Litan Pokpi
d) Pukhao

7. Jiribam District:

Yumda changdriba area sing:

a) Boroikhal
b) Babukhal
c) Babukhal Chingkoibung
d) Begra, Meitei Khun
e) Narayanpur
f) Modhupur
g) Lamtai Khunou

8. Many unidentified valley villages whose residents had gone to hill villages.

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(ii) Representation dated 06.11.2025 submitted by Joint Committee Opposing Delimitation Exercise in Manipur (Kangleipak) to which, amongst others, petitioner Nos. 1 & 2 in captioned PIL are signatories (Annexure-A/11 in the PIL):

ꯀꯦꯡꯂꯒꯤ ꯃꯍꯥꯛꯀꯤ ꯑꯃꯁꯨꯡ ꯃꯇꯦꯡꯀꯥ ꯑꯣꯏꯍꯅꯕ ꯁꯤꯡꯁꯤꯡꯒꯤ ꯑꯦꯛꯁꯣꯜꯁꯤꯡꯒꯤ ꯁꯍꯔ ꯀꯃꯤꯠꯁꯤꯡ (ꯀꯦꯁꯦꯄꯦꯀ)

JOINT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

ESTD. - 2020

KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001

E-mail : ipsaconnect1@gmail.com

ANNEXURE - A/11

Ref. No. JCOPE/7-A/2025 — 111 — Date 06/11/2025

To

The Director of Census Operations, Manipur
Porompat, Imphal-795005.

Subject: Prayer for <u>postponing / withholding</u> the Census of India 2027 in respect of the Manipur State-Census.

Madam,

With reference to the above-mentioned subject, we have the honour to lay the following a few lines before you for your kind favorable order for the welfare of the "Original Inhabitants" of Manipur.

The Population Census in India is conducted once in every ten years under the legal provisions of Census Act, 1948 and Census Rules, 1990, as amended from time to time. The next decennial Census of India is due in 2021 and will be the 15th in the series since 1881 and 8th since Independence. However, it is postponed due to Covid-19 pandemic and rescheduled in 2027. This is a gigantic task of national importance. It is more important as the next Nations Delimitation processes will be conducted as per the population figures as ascertained in 2027 Census. Like the previous censuses, every stage of work is to be accomplished with great care and in a time bound manner.

2. The basic purpose of census being enumeration of all individuals in the country without any omission or duplication, preparation of a complete and updated list of all territorial entities in the entire country well in advance of the next census is required. It is needless to mention that each state or union territory is divided into districts, each district into sub-divisions and further into villages in rural areas and towns in urban areas. As such, an important preparatory work in connection with the Census 2027 is to collect and compile the details of all the jurisdictional changes that have occurred so far after the 2011 Census and that will occur hereafter till the freezing of the boundaries of the administrative units for 2027 Census, i.e. up to 31st December, 2025. The jurisdictional changes may include any of the changes listed below:

a) Creation of new districts
b) Change in jurisdiction of already existing districts
c) De-notification of already existing districts
d) Creation of new sub-districts
e) Change in jurisdiction of already existing sub districts
II De-notification of already existing sub-districts
g) Creation of new village by splitting/merging of existing village
h) Change in Jurisdiction of already existing town area
i) Exclusion of areas from town
j) Notification of new town

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k) De-Notification of existing town
l) Change in name/spelling of the above entities
m) Changes in the ward boundaries of a town
n) Any other jurisdictional changes

3. There would have been several jurisdictional changes in the boundaries of administrative units after Census 2011 and there may be more till the date of freezing of boundaries for 2027 Census. In respect of rural category, there are 2582 villages in 2011 Census. Few developments of administrative units of the State of Manipur highlighted below:

After the Independence of India (post-Merger to Indian Union) system of Panah, Mouja or Sub-Division has changed as "Sub-Division" only. There were eight (8) Sub-Divisions in Manipur and the same is found recorded in the Census 1951. They were- 1) Sadar, 2) Thoubal, & 3) Jiribam in the valley and 4) Mao, 5) Churachandpur, 6) Tengnoupal, 7) Ukhrul & 8) Tamenglong in the hills. Again, it was increased to ten Sub-Divisions as recorded in the Census 1961. They are 1) Imphal West, 2) Imphal East, 3) Bishnupur, 4) Thoubal & 5) Jiribam in the valley and 6) Ukhrul, 7) Mao & Sadar Hills, 8) Tamenglong, 9) Churachandpur & 10) Tengnoupal in the hills.

The first district re-organization was made in the State in 1969. As per Manipur *Gazette No.196-E-164 dated 12.11.1969*, the State had divided into five (5) Districts and further sub-divided into twenty-five (25) Sub-Divisions. There are 1947 villages including 18 hamlets in the state in 1969.

In 1974, Tengnoupal District was formed comprising three Sub-Divisions of the erstwhile Manipur Central District, namely-Tengnoupal, Chandel and Chakpikarong. Tengnoupal District was renamed as Chandel District in 1983. Again, Manipur Central District was divided into 3 Districts as Imphal, Thoubal and Bishnupur in 1983 with increasing 5 more new Sub-Divisions. Further, Imphal District was divided into two Districts, viz. Imphal West and Imphal East in 1997 with 8 more Sub- Divisions. The total Districts and Sub-Divisions rose to 9 and 38 respectively as on 1997.

Total number of towns, villages and occupied houses during the period from 1901 to 1951 is highlighted at Table 1 below.

Table-1: **NUMBER OF TOWNS, VILLAGES AND OCCUPIED HOUSES IN MANIPUR, 1901 TO 1951**

Census Year	No. of Towns	No. of Villages	Occupied Houses		
			Total	In Town	In Village
1901	1	467	59,961	13,092	46,869
1911	1	1,477	69,491	15,322	54,169

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1921	1	1,318	76,919	17,661	59,258
1931	1	1,372	89,151	17,463	71,688
1941	1	1,521	98,969	19,134	79,835
1951	1	1,601	1,13,558	290	1,13,268

Further, district wise growth of inhabited villages from 1961 to 2011 is given at Table 2 below.

Table-2: **GROWTH OF INHABITED VILLAGES IN MANIPUR, 1961-2011**

State/ District	Census Year						Total Number of Hamlets/ Un-recognized Villages after 2011 Census
	1961	1971	1981	1991	2001	2011	
1	*2*	*3*	*4*	*5*	*6*	*7*	*8*
Manipur	**1,866**	**1,949**	**2,035**	**2,184**	**2,337**	**2,540**	**1,145**
Senapati	368	404	447	517	607	670	319 (Kangpokpi-304 & Senapati-15)
Tamenglong	163	184	190	194	171	175	7
Churachandpur	290	362	428	502	543	599	384
Bishnupur	61	58	47	45	48	48	Nil
Thoubal	113	110	103	87	90	87	Nil
Imphal West	142	146	125	119	121	115	Nil
Imphal East	262	252	220	206	209	203	Nil
Ukhrul	223	216	221	222	198	213	5
Chandel	244	217	254	292	350	430	430 (Chandel-300 & Tengnoupal-130)

Sources: Census of India, PCA Tables & Revenue Department, Government of Manipur. Inhabited village includes Census Towns.

Creation of a new Village, Town, Circle, Sub-Division and District comes under the purview of the Revenue Department (now Land Resources), Government of Manipur. However, we have seen new villages to have been created after 1969 by orders signed by the concerned Sub-Divisional Officers or Deputy Commissioner, or Administrative Secretaries of TA & Hills Department which had violated the allocation of Business Rules of the State Government thereby, rectification is required.

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As per Manipur Gazette No.408 dated 09.12.2016, seven Districts and thirty Sub-Divisions were newly created in the State in 2016 so that the total Districts and Sub-Divisions increased to 16 and 68 respectively.

While we observed the Tables 1 & 2 above, unexpected numbers of villages particularly in the hill districts were created without mentioning norms of the Government of Manipur particularly Revenue/ Land Resources Department. Some of the new sub-divisions created after 2011 Census mentioned numbers of villages without giving proper justifications/ norms of a new village say not giving surrounding locations, from where the village (s) is/are created/ separated or purchased and who is the chief/ head of the village, etc. We shall observe that **Directorate of Census Operations, Manipur had enumerated in the unauthorized villages means without taking vetting with the Government of Manipur in the past decades.** From the reliable sources, it was also known to our knowledge that one IAS officer of the Government of Manipur was suspended for allegedly created more than 160 villages in the hill districts. In this forthcoming Census, the Directorate of Census Operations, Manipur needs to study very care by consulting the parent Department, Land Resource of a new village(s) created after 2011 Census before sending/ submitting to the Registrar General and Census Commissioner of India. If the Directorate submit without vetting as done earlier Censuses, numbers of unrecognized/ unauthorized villages will be increased in this forthcoming Census too.

In this connection, as a matter of practice and also as per the guidelines communicated to all Directorates of Census Operations (DCOs) by the RGI for providing the complete picture of jurisdictional changes up to **31.12.2025 (freezing date).**

4. The complete list of villages should be obtained from the State Revenue Department and compared with the list of villages of the 2011 Census. The list of villages should include not only inhabited but also uninhabited ones as well as hamlets, if any. To speed-up the process of obtaining the complete list of villages along with hamlets, a copy of the 2011 list of villages as per Master Directory may be sent to each Tahsildar or concerned sub-division level authority along with the available sub-division level maps of Census 2011 with the request to mark all type of changes in the list like creation of new or deletion of village(s), changes in the names, if any, etc. They are also to be requested to indicate the location of the new village(s), if any, on the sub-division map as well. All the concerned state authorities may be conveyed with a line of caution that in the past a number of court cases have been encountered due to non-inclusion of the genuine village(s) and/or non- reporting of correct name of the village in the Village list by some of the concerned sub-division level officers. The onus of preparing the correct and updated list of villages for sub-division in connection with Census 2027, as such, would remain with the concerned sub-division level officers.

5. As regards, updating the list of towns, it is known that the State Government establish Local bodies / Municipalities, etc. through notifications in the official gazette within

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their jurisdiction from time to time. These notifications delineate areas which would indicate the municipal limits in terms of villages or parts thereof. Between 2011 and now, there would have been several changes in the form of additions and deletions to the list of Local bodies. All the DCOs should not only obtain a list of these towns from the concerned State Government department (Local Self Government Department) but also procure copies of the notifications creating new/de-notified towns, etc. or effecting jurisdictional changes in the boundaries of the existing towns. In Manipur, as per Census of India 2011, there are 28 Statutory Towns, 23 Census Towns and 7 Outgrowths. There may not be any changes in statutory towns so it will be remains same in 2027 however, it may be declassified 6 Census Towns as per population figures of 2011 Census viz. 1) Kangpokpi, 2) Tamenglong, 3) Hill Town, 4) Ukhrul in hill districts and 5) Luwangsangbam & 6) Kiyamgei in valley districts. Due to fast/ speedy urbanization processes, Kiyamgei may be treated as "Outgrowths" status so total outgrowths may reach to 8 in 2027. It is very must require for spreading "Urban Agglomeration (UA)". Total UA population determined a City/State to be fixed/ benefitted as "A, B, C" Category of Central Government Pay structure.

6. It is reiterated that the process of collecting information and notifications mentioned above is to continue till 31st December, 2025. Subsequent to the procurement of complete list of all rural and urban administrative units of the State over time, the said lists are to be compared by the DCOs with the **Master Directory of Census 2011**. The list of villages / wards in towns / towns along with the spellings (both in English and Hindi) are to be got authenticated/ certified from the concerned authorities of the States. Thereafter, the Charge Registers both for villages and towns are to be prepared for field operation of Census 2027.

7. The Directorate of Census Operations, Manipur may please note that any incompleteness in building up the frame on the basis of these lists, will have serious consequences. Extreme care should be taken to ensure accuracy in updating the frame of all administrative units in the State at all levels down up to village and town. In order to carry out the above work properly and expeditiously, it would be desirable to study with extreme care by the Directorate of Census Operations, Manipur, referring to the "OFFICE MEMORANDUM" dated the 26th August, 2008, Imphal, issued by P. Sharat Chandra, The Principal Secretary (Revenue) Government of Manipur, concerning the Instructions regarding creation or recognition of villages.

8. The growth of population in the State is given below at Table 3. The first Census of Manipur was held in the year 1881 with the total population of 221070 persons. The 1891 Census records were destroyed due to Anglo-Manipuri War in that year. From 1901 onwards, the Census of India had counted the population of the State without any break for once in ten years. The decadal growth of population was recorded below 30 percent upto 1951 but sudden high growth rate of above 30 percent had been recorded since 1961 as highlighted in Table 3 below. **The state highest decadal growth rate of population was recorded in 1971 with 37.53 percent which was more than Nation average of 24.80 percent while the lowest one**

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recorded in 1921 with 10.92 percent. It was recorded again below 30 percent after 1991 Census.

Recasting of population of the jurisdiction of 2011 Census was made available upto 1971 Census. Among the Districts, the Senapati (including Kangpokpi) recorded above the state averages in all decades and the highest decadal growth rate recorded in 1971-81 and 2001-2011 with 49.66 and 68.94 per cents. The total population of the district recorded 1,02,291 persons in 1971 and increased to 4,79,148 in 2011 Census with 368.42 percent during 40 years.

Hue and cry objection were raised by the general publics and political parties against the population figure of the 2001 Census as some of the hilly Districts of the State recorded very high population growth rate compare to others. In pursuance of the Hon'ble Guwahati High Court orders and with timely intervention by the Chief Minister of Manipur, the Registrar General & Census Commissioner of India had decided to cancel the Census 2001 results in respect of the three Sub-Divisions, viz. Mao-Maram, Paomata and Purul of Senapati District and made estimated total population of these three Sub-Divisions with **39.17** per cent each growth rate between 1991 to 2001 Censuses.

The same position was repeated again in 2011 Census also in these three Sub-Divisions. The Registrar General & Census Commissioner, India had withheld the Census results of these three Sub-Divisions of Senapati District due to administrative reasons and made again estimated with about 23.80 percent each.

However, in 2014 it was revoked and accepted the 2011 Census results with a high growth rate of 69.94 percent in the district as whole and Mao-Maram with 136.33 percent as highest among the 38 sub-divisions of the state, Paomata (99.15 %) and Purul (120.38 %) respectively.

Now, Senapati District comprises of these three sub-divisions. Population of Senapati District (excluding Kangpokpi District) for 2011 Census may be considered over estimation. While comparing the "Aadhaar" captured figures; Senapati District got the lowest enrolments with 44.35 percent of the total population of 2,85,404 persons (as on 05.10.2023). These unbelievable numbers were accepted by the Registrar General, India in 2014 against the estimated published (in 2011) figures of 1,57,359 by increasing 1,28,045 persons. No one has objected in these figures. "Why they could not able cent percent or above fifty percent aadhaar captured?" It shows some anomaly. All the remaining 15 districts crossed over 66 percent in Aadhaar enrolments. Among the 16 districts; Bishnupur (113.49 %), Imphal East (112.21 %), Imphal West (110.86 %), Thoubal (110.73 %), Kakching (109.68 %), and Jiribam (103.98 %) altogether 7 districts completed. It's followed by Churachandpur (97.50 %), Tengnoupal (91.17 %), Ukhrul (87.07 %), Kangpokpi (81.81 %), Tamenglong (81.04 %), Noney (71.12 %) and Chandel (66.22 %).

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Table-3: **DECADEL GROWTH OF POPULATION, 1901-2011**

Census Year	Total Population				Decadal Growth (%)		Sex Ratio (Manipur)
	Manipur			India	Manipur	India	
	Persons	Males	Females				
1	*2*	*3*	*4*	*5*	*6*	*7*	*8*
1901	284,465	139,632	144,833	*238,396,327*	-		1,037
1911	346,222	170,666	175,556	*252,093,390*	**21.71**	***5.75***	1,029
1921	384,016	188,119	195,897	*251,321,213*	**10.92**	***(-)0.31***	1,041
1931	445,606	215,815	229,791	*278,977,238*	**16.04**	***11.00***	1,065
1941	512,069	249,183	262,886	*318,660,580*	**14.92**	***14.22***	1,055
1951	577,635	283,685	293,950	*361,088,090*	**12.80**	***13.31***	1,036
1961	780,037	387,058	392,979	*439,234,771*	**35.04**	***21.64***	1,015
1971	1,072,753	541,675	531,078	*548,159,652*	**37.53**	***24.80***	980
1981	1,420,953	721,006	699,947	*683,329,097*	**32.46**	***24.66***	971
1991	1,837,149	938,359	898,790	*846,421,039*	**29.29**	***23.87***	958
2001+	2,166,788	1,095,634	1,071,154	*1,028,610,328*	**17.94**	***21.52***	978
2001*	2,293,896	1,161,952	1,131,944	*1,028,737,436*	**24.86**	***21.54***	974
2011	2,855,794	1,438,586	1,417,208	*1,210,854,977*	**24.50**	***17.70***	985

Notes: -

1. + The 2001 Census population of India and Manipur State by sex excludes the population of Mao-Maram, Paomata and Purul Sub-Divisions of Senapati District.
2. * The 2001 Census population of India and Manipur State by sex includes the estimated population of Mao-Maram, Paomata and Purul Sub-Divisions of Senapati District.
3. The 1981 Census could not be held owing to disturbed conditions prevailing in Assam. Hence the population figures for 1981 of Assam have been worked out by "Interpolation" and the same was calculated in the total population figure of the Indian Union in 1981.
4. The 1991 Census was not held in Jammu & Kashmir. Hence the population figures for 1991 of Jammu & Kashmir and Indian Union have been worked out by "Interpolation".
5. The distribution of population of Pondicherry by sex for 1901 (246,354) and 1931 (258,628) and 1941 (285,011) is not available. The figures of India for these years are, therefore, exclusive of these population figures so far as distribution by sex is concerned.
6. Arunachal Pradesh was censused for the first time in 1961.

Sources: Census of India, PCA Publications.

Next to Senapati, Chandel District recorded second highest growth rate in 1971-1981 Censuses with 45.76 percent. Again, during1991-2001, Chandel District recorded the highest

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ꯅꯥ ꯃꯤꯁꯤꯡꯅꯨ ꯑꯃꯁꯨꯡ ꯂꯣꯏꯁꯤꯡꯗꯥ ꯑꯣꯏꯕꯥ ꯑꯃꯥꯡꯒꯤ ꯃꯔꯤꯑꯣꯏꯕꯥ (ꯃꯤꯑꯣꯏꯃꯤꯡ)
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decadal growth among the districts with 66.62 percent higher than the State average-24.86 % and National average-21.98 %.

During 1991 to 2001, 7 (seven) Sub-Divisions of Manipur recorded a decadal growth of 40 percent or higher. They are Chakpikarong Sub-Division of Chandel District with 100.18% as the highest followed by Machi Sub-Division of Chandel District (65.46 %), Ukhrul South of Ukhrul District (now Kamjong-60.95 %), Tengnoupal of Chandel (now Tengnoupal-54.48 %), Saitu-Gamphazol of Senapati District (now Kangpokpi-54.12 %), Chandel of Chandel (41.70 %) and Churachandpur North of Churachandpur (now Pherzawl-40.77 %).

It clearly shows that huge in-migrants from Myanmar might have immigrated into these areas. **It may be treated as second largest Myanmarese immigration into Manipur**. It was also supported that **Vaiphei and Thadou** recorded decadal growth rates of 133.18 percent and 123.79 percent respectively during 1991-2001 in Chandel District. Beside this overall decadal growth rate of tribal population is also recorded very high with 79.12 percent during this period in the district.

Tamenglong District (including Noney) also recorded above the state averages but found ranging from 26.15 to 35.31 percent. The total district population increased to 140,651persons in 2011 from 46,034 in 1971 with 205.54 percent. It is not high.

Churachandpur District decreased to 20.29 percent in 2001-2011 Census from 33.93 percent in 1971-81. During 40 years, the district raised to 274,143persons in 2011 from 100,418 in1971 with growth rate of 173.00 percent. However, Thanlon Sub-Division recorded negative growth rate during 2001-2011 (- 16.29 %). Churachandpur District also not high till 2011 Census.

Table-4: **GROWTH OF POPULATION IN MANIPUR, 1971-2011**

State/District	Total Population		Growth of Population (in %)				
	1971	2011	1971-2011	1971-81	1981-91	1991-01	2001-11
1	*2*	*3*	*4*	*5*	*6*	*7*	*8*
Manipur*	**1,072,753**	**2,855,794**	**166.21**	**32.46**	**29.29**	**24.86**	**24.50**
Senapati *	102,291	479,148	**368.42**	49.66	36.13	36.09	68.94
Tamenglong	46,034	140,651	**205.54**	35.31	38.51	29.23	26.15
Churachandpur	100,418	274,143	**173.00**	33.93	31	29.36	20.29
Bishnupur	108,785	237,399	**118.23**	30.31	27.52	15.27	13.93
Thoubal	182,500	422,168	**131.32**	27.49	26.34	23.87	15.94
Imphal West	242,060	517,992	**113.99**	24.72	26.14	16.7	16.56
Imphal East	189,713	456,113	**140.42**	34.61	29.41	19.49	15.51
Ukhrul	62,229	183,998	**195.68**	33.29	31.74	28.83	30.7

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Imphal (Manipur)

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ANT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (SENAPATI)
ESTD. - 2020
KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001
E-mail : ipsaconnect1@gmail.com

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Date .....

Chandel	38,723	144,182	**272.34**	45.76	25.81	66.62	21.85

* The population of 2001 Census Manipur State and Senapati District includes estimated population of Mao-Maram, Paomata and Purul Sub-Divisions.

As revealed at table 4 above, Senapati District recorded the highest growth rate with 368.42 percent during 1971-2011 Censuses (40 years) and next by Chandel with 272.34 percent. It's followed by Tamenglong (205.54%), Ukhrul (195.68 %), Churachandpur (173.00 %), all hill districts and Imphal West (valley) is the lowest with 113.99 percent. Other 3 valley districts recorded below 141 percent. It clearly mentioned that hill districts always high growth rate was recorded compare to valley districts and it assumed "Absurd Population Growth/ Population Incongruity".

Delimitation of Assembly Constituency: The Delimitation Act, 1972 for the first time in the State of Manipur, is hereby performed/ conducted on the basis of the Census figures as ascertained at the Census held in the year 1971. The State has 60 Assembly seats with 17,879 average populations per Constituency. Table-145 below highlighted district wise allocation. The average population of the State and Districts are seen in the bracket from 1971 to 2011 and it is apparently required for minor adjustment of the district wise allocation of Assembly Constituency seats as per prevailing in the respective Census results.

However, due to the imbalance population growth patterns as elucidated above, the delimitation exercise will not be fair to be conducted based on 1991, 2001 & 2011 Censuses. If delimitation is supposed to conduct as per 1991 Census, one seat each will be decreased from Imphal West and Thoubal Districts and the same seats will be increased to Senapati and Ukhrul Districts. Similarly, one seat each will be lost from Bishnupur, Imphal West and Imphal East District if Delimitation is held in 2001 Census. However, 5 seats will be decreased from the valley Districts viz. one seat each from Bishnupur, Thoubal and Imphal East and two seats from Imphal West Districts if Delimitation is conducted as per 2011 Census. Thereby, many claims/counter claims have been raised by different section / communities of the State and delimitation exercise could not be done at the moment.

As per the Constitution (eighty fourth amendment's) Act, 2001 published on Friday, February 22, 2002, there is no room to increase or decrease the existing Parliamentary and Legislative Assembly seat (s) for Indian Union and its States and Union Territories till 2026. The next Delimitation of the Union of India will be conducted as per Census of India 2027 result so that this upcoming Census is very important of the Nation as whole and the State of Manipur particularly.

In another example for imbalanced population growth, among the Castes, Tribes, Races or Nationalities resided in the State of Manipur that during 1901-2011 (120 years), Meiteis increased only 647.32 percent below the State average of 903.92 percent as the lowest while outsiders/others (migrants) recorded as the highest with 6054.76 percent and followed by Meitei Pangals (2214.57 %) and Scheduled Tribes (1069.56 %) respectively.

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Date .....

It shows that Meiteis, an Aboriginal/ Original Inhabitants of the State become minority.

The unchecked population growth among the inhabitants of the State create unrest of mine in the Aboriginal/ Original Inhabitants of the State. It clearly shows that immigrant population groups outnumber the original inhabitants. British India introduced the "Bengal Eastern Frontier Regulation, 1873" for saving the original inhabitants of the State. As per this regulation, **Entry and Exit Permit** was made for every person who is willing to enter the Nation/ State and is leaving afterwards and they are also not allowed to settle in the Nation/ State permanently. After abolish this **Entry and Exit Permit** in 1951, the immigrant population both from the east and the west became challenging to the political and social structure of the original inhabitants of the State.

In the history of Census of India, as the first time in 1951, a "Register" was prepared containing about 11 (eleven) information of each enumerated person. It is an innovation of the Census of India 1951 and popularly known as "National Register of Citizens (NRC)". It is a government list of all legal citizens of the State. The same was updated in Assam State after 1951. The process, monitored by the Supreme Court, began in 2013 and aims to identify individuals who migrated into Assam after March 24, 1971. The final updated list, released on August 31, 2019, excluded about 19 lakh (1.9 million) people, a result that has led to concerns about statelessness for those excluded.

The prevailing law-and-order situation at present in the State is became very worst. It is initially rise in connection with the immigrant problems. So, we need to find out the immigrant settlers who are migrated after 1951 in the State and immediately required to deport them to their respective original places. It is the only way to save the original inhabitants of the State. Updation of NRC is the only way/ tool to find out the immigrant settlers. (Ref:- A sum of Rs 2,184 was taken for conducting NRC, 1951; vide Census of India, 1951, Volume XII, Assam, Manipur and Tripura; Administrative Report, Page No. 7, 16 and Notes by R.B. Vaghaiwala of the Indian Civil Service, Superintendent of Operations for Assam, Manipur and Tripura.)

In the Clause (III) of the "Memorandum of Agreement" signed between the All Manipur Students' Union, represented by its President Shri Naorem Mohilal and the Government of Manipur represented by Shri K.K. Sethi, IAS, Chief Secretary, Government of Manipur, it mentions:-

" The State Government agreed to take up the work of identification and detection of Foreign Nationals immediately based on the Electoral Rolls of 1948 using 26th January 1950 as the 'cut off' date, the 1951 Census Report, the 1951 National Register of Citizens and the 1951 Village Directory. All available documents shall be utilised to begin the process of detection of names from the electoral rolls and subsequent deportation in accordance with the law of the land."

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Imphal (Manipur)

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Advocate

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COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (A CIVIL FORUM)
ESTD. - 2020
KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001
E-mail : ipsaconnect1@gmail.com

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Date .....

In the light of the above facts and figures, we earnestly requested you to kindly consider our genuine appeals **to postpone or withhold the forthcoming Census of India 2027 for the State of Manipur until and unless the updation of the National Register of Citizens (NRC) so as to enable us to save the "Aboriginal/ Original Inhabitants" of the State forever.**

Public is looking forthward to you in this matter with goodwill to save the Aboriginal/Original Inhabitants of the Manipur-State from the immigrants, which must be treated as unavoidable to your responsibility.

With warms regards,

Yours faithfully,

1. (S. BIDYANANDA)
President, KSA

2. (M. BISHESHWOR)
President, IPSA [CONVENER]

3. (YUMNAMCHA DILIPKUMAR)
President, PANAM

4. (KSH. SOMORENDRO)
President, IPAK

5. S. SANJIT
President - (ACDAM Lup)

6. ~~Rahul Pratap~~

Encl. : (i) Office Memorandum, dated the 26th August, 2008
(ii) Census of India, 1951, Volume XII
(iii) Memorandum of Agreement signed between the All Manipur Students' Union and Government of Manipur

Copy to:

1. The Hon'ble Home Minister, Govt. of India, New Delhi for kind information and is requested for necessary direction to the concerned.
2. The Registrar General and Census Commissioner of India, New Delhi, Man Singh Road, New Delhi-110011. He is requested to stop the preparatory processes to conduct the Census for the State of Manipur and kindly give necessary direction to the Director of Census Operations, Manipur.
3. The Secretary / Commissioner, Home, Government of Manipur for kind information.
4. The Secretary/ Commissioner, Land Resource, Govt. of Manipur for kind information.

R.R No. 1634
Date. 11/11/25

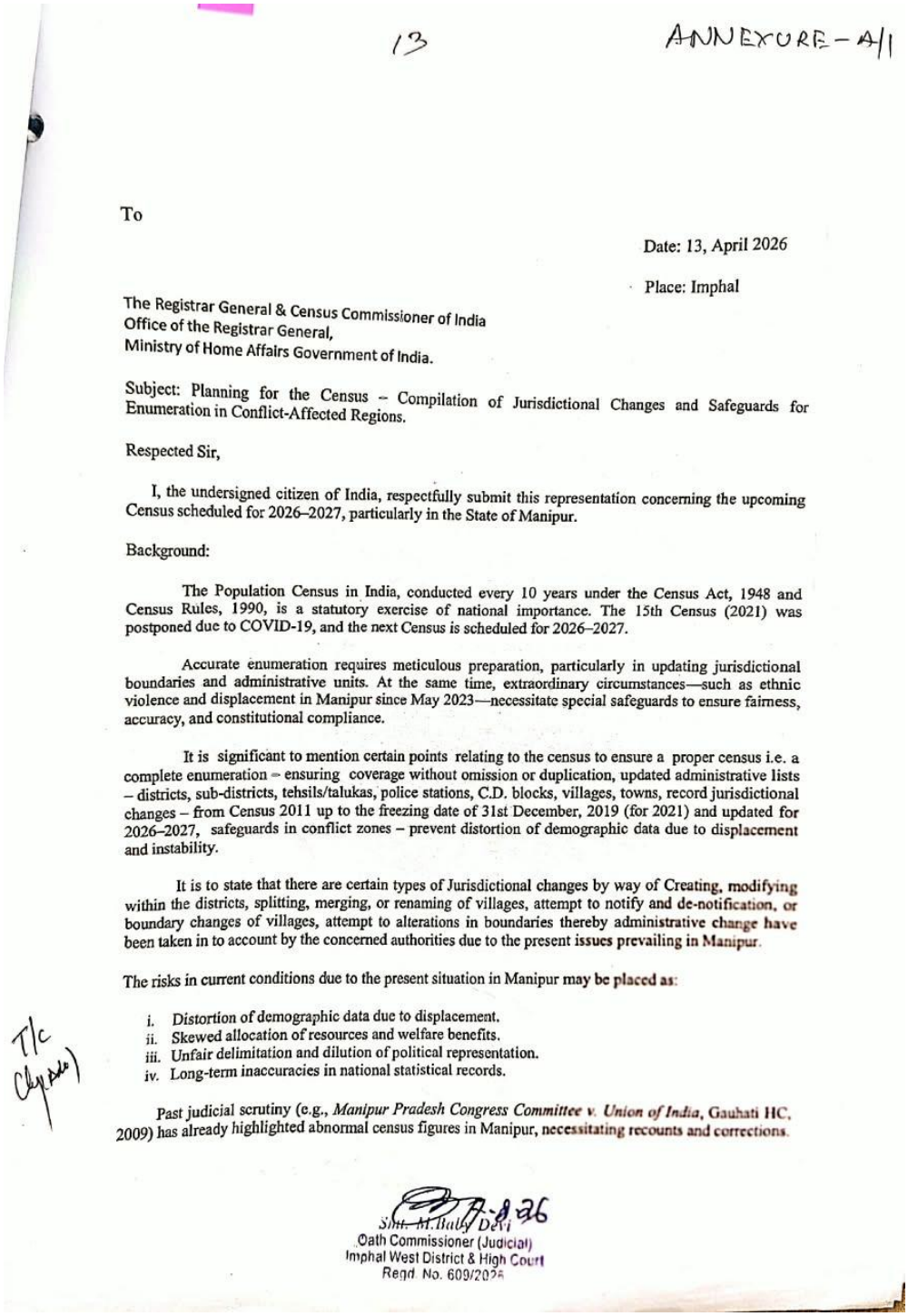
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W.J
Advocate

Rahul Pratap Singh
10.11.2025

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High Court of Manipur
Imphal (Manipur)

Received No. ..... Date. 12/11/25
Commissioner (Home)
Government of Manipur

(iii) Representation dated 13.04.2026 submitted by writ petitioner in captioned WP (Annexure-A/1 in WP):



13 ANNEXURE-A/1

To

Date: 13, April 2026

Place: Imphal

The Registrar General & Census Commissioner of India
Office of the Registrar General,
Ministry of Home Affairs Government of India.

Subject: Planning for the Census – Compilation of Jurisdictional Changes and Safeguards for Enumeration in Conflict-Affected Regions.

Respected Sir,

I, the undersigned citizen of India, respectfully submit this representation concerning the upcoming Census scheduled for 2026–2027, particularly in the State of Manipur.

Background:

The Population Census in India, conducted every 10 years under the Census Act, 1948 and Census Rules, 1990, is a statutory exercise of national importance. The 15th Census (2021) was postponed due to COVID-19, and the next Census is scheduled for 2026–2027.

Accurate enumeration requires meticulous preparation, particularly in updating jurisdictional boundaries and administrative units. At the same time, extraordinary circumstances—such as ethnic violence and displacement in Manipur since May 2023—necessitate special safeguards to ensure fairness, accuracy, and constitutional compliance.

It is significant to mention certain points relating to the census to ensure a proper census i.e. a complete enumeration – ensuring coverage without omission or duplication, updated administrative lists – districts, sub-districts, tehsils/talukas, police stations, C.D. blocks, villages, towns, record jurisdictional changes – from Census 2011 up to the freezing date of 31st December, 2019 (for 2021) and updated for 2026–2027, safeguards in conflict zones – prevent distortion of demographic data due to displacement and instability.

It is to state that there are certain types of Jurisdictional changes by way of Creating, modifying within the districts, splitting, merging, or renaming of villages, attempt to notify and de-notification, or boundary changes of villages, attempt to alterations in boundaries thereby administrative change have been taken in to account by the concerned authorities due to the present issues prevailing in Manipur.

The risks in current conditions due to the present situation in Manipur may be placed as:

i. Distortion of demographic data due to displacement.
ii. Skewed allocation of resources and welfare benefits.
iii. Unfair delimitation and dilution of political representation.
iv. Long-term inaccuracies in national statistical records.

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Past judicial scrutiny (e.g., *Manipur Pradesh Congress Committee v. Union of India*, Gauhati HC, 2009) has already highlighted abnormal census figures in Manipur, necessitating recounts and corrections.

13.4.26
Smt. M. Baby Devi
Oath Commissioner (Judicial)
Imphal West District & High Court
Regd. No. 609/2025

The present prevailing situations shall infringe and violates upon the Constitutional mandates Article 14 (fairness and equality), inaccurate data undermines Article 170 (fair representation in constituencies), democratic rights under Articles 19, 21, and 326 are compromised. The Supreme Court in *Anoop Baranwal v. Union of India (2023)* emphasized that free and fair elections depend on reliable institutions and accurate data.

It is to further mention that census had not been conducted in Assam (1981) and Jammu & Kashmir (1991) due to instability. Census 2021 had been postponed nationwide due to COVID-19 and separate schedules adopted for snow-bound areas (J&K, Ladakh, 2025).

These demonstrate flexibility in the decennial character of the Census when integrity of data is at stake.

Therefore, the concerned Ministry may direct to the concerned Directorates of Census Operations (DCOs)to

i. Collect notifications of jurisdictional changes from State Government Departments if any and compare updated lists with the earlier census Master Directory and the Local Government Directory (LGD), include forest villages/habitations not in revenue records after consultation with Forest Authorities.
ii. Nominate a dedicated officer(s) to monitor notifications and ensure timely action.

Special Measures Requested for Manipur State:

i. Record original place of residence for displaced persons.
ii. Introduce a displacement status field in census questionnaires.
iii. Issue special instructions/SoPs for enumerators in conflict-affected areas.
iv. Consider deferment or phased enumeration until stability is restored.
v. Ensure independent monitoring to prevent manipulation or bias.

The Census being a gigantic national task. While jurisdictional accuracy is essential, ground realities in conflict-affected regions must be safeguarded to preserve the integrity of data and democratic governance.

I respectfully urge the Registrar General & Census Commissioner of India to incorporate these safeguards in Census 2026–2027, particularly in Manipur, in the larger public interest.

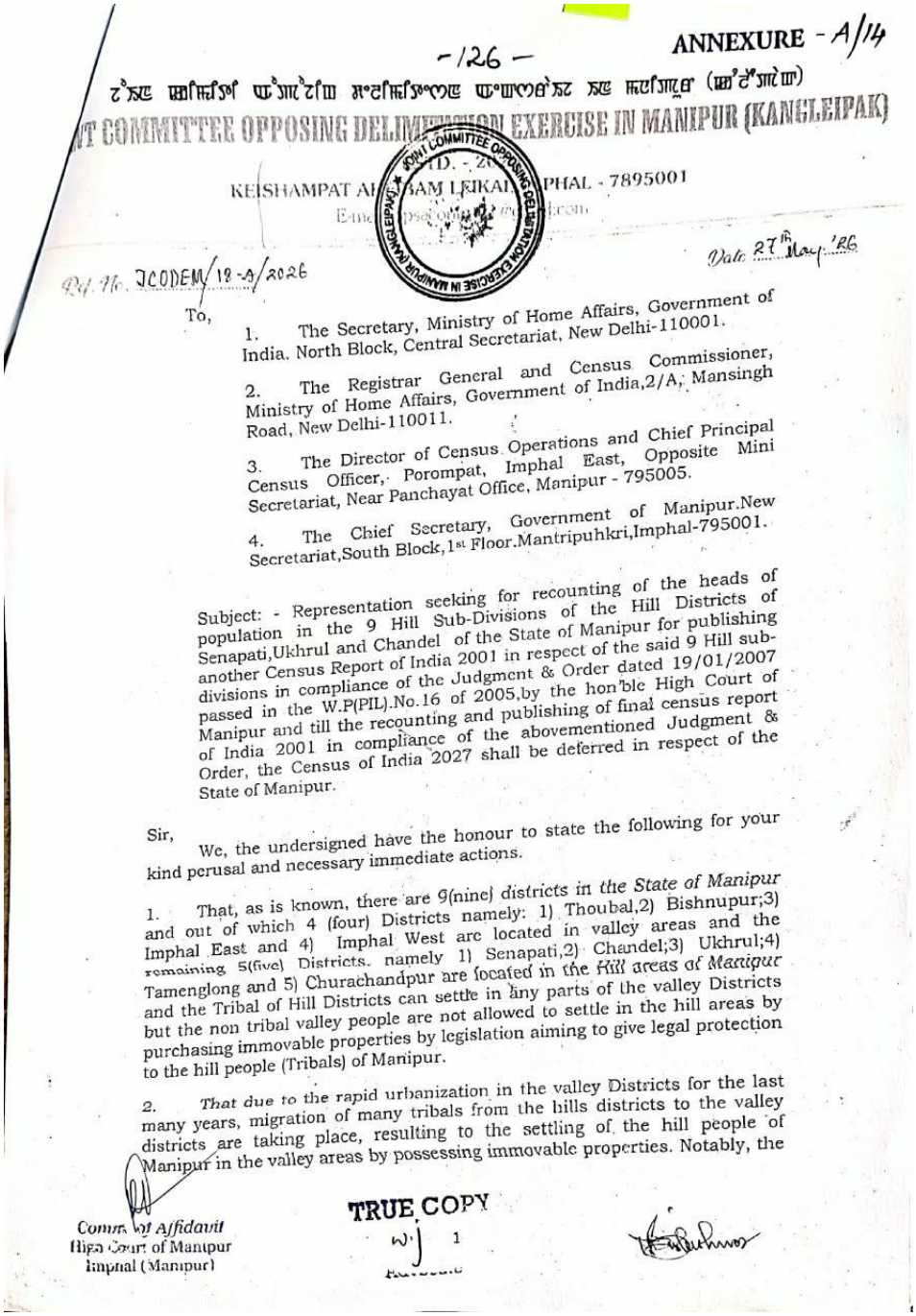
Respectfully submitted,

SHANTA SINGH NAHAKPAM
+917085135204, +919436235940
Shantaanta12@gmail.com

T/C

17.2.26
Smt. M.Baby Devi
Oath Commissioner (Judicial)
Imphal West District & High Court
Regd. No. 609/2026

(iv) Representation dated 27.05.2026 submitted by Joint Committee Opposing Delimitation Exercise in Manipur (Kangleipak) to which petitioner No. 1 in captioned PIL (amongst others) is a signatory {Annexure-A/14 in PIL}:



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ANNEXURE - A/14

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JOINT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

KEISHAMPAT AI[illegible]GAM LEIKAI[illegible]PHAL - 7895001

Ref No. JCODEM/18-A/2026

Date 27th May '26

To,

1. The Secretary, Ministry of Home Affairs, Government of India. North Block, Central Secretariat, New Delhi-110001.

2. The Registrar General and Census Commissioner, Ministry of Home Affairs, Government of India,2/A, Mansingh Road, New Delhi-110011.

3. The Director of Census Operations and Chief Principal Census Officer, Porompat, Imphal East, Opposite Mini Secretariat, Near Panchayat Office, Manipur - 795005.

4. The Chief Secretary, Government of Manipur.New Secretariat,South Block,1st Floor.Mantripuhkri,Imphal-795001.

Subject: - Representation seeking for recounting of the heads of population in the 9 Hill Sub-Divisions of the Hill Districts of Senapati,Ukhrul and Chandel of the State of Manipur for publishing another Census Report of India 2001 in respect of the said 9 Hill sub-divisions in compliance of the Judgment & Order dated 19/01/2007 passed in the W.P(PIL).No.16 of 2005,by the hon'ble High Court of Manipur and till the recounting and publishing of final census report of India 2001 in compliance of the abovementioned Judgment & Order, the Census of India 2027 shall be deferred in respect of the State of Manipur.

Sir,

We, the undersigned have the honour to state the following for your kind perusal and necessary immediate actions.

1. That, as is known, there are 9(nine) districts in the State of Manipur and out of which 4 (four) Districts namely: 1) Thoubal,2) Bishnupur;3) Imphal East and 4) Imphal West are located in valley areas and the remaining 5(five) Districts. namely 1) Senapati,2) Chandel;3) Ukhrul;4) Tamenglong and 5) Churachandpur are located in the Hill areas of Manipur and the Tribal of Hill Districts can settle in any parts of the valley Districts but the non tribal valley people are not allowed to settle in the hill areas by purchasing immovable properties by legislation aiming to give legal protection to the hill people (Tribals) of Manipur.

2. That due to the rapid urbanization in the valley Districts for the last many years, migration of many tribals from the hills districts to the valley districts are taking place, resulting to the settling of the hill people of Manipur in the valley areas by possessing immovable properties. Notably, the

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Imphal (Manipur)

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JOINT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

ESTD. - 2020

KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001

E-mail : jpseconnect1@gmail.com

Rd. No. ..... Date .....

Tangkhul Tribe from Ukhrul District are settled in large numbers in Dewlahland and Nagaram area of Imphal East District, people of Senapati District are settled in Sangakpham and Mantripukhri area of Imphal East, District, Manipur, people of Churachandpur are settled in Imphal Airport area, at Imphal West and people of Chandel are settled in Palace Compound, New Checkon and Old and New Lambulane area in Imphal East District .

It is submitted here that, considering the dynamics of migration in the State of Manpur, the growth rate of population should be more in the valley Districts rather than in the Hill Districts. And in the period from 1992 to 1998, there was an ethnic clash between the Kuki Tribe and Naga Tribe and as a result of the ethnic clash, large number of Kuki tribesmen were uprooted and displaced from the Hill District of Senapati, Ukhrul and Chandel. Consequently the population of said 3 Hill Districts were decreased drastically.

3. That, surprisingly in the provisional Census Report of 2001 published by the Registrar General and Census Commissioner, Ministry of Home Affairs, Union of India there appears an unnatural, abnormal and miraculous growth of population in the 9(nine) sub-division of the 3 (three) hill districts of Senapati, Ukhrul and Chandel. The Census Report of 2001 failed to give any reasonable explanation to this unnatural phenomenon. The Growth rate figures are:

(a) All India average 21.34%
(b) All Manipur average 30.02%
(c) thickly populated valley districts (Imphal West,Imphal East, Thoubal and Bishnupur) 18.00%
(d) In the 9 thinly populated hill sub-divisions 168.78% (max) to 40.89% (min).

4. That, the Census figure as per 1991-2001 and also the percentage of growth for the said 9(nine) Sub-Divisions are:-

Dist.	Sub-Division	Census figure as per 1991 - 2001		increase in %.
Senapati	Mao-Maram	49,676	1,20,774	143%
do	Paomata	19448	43,2991	123%
do	Purul	22,213	59,7051	169%
do	Saitu Gamphazol	28327	43,612	54%
Chandel	Chakpikarong	21,582	46,998	118%
do	Moreh	20,085	32,513	69%
do	Machi	10,803	17,076	58%

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Imphal (Manipur)

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Advocate

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JOINT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)
ESTD. - 2020
KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001
E-mail : ipsaconnect1@gmail.com

Ref. No. ..... Date .....

do	Chandel HQ	18,544	26,127	41%
Ukhrul	Kasom Khullen	6,341	10,426	64%

5. That, several voices were raised against the unnatural, abnormal and miraculous growth of population in the 9(nine) sub-division of the 3 (three) hill districts of Senapati, Ukhrul and Chandel. And the State Government of Manipur took a decision for verification of the population record for the State of Manipur in the Census Report of 2001 and constituted a Committee of officers vide O.M bearing No.5/1(57)/99-H(Census) dated 9/7/2003 in pursuance of the Cabinet decision taken on 4/7/2003. The Committee concluded that there were abnormal growth in respect of 4 (four) sub-divisions i.e. Mao-Maram, Paomata, Purul and Chakpikarong recorded in the Census of India report 2001 and also in respect of other hill sub-divisions vide its report dated 14/9/2003. The Committee also made a finding that the population growth in respect of 4 Sub-Division i.e. Mao-Maram, Paomata,Purul and Chakpikarong as reflected in the provisional figures of Census 2001 are highly abnormal and without any rational explanation. The Committee therefore recommends that the population of these Sub-Divisions as well as others where the decadal growth rate deviates average from the growth rate of the State require verification on the ground so as to ascertain the factual position. Accordingly, the State Government may take up the matter with the Census Commissioner/Registrar General of India to carry out the necessary checks/verifications.

6. That, the State Cabinet decided to furnish the detail electoral rolls and populations as per hill house tax returns for the year 1991-2001 in respect of the Sub-Divisions where the decadal growth rate was found to be abnormally high (more than 40% when compared to Census 1991) and abnormally low (less than 15% when compared to Census 1991) to the Registrar General of India. Many Organisations submitted Representations to the Registrar General and Census Commissioner of India for re-census and correction of the population figures stating all the details concerning the bogus population figures. PIL being W.P.(PIL).No.53 of 2003 was filed before the Hon'ble Gauhati High Court and directions was given to consider the representations filed thereto before final publication of the Census Report in view of the Census Act of 1948 and the Rules framed thereunder. And further direction was given that the Delimitation Commission of India shall not issue order for delimitation delimiting the Constituency and re-adjustment of seats of parliament and Assembly Constituencies till the final Census report was published.

7. That, the Registrar General and Census Commissioner of India instead of rectifying the abnormal growth in the 9 Sub-Divisions had selectively chosen and picked up only the said 3 Sub-Division i.e. Mao-Maram, Paomata

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Imphal (Manipur)

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Advocate

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COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

ESTD. - 2020

KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001

E-mail : ipsaconnect1@gmail.com

Ref. No. ..... Date .....

and Purul of Senapati District of Manipur and lowered the growth rate to a ridiculous symmetrical high rate of 39% in all the 3 sub-divisions vide the Letter dated 17/5/2004. And being aggrieved, the writ petition being W.P.(PIL).No.16 of 2005 was filed before the Hon'ble High Court of Manipur praying inter-alia for direction for recounting of heads of the population in general for the whole state and more particularly 9 Sub-Divisions of the hill Districts of Senapati, Ukhrul and Chandel of the State of Manipur and also for a direction to the concerned authorities to publish another Census Report 2001 by rectifying the abnormal, exaggerated, manipulated and unnatural population figure in respect of the hill districts in the State of Manipur.

8. That, the Hon'ble High Court after hearing the parties and on perusal of the materials placed on record was pleased to pass Judgment & Order dated 19/01/2007 directing the respondents to recount the heads of the population in the said 9 hill sub-divisions of the hill districts of Senapati, Ukhrul and Chandel of the State of Manipur for publishing another Census Report of India 2001 in respect of the said 9 hill sub-divisions and the present Census report of India 2001 for the said 9 hill sub-divisions of the hill districts of Senapati, Ukhrul and Chandel shall not be taken as the Census Report of India 2001 for readjustment of number of seats and delimitation of constituencies of the State of Manipur under sections 8 and 9 of the Delimitation Act,2002 by the Delimitation Commission.

True copy of the Judgment dated 19/1/2007 is enclosed as Annexure-D/1.

9. That, the said Judgment & Order dated 19/1/2007 was assailed before the hon'ble Supreme Court of India by filing SLP. No. 11813 of 2007 by some private parties but in the mean time the Central Govt vide Gazette Notification dated 8/2/2008 deferred the delimitation exercise of constituencies on the basis of census-2001 in the state of Manipur until further orders and on the basis of that the SLP was closed but no modification was made to the Judgment & Order dated 19/1/2007. And inspite of the directions given by the Hon'ble High Court of Gauhati for recounting the heads of the population in the said 9 hill sub-divisions of the hill districts of Senapati, Ukhrul and Chandel of the State of Manipur for publishing another Census Report of India 2001 in respect of the said 9 hill sub-divisions vide the Judgement dated 19/1/2007 (at Annexure-D/1) the Registrar General and Census Commissioner of India and other authoritics failed to comply with the directions of the hon'ble Court and surprisingly another Gazette Notification bearing No.S.O.1015 (E) dated 6/3/2020 was published thereby constituting delimitation Commission for the purpose of delimitation of Assembly and Parliamentary Constituencies in the State of Manipur and Contempt petition being Contempt Case (C) No.54 of 2020 was filed for non-compliance of the Judgment dated 19/1/2007..

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Commr. of Affidavit
High Court of Manipur
Imphal (Manipur)

Advocate

ꯇꯧꯔꯦꯠ ꯃꯣꯡꯃꯥꯏꯄꯥ ꯃꯤꯑꯣꯏꯕꯒꯤ ꯃꯔꯨꯑꯣꯏꯕꯥ ꯅꯠꯇꯦ ꯀꯤꯔꯤꯄꯤꯔ (ꯃꯣꯡꯂꯦꯞꯄ)
T COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)
ESTD. - 2020
KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001
E-mail : ipsaconnect1@gmail.com

Ref No. .....

Date .....

True copies of the Notification dated 8/2/08,Notification dated 6/3/2020 and dated 3.3.2021 are -enclosed as Annexures-D/2,D/3 &/D/4.

10. That, during the pendency of the Contempt Case (C).No.54 of 2020, the Ministry of Law and Justice, Govt of India issued Notification bearing No.S.O.1023(E),New Delhi, the 3rd March,2021 thereby amending the Notification dated 6/3/2020 whereby the State of Manipur occurring thereto was omitted and on the basis of that the Contempt was closed, however the Judgment dated 19/1/2007 is never complied with still date.

It is submitted here that the population census in India are conducted once every 10(ten) year under the provisions of the Census Act, 1948 and Rules, 1990 as amended from time to time. The decennial Census of India was scheduled to be held in the year 2021 but due to the Covid-19 Pandemic it was postponed and was rescheduled in the year 2027 and the delimitation process shall be conducted as per the population figures ascertained thereto in the Census 2027.

11. That, in Manipur since the 3rd of May,2023 the law and Order in the State of Manipur is in a very volatile situation due to the ongoing ethnic clash between the Kuki Tribe and the Meetei/Meetei Community and rising communal tension between the Kuki and the Naga Tribes. Law and Order are literally non-existent in both the hills and valley Districts and there are no cross community movements and exchanges and free movements of citizens are restricted. And since population Census being a gigantic task and because of the prevailing law and order issues in the State of Manipur, it is doubtful as to whether correct population figures can be recorded. The result shall be far worse than the Census report of 2001 and the irregularities and illegalities in the Census Report of 2001 have not been corrected till date, as such, by way of this Representation, we are seeking for recounting of the heads of population in the 9 Hill Sub-Divisions of the Hill Districts of Senapati, Ukhrul and Chandel of the State of Manipur for publishing another Census Report of India 2001 in respect of the said 9 Hill sub-divisions in compliance of the Judgment & Order dated 19/01/2007 passed in the W.P(PIL).No.16 of 2005,by the hon'ble High Court of Manipur and till the recounting and publishing of final census report of India 2001 in compliance of the abovementioned Judgment & Order, the Census of India 2027 shall be deferred in respect of the State of Manipur., and the exercise for delimitation on the basis of the Census 2027 should also be deferred.

In the facts and circumstances mentioned above, I/We, the undersigned's is/are imploring for recounting of the heads of population in the 9 Hill Sub-Divisions of the Hill Districts of

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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Advocate

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JOINT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

ESTD. - 2020

KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001

E-mail : ipsaconnect1@gmail.com

Ref. No. .....

Date .....

Senapati,Ukhrul and Chandel of the State of Manipur for publishing another Census Report of India 2001 in respect of the said 9 Hill sub-divisions in compliance of the Judgment & Order dated 19/01/2007 passed in the W.P(PIL).No.16 of 2005,by the hon'ble High Court of Manipur and till the recounting and publishing of final census report of India 2001 in compliance of the abovementioned Judgment & Order, the Census of India 2027 shall be deferred in respect of the State of Manipur and the exercise for delimitation on the basis of the Census 2027 should also be deferred.

For which of act of yours, I/we shall be obliged and shall ever remain thankful.

Thanking you in anticipation.

With Regards

Dated/Imphal

The 27th May, 2026.

1. Maibam Bisheshwor
   President, IPSA
2. Yumnamcha Dilipkumar
   President, PADAM
3. Ksh. Somoredro
   President, IPAK
4. Sanjit Soraism
   President, ACOAM LUP
5. T. Sanajaoba
   President, ERDO



Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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Advocate



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INT COMMITTEE OPPOSING DELIMITATION EXERCISE IN MANIPUR (KANGLEIPAK)

ESTD. - 2020

KEISHAMPAT AHEIBAM LEIKAI, IMPHAL - 7895001

E-mail : ipsaconnect1@gmail.com

Y. Tiken Date .....

6. Yurembam Tiken
President, LOYA LUP

H. Babulu

7. H. Babulu
Secy. General, KSA

W. Shama

8. W. Shama Devi
Gen. Secy.:KANGLAMEI

R. K. Sanahanbi

9. RK. Sanahanbi Devi
President, KIL

Ch. Pakpi

10. Ch. Pakpi
President, CLK

Kh. Sobhapati

11. Kh. Sobhapati
President, AKSIL

Yumnam Kamalini

12. Yumnam Kamalini
President, MIKL

13. Th. Margret Th. Margaret

General Secretary, SWA

14. Kh. Luwangcha Chingkhei
President, ANDOK

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Advocate

Government of India
Directorate of Census Operations, Manipur

Rahul Pratap Singh
27/05/2026

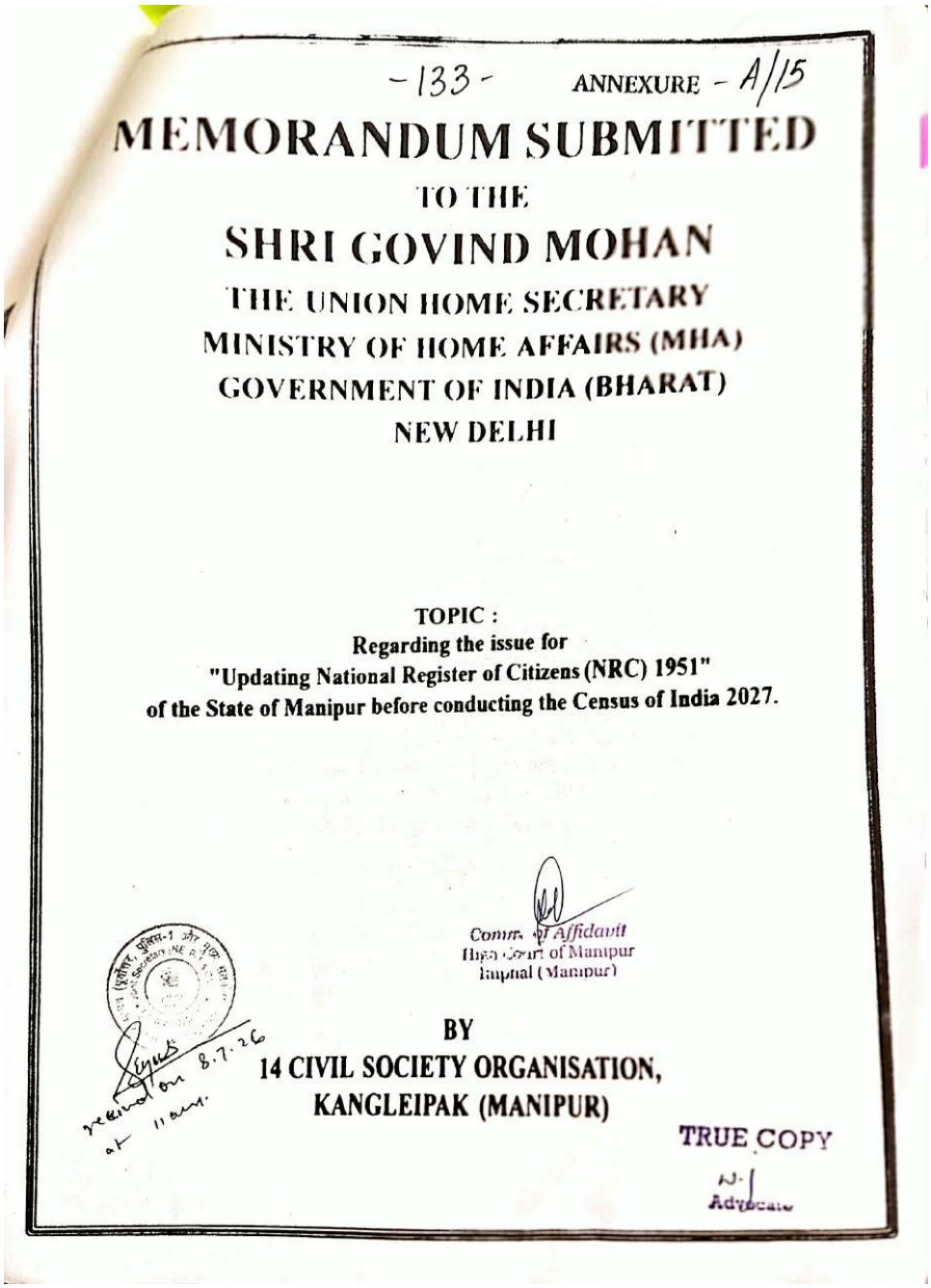
Chief Secretary's Office
R.R. No. 457
Date 27/5/26

O/C

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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(v) Memorandum dated 06.07.2026 submitted by 14 Civil Society Organisations (CSOs) Kangleipak (Manipur) to which writ petitioner in captioned WP is one of the signatories (Annexure-A/15 in PIL):



-133- ANNEXURE - A/15

MEMORANDUM SUBMITTED

TO THE

SHRI GOVIND MOHAN

THE UNION HOME SECRETARY
MINISTRY OF HOME AFFAIRS (MHA)
GOVERNMENT OF INDIA (BHARAT)
NEW DELHI

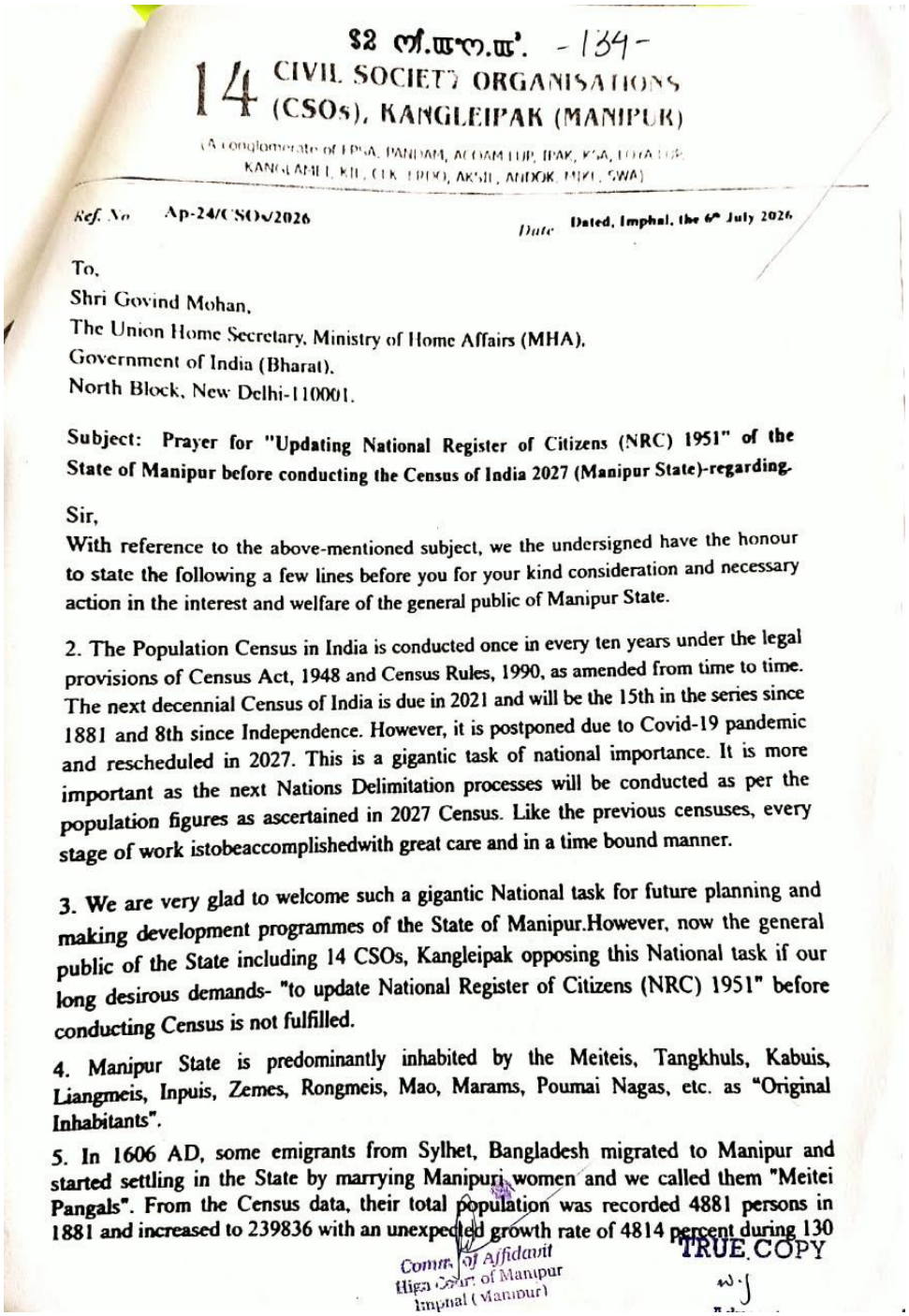
TOPIC :
Regarding the issue for
"Updating National Register of Citizens (NRC) 1951"
of the State of Manipur before conducting the Census of India 2027.

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

received on 8.7.26
at 11 a.m.

BY
14 CIVIL SOCIETY ORGANISATION,
KANGLEIPAK (MANIPUR)

TRUE COPY
Advocate



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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)

(A Conglomerate of HPSA, PANUAM, ACOAM UP, IPAK, KSA, LOTA UP, KANGLAMEL KU, CEK UPEO, AKSU, ANDOK, MIZU, SWA)

Ref. No Ap-24/CSOs/2026 *Date* Dated, Imphal, the 6th July 2026

To,
Shri Govind Mohan,
The Union Home Secretary, Ministry of Home Affairs (MHA),
Government of India (Bharat),
North Block, New Delhi-110001.

Subject: Prayer for "Updating National Register of Citizens (NRC) 1951" of the State of Manipur before conducting the Census of India 2027 (Manipur State)-regarding.

Sir,
With reference to the above-mentioned subject, we the undersigned have the honour to state the following a few lines before you for your kind consideration and necessary action in the interest and welfare of the general public of Manipur State.

2. The Population Census in India is conducted once in every ten years under the legal provisions of Census Act, 1948 and Census Rules, 1990, as amended from time to time. The next decennial Census of India is due in 2021 and will be the 15th in the series since 1881 and 8th since Independence. However, it is postponed due to Covid-19 pandemic and rescheduled in 2027. This is a gigantic task of national importance. It is more important as the next Nations Delimitation processes will be conducted as per the population figures as ascertained in 2027 Census. Like the previous censuses, every stage of work istobeaccomplishedwith great care and in a time bound manner.

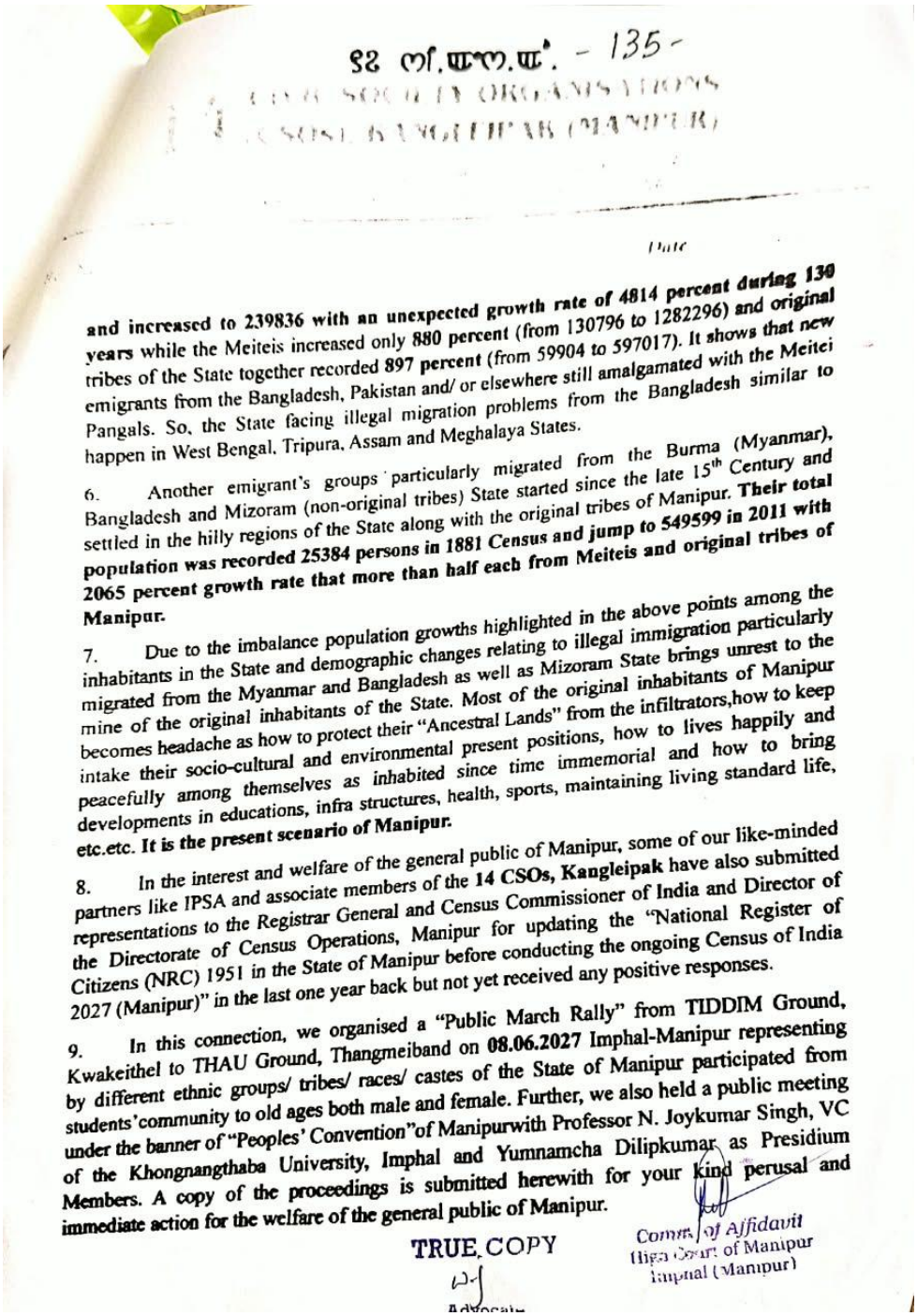
3. We are very glad to welcome such a gigantic National task for future planning and making development programmes of the State of Manipur.However, now the general public of the State including 14 CSOs, Kangleipak opposing this National task if our long desirous demands- "to update National Register of Citizens (NRC) 1951" before conducting Census is not fulfilled.

4. Manipur State is predominantly inhabited by the Meiteis, Tangkhuls, Kabuis, Liangmeis, Inpuis, Zemes, Rongmeis, Mao, Marams, Poumai Nagas, etc. as "Original Inhabitants".

5. In 1606 AD, some emigrants from Sylhet, Bangladesh migrated to Manipur and started settling in the State by marrying Manipuri women and we called them "Meitei Pangals". From the Census data, their total population was recorded 4881 persons in 1881 and increased to 239836 with an unexpected growth rate of 4814 percent during 130

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High Court of Manipur
Imphal (Manipur)

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Date

and increased to 239836 with an unexpected growth rate of 4814 percent during 130 years while the Meiteis increased only **880 percent** (from 130796 to 1282296) and original tribes of the State together recorded **897 percent** (from 59904 to 597017). It shows that new emigrants from the Bangladesh, Pakistan and/ or elsewhere still amalgamated with the Meitei Pangals. So, the State facing illegal migration problems from the Bangladesh similar to happen in West Bengal, Tripura, Assam and Meghalaya States.

6. Another emigrant's groups particularly migrated from the Burma (Myanmar), Bangladesh and Mizoram (non-original tribes) State started since the late 15th Century and settled in the hilly regions of the State along with the original tribes of Manipur. **Their total population was recorded 25384 persons in 1881 Census and jump to 549599 in 2011 with 2065 percent growth rate that more than half each from Meiteis and original tribes of Manipur.**

7. Due to the imbalance population growths highlighted in the above points among the inhabitants in the State and demographic changes relating to illegal immigration particularly migrated from the Myanmar and Bangladesh as well as Mizoram State brings unrest to the mine of the original inhabitants of the State. Most of the original inhabitants of Manipur becomes headache as how to protect their "Ancestral Lands" from the infiltrators,how to keep intake their socio-cultural and environmental present positions, how to lives happily and peacefully among themselves as inhabited since time immemorial and how to bring developments in educations, infra structures, health, sports, maintaining living standard life, etc.etc. **It is the present scenario of Manipur.**

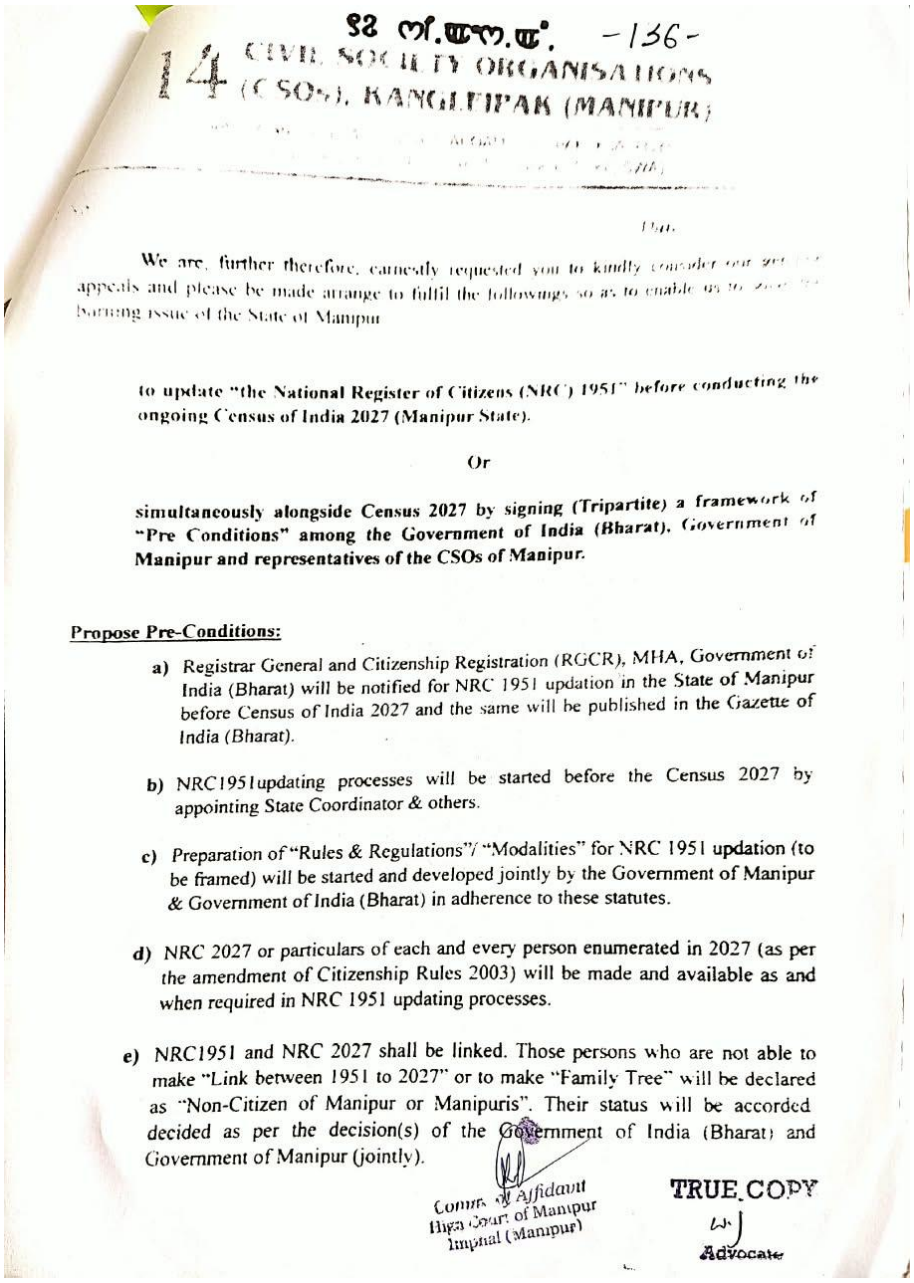
8. In the interest and welfare of the general public of Manipur, some of our like-minded partners like IPSA and associate members of the **14 CSOs, Kangleipak** have also submitted representations to the Registrar General and Census Commissioner of India and Director of the Directorate of Census Operations, Manipur for updating the "National Register of Citizens (NRC) 1951 in the State of Manipur before conducting the ongoing Census of India 2027 (Manipur)" in the last one year back but not yet received any positive responses.

9. In this connection, we organised a "Public March Rally" from TIDDIM Ground, Kwakeithel to THAU Ground, Thangmeiband on **08.06.2027** Imphal-Manipur representing by different ethnic groups/ tribes/ races/ castes of the State of Manipur participated from students'community to old ages both male and female. Further, we also held a public meeting under the banner of "Peoples' Convention"of Manipurwith Professor N. Joykumar Singh, VC of the Khongnangthaba University, Imphal and Yumnamcha Dilipkumar as Presidium Members. A copy of the proceedings is submitted herewith for your kind perusal and immediate action for the welfare of the general public of Manipur.

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Advocate

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)



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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)

Dear,

We are, further therefore, earnestly requested you to kindly consider our [illegible] appeals and please be made arrange to fulfil the followings so as to enable us to [illegible] burning issue of the State of Manipur

to update "the National Register of Citizens (NRC) 1951" before conducting the ongoing Census of India 2027 (Manipur State).

Or

simultaneously alongside Census 2027 by signing (Tripartite) a framework of "Pre Conditions" among the Government of India (Bharat), Government of Manipur and representatives of the CSOs of Manipur.

Propose Pre-Conditions:

a) Registrar General and Citizenship Registration (RGCR), MHA, Government of India (Bharat) will be notified for NRC 1951 updation in the State of Manipur before Census of India 2027 and the same will be published in the Gazette of India (Bharat).

b) NRC1951updating processes will be started before the Census 2027 by appointing State Coordinator & others.

c) Preparation of "Rules & Regulations"/ "Modalities" for NRC 1951 updation (to be framed) will be started and developed jointly by the Government of Manipur & Government of India (Bharat) in adherence to these statutes.

d) NRC 2027 or particulars of each and every person enumerated in 2027 (as per the amendment of Citizenship Rules 2003) will be made and available as and when required in NRC 1951 updating processes.

e) NRC1951 and NRC 2027 shall be linked. Those persons who are not able to make "Link between 1951 to 2027" or to make "Family Tree" will be declared as "Non-Citizen of Manipur or Manipuris". Their status will be accorded decided as per the decision(s) of the Government of India (Bharat) and Government of Manipur (jointly).

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High Court of Manipur
Imphal (Manipur)

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Advocate

f) Each and every person recorded in 2027 Census will be conducted with "Aadhaar" Linked and to be written Aadhaar Number without fail.

g) Final population data of 2027 Census will be kept under "WITHELD" until & unless the completion of NRC 1951 updating processes.

h) No "Delimitation" processes / exercise is entertained until & unless the completion of NRC 1951 updating processes or final publication of 2027 Census.

i) All expenses of NRC 1951 updation will be responsible by the Government of India.

With warms regards,

Enclosure:

1. Proceedings of the Peoples' Convention.
2. Xerox copies of Local Newspapers.
3. Photos.

Yours faithfully,

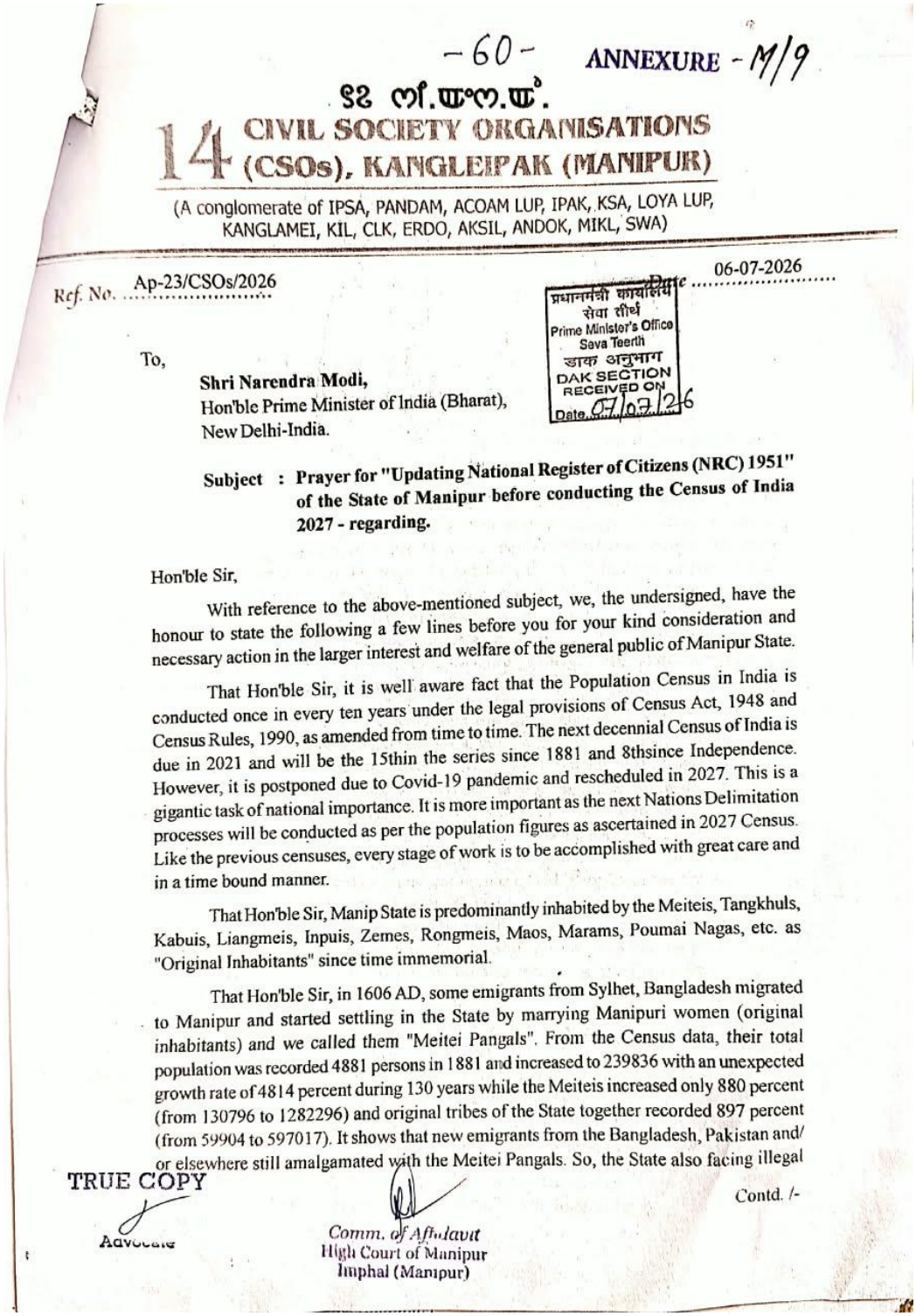
(Yumnamcha Dilipkumar)
Chairman,
14 CSOs, Kangleipak

(Shanta Nahakpam)
Convenor,
14 CSOs, Kangleipak

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

TRUE COPY
Advocate

(vi) Memorandum dated 06.07.2026 submitted by 14 Civil Society Organisations (CSOs), Kangleipak (Manipur) to which writ petitioner is one of the signatories {Annexure-M/9 in MC (PIL) No. 18 of 2026}:



-60- ANNEXURE - M/9

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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)

(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No. Ap-23/CSOs/2026 Date 06-07-2026

प्रधानमंत्री कार्यालय
सेवा तीर्थ
Prime Minister's Office
Seva Teerth
डाक अनुभाग
DAK SECTION
RECEIVED ON
Date 07/07/26

To,

Shri Narendra Modi,
Hon'ble Prime Minister of India (Bharat),
New Delhi-India.

Subject : Prayer for "Updating National Register of Citizens (NRC) 1951" of the State of Manipur before conducting the Census of India 2027 - regarding.

Hon'ble Sir,

With reference to the above-mentioned subject, we, the undersigned, have the honour to state the following a few lines before you for your kind consideration and necessary action in the larger interest and welfare of the general public of Manipur State.

That Hon'ble Sir, it is well aware fact that the Population Census in India is conducted once in every ten years under the legal provisions of Census Act, 1948 and Census Rules, 1990, as amended from time to time. The next decennial Census of India is due in 2021 and will be the 15thin the series since 1881 and 8thsince Independence. However, it is postponed due to Covid-19 pandemic and rescheduled in 2027. This is a gigantic task of national importance. It is more important as the next Nations Delimitation processes will be conducted as per the population figures as ascertained in 2027 Census. Like the previous censuses, every stage of work is to be accomplished with great care and in a time bound manner.

That Hon'ble Sir, Manip State is predominantly inhabited by the Meiteis, Tangkhuls, Kabuis, Liangmeis, Inpuis, Zemes, Rongmeis, Maos, Marams, Poumai Nagas, etc. as "Original Inhabitants" since time immemorial.

That Hon'ble Sir, in 1606 AD, some emigrants from Sylhet, Bangladesh migrated to Manipur and started settling in the State by marrying Manipuri women (original inhabitants) and we called them "Meitei Pangals". From the Census data, their total population was recorded 4881 persons in 1881 and increased to 239836 with an unexpected growth rate of 4814 percent during 130 years while the Meiteis increased only 880 percent (from 130796 to 1282296) and original tribes of the State together recorded 897 percent (from 59904 to 597017). It shows that new emigrants from the Bangladesh, Pakistan and/ or elsewhere still amalgamated with the Meitei Pangals. So, the State also facing illegal

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Advocate

Comm. of Affidavit
High Court of Manipur
Imphal (Manipur)

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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)
(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No. ..... Dated .....

migration problems from the Bangladesh similar to happening in West Bengal, Tripura, Assam and Meghalaya States.

That Hon'ble Sir, another emigrant's groups particularly migrated from the Burma (Myanmar), the Bangladesh and Mizoram State (non-original tribes of Manipur) started infiltrating to the State since the late 15th Century and settled in the hilly regions of the State along with the original tribes of Manipur. **Their total population was recorded 25384 persons in 1881 Census and jump to 549599 in 2011 with 2065 percent growth rate that more than half each from Meiteis and original tribes of Manipur together.**

That Hon'ble Sir, due to these imbalance population growths highlighted in the above points among the inhabitants in the State and demographic changes relating to illegal immigration particularly migrated from the Myanmar and Bangladesh as well as Mizoram State brings unrest to the mine of the original inhabitants of the State. Most of the original inhabitants of Manipur becomes headache as how to protect their "Ancestral Lands" from the infiltrators,how to keep intake their socio-cultural and environmental present positions, how to lives happily and peacefully among themselves as inhabited since time immemorial and how to bring developments in educations, infra structures, health, sports, maintaining living standard life, etc.etc. **It is the present scenario of Manipur.**

That Hon'ble Sir, we are very glad to welcome the ongoing Census of India 2027. This gigantic National task is very important for future planning and making development programmes of the State of Manipur. However, now the general public of the State including 14 CSOs, Kangleipak was opposing this National task because it is directly related with the "Delimitation" exercises of Parliamentary Constituencies as well as Assembly Constituencies. The Delimitation Act, 1972 for the first time in the State of Manipur, is hereby conducted on the basis of the Census figures as ascertained at the Census held in the year 1971 and after that no delimitation exercises is entertained. Peoples of the State are not happy in the Census finding as ascertained in 1981 and later Censuses because some of the hill Districts like Chandel and Senapati are abnormally high compare to others in 2001 Census and it affected in the delimitation processes directly. As per advise of the High Court of Manipur, 9 (nine) hilly Sub-Divisions are required to recounting the Census 2001 again and pending still. Delimitation exercise of the State is pending more than 40 (forty) years.

That Hon'ble Sir, for permanent solving the present unrest situation prevailing in the State of Manipur, some of our partners, like IPSA and associate members have also submitted appeals to the Registrar General and Census Commissioner, India and Directorate of Census Operations, Manipur for updating the "National Register of Citizens (NRC) 1951 in the State of Manipur before conducting the ongoing Census of India 2027 (Manipur)" in the last one year back but not yet received any positive responses from the end.

In this connection, we organised a "Public March Rally" from TIDDIM Ground, Kwakeithel to THAU Ground, Thangmeiband on **08.06.2026** in Imphal, Manipur

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Advocate

Comm. of Affidavit
High Court of Manipur
Imphal

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14 CIVIL SOCIETY ORGANISATIONS
(CSOs), KANGLEIPAK (MANIPUR)
(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No ..... Date .....

representing by different ethnic groups/ tribes/ races/ castes of the State of Manipur participated from students'community to old ages both male and female. Further, we also held a public meeting under the banner of "Peoples' Convention"of Manipurwith Professor N. Joykumar Singh, VC of the Khongnangthaba University, Imphal and Yumnamcha Dilipkumar as Presidium Members.

Now, we are submitting herewith a copy of the proceedings taken in the Peoples' Convention for your kind perusal and immediate action for the welfare of the general public of Manipur.

We are, further therefore, earnestly requested your honour to kindly consider our genuine appeals and arrange to fulfil the followings:

1. **to update "the National Register of Citizens (NRC) 1951" before conducting the ongoing Census of India 2027 (Manipur State) or simultaneously alongside Census 2027 by signing (Tripartite) a framework of "Pre Conditions" among the Government of India (Bharat), Government of Manipur and representatives of the CSOs of Manipur for which a propose "Pre-Conditions" are enclosed herewith at Annexure A for your kind considerations.**

2. **to allow nomination of Member/ Commissioner of the Manipur Population Commission to the High-Level Committee on Demographic Changes (HLCDC) either Member or permanent/ special invitee wherever it is applicable and/ or any authorised person(s) of the State Government.**

3. **to take necessary steps of enquiring of the HLCDC in the State of Manipur as priority basis.**

With warms regards,

Enclosure:

1. Annexure-A
2. Proceedings of the Peoples' Convention.
3. Xerox copies of Local Newspapers.
4. Photos.
5. Some facts and figures as references.

Yours faithfully,

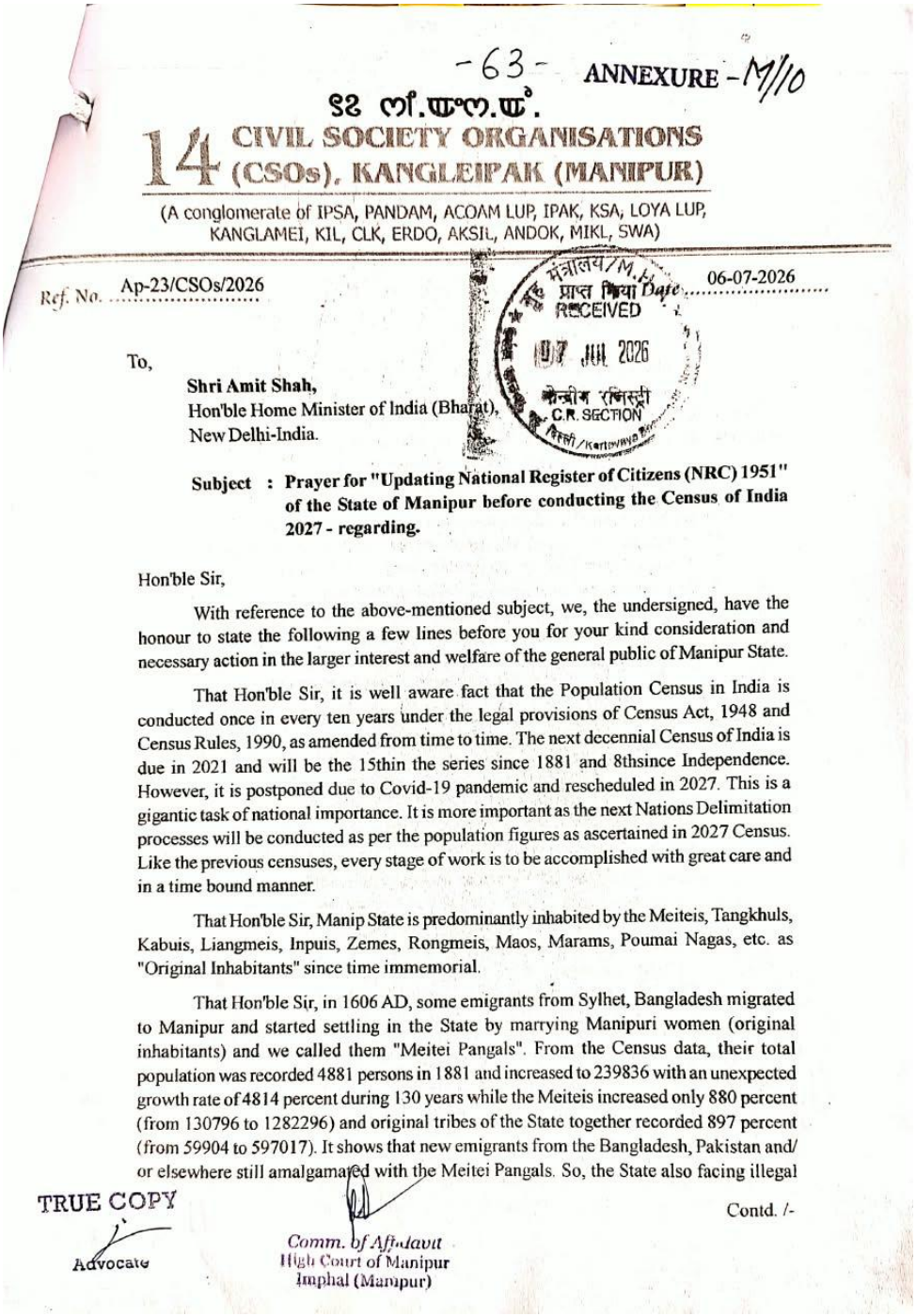
(Yumnamcha Dilipkumar)
Chairman, 14 CSOs, Kangleipak

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Imphal (Manipur)

(Shanta Nahakpam)
Convenor 14 CSOs, Kangleipak

(vii) Same memorandum dated 06.07.2026 submitted by the 14 Civil Society Organisations (CSOs), Kangleipak (Manipur) {to another Hon'ble addressee} to which writ petitioner is a signatory [Annexure-M/10) in MC (PIL) No. 18 of 2026]:



-63- ANNEXURE - M/10

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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)

(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No. Ap-23/CSOs/2026 Date 06-07-2026

मंत्रालय/M.H.A. प्राप्त किया/RECEIVED 07 JUL 2026 केन्द्रीय रजिस्ट्री C.R. SECTION

To,

Shri Amit Shah,
Hon'ble Home Minister of India (Bharat),
New Delhi-India.

Subject : Prayer for "Updating National Register of Citizens (NRC) 1951" of the State of Manipur before conducting the Census of India 2027 - regarding.

Hon'ble Sir,

With reference to the above-mentioned subject, we, the undersigned, have the honour to state the following a few lines before you for your kind consideration and necessary action in the larger interest and welfare of the general public of Manipur State.

That Hon'ble Sir, it is well aware fact that the Population Census in India is conducted once in every ten years under the legal provisions of Census Act, 1948 and Census Rules, 1990, as amended from time to time. The next decennial Census of India is due in 2021 and will be the 15thin the series since 1881 and 8thsince Independence. However, it is postponed due to Covid-19 pandemic and rescheduled in 2027. This is a gigantic task of national importance. It is more important as the next Nations Delimitation processes will be conducted as per the population figures as ascertained in 2027 Census. Like the previous censuses, every stage of work is to be accomplished with great care and in a time bound manner.

That Hon'ble Sir, Manip State is predominantly inhabited by the Meiteis, Tangkhuls, Kabuis, Liangmeis, Inpuis, Zemes, Rongmeis, Maos, Marams, Poumai Nagas, etc. as "Original Inhabitants" since time immemorial.

That Hon'ble Sir, in 1606 AD, some emigrants from Sylhet, Bangladesh migrated to Manipur and started settling in the State by marrying Manipuri women (original inhabitants) and we called them "Meitei Pangals". From the Census data, their total population was recorded 4881 persons in 1881 and increased to 239836 with an unexpected growth rate of 4814 percent during 130 years while the Meiteis increased only 880 percent (from 130796 to 1282296) and original tribes of the State together recorded 897 percent (from 59904 to 597017). It shows that new emigrants from the Bangladesh, Pakistan and/ or elsewhere still amalgamated with the Meitei Pangals. So, the State also facing illegal

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14 CIVIL SOCIETY ORGANISATIONS
(CSOs), KANGLEIPAK (MANIPUR)
(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No. Date

migration problems from the Bangladesh similar to happening in West Bengal, Tripura, Assam and Meghalaya States.

That Hon'ble Sir, another emigrant's groups particularly migrated from the Burma (Myanmar), the Bangladesh and Mizoram State (non-original tribes of Manipur) started infiltrating to the State since the late 15th Century and settled in the hilly regions of the State along with the original tribes of Manipur. **Their total population was recorded 25384 persons in 1881 Census and jump to 549599 in 2011 with 2065 percent growth rate that more than half each from Meiteis and original tribes of Manipur together.**

That Hon'ble Sir, due to these imbalance population growths highlighted in the above points among the inhabitants in the State and demographic changes relating to illegal immigration particularly migrated from the Myanmar and Bangladesh as well as Mizoram State brings unrest to the mine of the original inhabitants of the State. Most of the original inhabitants of Manipur becomes headache as how to protect their "Ancestral Lands" from the infiltrators,how to keep intake their socio-cultural and environmental present positions, how to lives happily and peacefully among themselves as inhabited since time immemorial and how to bring developments in educations, infra structures, health, sports, maintaining living standard life, etc.etc. **It is the present scenario of Manipur.**

That Hon'ble Sir, we are very glad to welcome the ongoing Census of India 2027. This gigantic National task is very important for future planning and making development programmes of the State of Manipur. However, now the general public of the State including 14 CSOs, Kangleipak was opposing this National task because it is directly related with the "Delimitation" exercises of Parliamentary Constituencies as well as Assembly Constituencies. The Delimitation Act, 1972 for the first time in the State of Manipur, is hereby conducted on the basis of the Census figures as ascertained at the Census held in the year 1971 and after that no delimitation exercises is entertained. Peoples of the State are not happy in the Census finding as ascertained in 1981 and later Censuses because some of the hill Districts like Chandel and Senapati are abnormally high compare to others in 2001 Census and it affected in the delimitation processes directly. As per advise of the High Court of Manipur, 9 (nine) hilly Sub-Divisions are required to recounting the Census 2001 again and pending still. Delimitation exercise of the State is pending more than 40 (forty) years.

That Hon'ble Sir, for permanent solving the present unrest situation prevailing in the State of Manipur, some of our partners, like IPSA and associate members have also submitted appeals to the Registrar General and Census Commissioner, India and Directorate of Census Operations, Manipur for updating the "National Register of Citizens (NRC) 1951 in the State of Manipur before conducting the ongoing Census of India 2027 (Manipur)" in the last one year back but not yet received any positive responses from the end.

In this connection, we organised a "Public March Rally" from TIDDIM Ground, Kwakeithel to THAU Ground, Thangmeiband on **08.06.2026** in Imphal, Manipur

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(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No.

representing by different ethnic groups/ tribes/ races/ castes of the State of Manipur participated from students'community to old ages both male and female. Further, we also held a public meeting under the banner of "Peoples' Convention"of Manipurwith Professor N. Joykumar Singh, VC of the Khongnangthaba University, Imphal and Yumnamcha Dilipkumar as Presidium Members.

Now, we are submitting herewith a copy of the proceedings taken in the Peoples' Convention for your kind perusal and immediate action for the welfare of the general public of Manipur.

We are, further therefore, earnestly requested your honour to kindly consider our genuine appeals and arrange to fulfil the followings:

1. **to update "the National Register of Citizens (NRC) 1951" before conducting the ongoing Census of India 2027 (Manipur State) or simultaneously alongside Census 2027 by signing (Tripartite) a framework of "Pre Conditions" among the Government of India (Bharat), Government of Manipur and representatives of the CSOs of Manipur for which a propose "Pre-Conditions" are enclosed herewith at Annexure A for your kind considerations.**

2. **to allow nomination of Member/ Commissioner of the Manipur Population Commission to the High-Level Committee on Demographic Changes (HLCDC) either Member or permanent/ special invitee wherever it is applicable and/ or any authorised person(s) of the State Government.**

3. **to take necessary steps of enquiring of the HLCDC in the State of Manipur as priority basis.**

With warms regards,

Enclosure:

1. Annexure-A
2. Proceedings of the Peoples' Convention.
3. Xerox copies of Local Newspapers.
4. Photos.
5. Some facts and figures as references.

Yours faithfully,

(Yumnamcha Dilipkumar)
Chairman, 14 CSOs, Kangleipak

(Shanta Nahakpam)
Convenor 14 CSOs, Kangleipak

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Advocate

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14 CIVIL SOCIETY ORGANISATIONS (CSOs), KANGLEIPAK (MANIPUR)
(A conglomerate of IPSA, PANDAM, ACOAM LUP, IPAK, KSA, LOYA LUP, KANGLAMEI, KIL, CLK, ERDO, AKSIL, ANDOK, MIKL, SWA)

Ref. No. ..... Date ..Annexure-A.....

Propose Pre-Conditions:

a) Registrar General and Citizenship Registration (RGCR), MHA, Government of India (Bharat) will be notified for NRC 1951 updation in the State of Manipur before Census of India 2027 and the same will be published in the Gazette of India (Bharat).

b) NRC1951updating processes will be started before the Census 2027 by appointing State Coordinator & others.

c) Preparation of "Rules & Regulations"/ "Modalities" for NRC 1951 updation (to be framed) will be started and developed jointly by the Government of Manipur & Government of India (Bharat) in adherence to these statutes.

d) NRC 2027 or particulars of each and every person enumerated in 2027 (as per the amendment of Citizenship Rules 2003) will be made and available as and when required in NRC 1951 updating processes.

e) NRC1951 and NRC 2027 shall be linked. Those persons who are not able to make "Link between 1951 to 2027" or to make "Family Tree" will be declared as "Non-Citizen of Manipur or Manipuris". Their status will be accorded/ decided as per the decision(s) of the Government of India (Bharat) and Government of Manipur (jointly).

f) Each and every person recorded in 2027 Census will be conducted with "Aadhaar" Linked and to be written Aadhaar Number without fail.

g) Final population data of 2027 Census will be kept under "WITHELD" until & unless the completion of NRC 1951 updating processes.

h) No "Delimitation" processes / exercise is entertained until & unless the completion of NRC 1951 updating processes or final publication of 2027 Census.

i) All expenses of NRC 1951 updation will be responsible by the Government of India.

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Imphal (Manipur)

PROCEEDINGS OF THE PEOPLES' CONVENTION MADE AFTER TAKING LONG MARCH RALLY HELD ON 8TH JUNE 2026 AT "THAU GROUND", THANGMEIBAND, IMPHAL, ORGANISED BY THE 14 CSOs OF KANGLEIPAK, IMPHAL WITH PROF. N. JOYKUMAR SINGH (V.C. KHONGNANGTHABA UNIVERSITY) AND SHRI YUMNAMCHA DILIPKUMAR (CHAIRMAN, 14-CSOs-OF KANGLEIPAK) AS PRESIDIUM MEMBERS.

The "Peoples' Convention" was initiated with a series of speeches delivered by the reknown personalities of the state including the community leaders in relation to the highly undesirable and unexpected negative political and social environment of present Manipur. After having a series of deliveration with highly volatile expression and exchange of views the following resolutions were adopted unanimously in general public interest of Manipur.

Resolution No. 1 : Resolved to urge to the "Authority(s) of the "Government of Manipur" and the "Central Government" to "UPDATE THE NATIONAL REGISTER OF CITIZENS (NRC) 1951" before conducting the "ongoing Census of India 2027 (Manipur State)" immediately.

Resolution No. 2 : Further it was also resolved to request the concerned authority to update the NRC 1951 alongwith a Pre-condition to be signed under the framwork of Tripartite agreement between CSOs of the State of Manipur,. Concerned State Governmnet and Central Government .

Resolution No. 3 : It was also resolved to request the Hon'ble Chief Minister of Manipur to take a special initiative for the opening of fruitful dialogue between CSOs and Authority (s) of the Central government on this particular issue.

Resolution No. 4 : It was also resolved to urge to the "High Level Committee on Demographic Changes (HLCDC)" to include Nominee or Agency of the Government of Manipur.

Resolution No. 5 : This convention also unanimously agreed to consult the general public of the State of Manipur and their views before taking any resolutions made by the 14 CSOs, Kangleipak in relation to the present issue.

Resolution No. 6 : It was also resolved to submit the proceedings of today's "Peoples' Convention" to the Hon'ble Chief Minister of Manipur, Shri Yumnam Khemchand Singh; Home Minister of Manipur, Shri Govindas Konthoujam and other State Authorities within two days for the kind information and immediate necessary action.

Convention is ended with a vote of thanks by..... .

Rapporteur :-

1. M. Dayananda Singh 02.06.26

2. S. Tombi Sana 8/6/2026.

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Advocate

N. Joykumar

Y. Dilipkumar 8/6/2026

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Imphal (Manipur)

[10] To be noted, all the seven representations scanned and reproduced *supra,* the third representation being representation dated 13.04.2026 submitted by writ petitioner in captioned WP has already been scanned and reproduced in earlier proceedings/orders of this Court dated 31.08.2026, nonetheless, it has been scanned and reproduced again for the sake of convenience, clarity, ease of reference and chronological adumbration of the representations.

[11] By consensus and consent, the following order is made:

(i) The afore-referred seven representations shall be considered on its own merits, in accordance with law and shall be disposed of by way of a speaking order to be made by R2 in PIL and WP viz., Registrar General and Census Commissioner, Ministry of Home Affairs, Govt. of India, 2/A, Man Singh Road, New Delhi – 110011;

(ii) It is open to any other individual or entity to send a representation to R2 within three weeks from today i.e., on or before 25.11.2026;

(iii) It is also open to PIL petitioners and writ petitioner to send any additional representation within aforesaid three weeks period, if so desired and so advised;

(iv) If there are any further representation/s and/or additional representation/s from any other person/entity or the PIL petitioners/writ petitioner, within the aforesaid period of three weeks, the same

shall also be considered on its own merits and in accordance with law and disposed of by one common speaking order to be made by R2. To be noted, any representation sent after 25.11.2026 will be outside the remit of instant order;

(v) In the course of considering the representations in the aforesaid manner, it is open to State and more particularly R2, to hold public consultations if considered necessary. If it is considered not necessary, the reasons shall be set out in the common speaking order;

(vi) The afore-referred exercise of considering the seven and additional/further representations (if any) on its own merits and in accordance with law and making a speaking order shall be concluded as expeditiously as the official business of R2 and other entities, individuals and officials that are concerned but in any event, on or before 30.04.2027;

(vii) Pursuant to the afore-referred three Notifications, 2(two) made by R2 published in the Gazette of India being Notification dated 05.09.2026 bearing Reference No. S.O. 4917(E) and Notification dated 30.10.2026 bearing Reference No. S.O. 5913 (E) and another Notification dated 22.03.2026 bearing Reference No. H-3401/3/2025-HD-HD published in the Manipur Gazette shall continue to operate till

30.04.2027 and there shall not be any rollback/modification of the same. To put it differently, the census exercise for the State of Manipur will continue to be put on hold/kept in abeyance till 30.04.2027;

(viii) On disposal of the representations by way of one common speaking order to be made by R2, the same shall be served on Mr. M. Rustam Singh, learned counsel on record for PIL petitioners and Mr. H. Chandrakumar, learned counsel on record for writ petitioner. To be noted, in the normal circumstances, on disposal of a case, the vakalatnama will also get terminated but in the instant case, with the consent of all counsel/senior counsel before us and on the basis of submissions made by Mr. M. Rustam Singh and H. Chandrakumar Singh on instructions from their respective clients, we make a mild departure and write that the common speaking order disposing of the aforesaid representations shall be served on the two learned counsel and this is only for the sake of ease of operation and convenience of all concerned. Such service on both learned counsel shall be done as expeditiously as the official business of R2 permits but in any event within five working days from the date of disposal of representations by making of one common speaking order by R2;

(ix) Post making afore-referred common speaking order (disposing of representations) by R2, the census process in the State of Manipur shall continue to be kept in abeyance for a period of four weeks to enable PIL petitioners, writ petitioner and or any other person/s concerned with the matter to come to this Court if they are either aggrieved or not satisfied with the common speaking order of R2 and for this purpose, the common speaking order shall be hosted/uploaded in the official website of the Government of Manipur and office of R2;

(x) If the afore-referred scenario of assailing the common speaking order of R2 unfurls, though obvious, it is made clear that this Court will consider the matter on its own merits and in accordance with law untrammeled by instant/earlier proceedings in captioned matters and for this purpose it is further made clear that all the rights and contentions of all the parties before this Court are left open/preserved and this includes contentions raised in the captioned matters.

[12] Considering the facts and circumstances of the case, the nature of the matter, larger public interest and national interest involved, this Court deems it appropriate to place on record its appreciation for all counsel, senior counsel, learned Advocate General and learned DSGI for

taking a very fair and balanced approach to the matter without treating the same like a regular adversarial legal drill.

[13] Ergo, sequitur is, captioned main PIL and main WP are disposed of as closed in the aforesaid manner albeit with afore-referred directions, observations and preservations of rights and contentions. Consequently, MC (PIL) No. 16 of 2026 and MC [W.P. (C)] No. 649 of 2026 are disposed of as closed. As already alluded to *supra*, MC (PIL) No. 18 of 2026 is allowed/ordered as prayed for.

[14] There shall be no order as to costs.

JUDGE **CHIEF JUSTICE**

FR/NFR

Sandeep/Victoria

P.S. I : Upload forthwith

P.S. II : All concerned will stand bound by web copy uploaded in High Court website inter alia as the same is QR coded.

KABORAMBAM SANDEEP SINGH

Digitally signed by KABORAMBAM SANDEEP SINGH
Date: 2026.11.04 20:38:52 +05'30'