

**IN THE HIGH COURT OF PUNJAB AND HARYANA
CHANDIGARH**

Date of Decision: 14.05.2025

...Petitioner

V/S

...Respondents

CORAM: HON'BLE MR. JUSTICE HARPREET SINGH BRAR

Present: Mr. Sandeep Arora, Advocate
for the petitioner.

Mr. Rishabh Singla, AAG Punjab.

HARPREET SINGH BRAR J. (Oral)

1. Present petition has been filed under Section 528 of Bhartiya Nagrik Suraksha Sanhita, 2023 seeking quashing of FIR No. 121 dated 01.07.2023 registered under Section 174-A of Indian Penal Code at Police Station Navi Baradari, District Jalandhar along with all consequential proceedings arising therefrom.
2. Following order was passed on 11.02.2025:

“Counsel for the petitioner inter alia submits that FIR No.121 dated 01.07.2023, under Section 174-A IPC, Police Station Baradari, District Jalandhar Annexure P-3 deserves to be quashed along with all the subsequent proceedings arising therefrom. That as per the judgment dated 22.01.2024 passed by co-ordinate Bench of this Court in CRM-M3392-2024 titled Roopam Sharma Vs. State of Punjab, the said FIR is hit by proviso to Section 195 Cr.P.C, as no Court can take cognizance of any offence punishable under Section 172 to 188 of IPC except on the complaint in writing of the public servant concerned. It is further submitted that otherwise also the order Annexure P-2 whereby the petitioner was declared as proclaimed person with direction to the concerned SHO to registered FIR under Section 174-A of IPC against the petitioenr is already set aside by the co-ordinate Bench of this Court vide order dated 08.04.2024 Annexure P-4 passed in CRM-M-17154-2024 titled Roopam Farms/Sharma Farms and others Vs. Late Krishan Lal Jain



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and another. However, the State counsel has admitted that the aforesaid order Annexure P-4 was subject to payment of cost of Rs.25000/- by the petitioner to the complainant party but the petitioner has failed to do so till date.

Notice of motion.

Mr. Inderjeet Singh Ladher, DAG, Punjab, accepts notice on behalf of the State and prays for time to seek instructions and to file reply.

Needful be done by the next date of hearing.

Now be listed on 14.05.2025.

In the meantime, further proceedings qua the present petitioner on the basis of FIR Annexure P-3 are stayed, till the next date of hearing, subject to deposit of aforesaid amount of Rs.25000/- by the petitioner with the Court concerned within next two weeks.”

3. In compliance of aforesaid order cost of Rs. 25,000/- has been deposited by the petitioner with the Court concerned and photocopy of receipt of the cost has been produced in the Court. Same is taken on record and be tagged at the appropriate place.

4. Learned counsel for the petitioner submits that the petitioner was never served and was declared proclaimed person without following the drill of Section 82 Cr.P.C. Further, the mandatory drill of Section 195 Cr.P.C. has also not been followed in its letter and spirit by the trial Court.

5. *Per contra*, learned supports the order passed by the learned trial Court by contending that the petitioner did not put in appearance before the trial Court intentionally and deliberately and, therefore, having left with no other option, proclamation was issued to secure her presence and direction was issued for registration of FIR.

6. I have heard learned counsel for the parties and perused the record of the case with their able assistance, the matter is taken up for final disposal.



7. Section 174-A of the IPC was introduced through the Amendment Act of 2005, and a corresponding amendment was made to Schedule 1 of the Criminal Procedure Code (Cr.P.C.), classifying this provision as a cognizable offence. However, no corresponding amendment was made to Section 195 of the Cr.P.C. to exclude Section 174-A IPC from its scope. The proposition that Section 174-A IPC is governed by the procedure as laid out in Section 195 Cr.P.C. is further supported by the fact that Section 174-A IPC and the corresponding Section 209 of the Bhartiya Nyaya Sanhita 2023, are essentially identical. However, Section 209 has been explicitly removed from the purview of Section 215 of the Bhartiya Nagarik Suraksha Sanhita, 2023 which mirrors Section 195 of Cr.P.C. In its present form, thus, Section 195 of the Cr.P.C. clearly encompasses Section 174-A IPC, as the legislature in its wisdom this time has specifically excluded Section 209 of the Bhartiya Nyaya Sanhita from the ambit of Section 215 of the Bhartiya Nagarik Suraksha Sanhita. Furthermore, in 2006, an amendment was made to Section 195(1)(b) of the Cr.P.C., but Section 195(1)(a)(i) was left unchanged. Therefore, it is evident that Section 195 of the Cr.P.C. applies to the offence under Section 174-A IPC.

8. As it is conclusive that Section 174-A IPC is governed by Section 195, it would be apposite to emphasize that the drill of Section 195 of the Cr.P.C. is mandatory in nature. This position is supported by the judgment of the Hon'ble Supreme Court's rendered in ***C. Muniappan & Others. v. State of Tamil Nadu, (2010) 9 SCC 567***, wherein the following observations were made:

“20. Section [195](#)(a)(i) Criminal Procedure Code bars the court from taking cognizance of any offence punishable under Section [188](#) Indian Penal Code or abetment or attempt to commit the same, unless, there is



*a written complaint by the public servant concerned for contempt of his lawful order. The object of this provision is to provide for a particular procedure in a case of contempt of the lawful authority of the public servant. The court lacks competence to take cognizance in certain types of offences enumerated therein. The legislative intent behind such a provision has been that an individual should not face criminal prosecution instituted upon insufficient grounds by persons actuated by malice, ill-will or frivolity of disposition and to save the time of the criminal courts being wasted by endless prosecutions. This provision has been carved out as an exception to the general rule contained under Section [190](#) Criminal Procedure Code that any person can set the law in motion by making a complaint, as it prohibits the court from taking cognizance of certain offences until and unless a complaint has been made by some particular authority or person. Other provisions in the Criminal Procedure Code like sections 196 and 198 do not lay down any rule of procedure, rather, they only create a bar that unless some requirements are complied with, the court shall not take cognizance of an offence described in those Sections. (vide **Govind Mehta v. The State of Bihar**, AIR 1971 Supreme Court 1708; **Patel Laljibhai Somabhai v. The State of Gujarat**, AIR 1971 Supreme Court 1935; **Surjit Singh & Ors. v. Balbir Singh**, 1996(3) RCR (Criminal) 240 : (1996) 3 SCC 533; **State of Punjab v. Raj Singh & Anr.**, 1998(1) RCR (Criminal) 576 : (1998) 2 SCC 391; **K. Vengadachalam v. K.C. Palanisamy & Ors.**, (2005) 7 SCC 352; and **Iqbal Singh Marwah & Anr. v. Meenakshi Marwah & Anr.**, 2005(2) RCR (Criminal) 178 : 2005(1) Apex Criminal 581).*

21. *The test of whether there is evasion or non-compliance of Section [195](#) Criminal Procedure Code or not, is whether the facts disclose primarily and essentially an offence for which a complaint of the court or of a public servant is required. In **Basir-ul-Haq & Ors. v. The State of West Bengal**, AIR 1953 Supreme Court 293; and **Durgacharan Naik & Ors. v. State of Orissa**, AIR 1966 Supreme Court 1775, this Court held that the provisions of this Section cannot be evaded by describing the offence as one being punishable under some other sections of Indian Penal Code, though in truth and substance, the offence falls in a category mentioned in Section [195](#) Criminal Procedure Code Thus, cognizance of such an offence cannot be taken by mis-describing it or by putting a wrong label on it.*

22. *In **M.S. Ahlawat v. State of Haryana & Anr.**, 1999(4) RCR (Criminal) 718 , this Court considered the matter at length and held as under :*

"....Provisions of Section [195](#) Criminal Procedure Code are mandatory and no court has jurisdiction to take cognizance of any of the offences mentioned therein unless there is a complaint in writing as required under that section." (Emphasis added)



23. In **Sachida Nand Singh & Anr. v. State of Bihar & Anr., 1998(1) RCR (Criminal) 823 : (1998) 2 SCC 493**, this Court while dealing with this issue observed as under :

"7. ..Section 190 of the Code empowers "any magistrate of the first class" to take cognizance of "any offence" upon receiving a complaint, or police report or information or upon his own knowledge. Section 195 restricts such general powers of the magistrate, and the general right of a person to move the court with a complaint to that extent curtailed. It is a well-recognised canon of interpretation that provision curbing the general jurisdiction of the court must normally receive strict interpretation unless the statute or the context requires otherwise."

(Emphasis supplied)

24. In **Daulat Ram v. State of Punjab, AIR 1962 Supreme Court 1206**, this Court considered the nature of the provisions of Section 195 Criminal Procedure Code In the said case, cognizance had been taken on the police report by the Magistrate and the appellant therein had been tried and convicted, though the concerned public servant, the Tahsildar had not filed any complaint. This Court held as under :

"The cognizance of the case was therefore wrongly assumed by the court without the complaint in writing of the public servant, namely, the Tahsildar in this case. The trial was thus without jurisdiction ab initio and the conviction cannot be maintained. The appeal is, therefore, allowed and the conviction of the appellant and the sentence passed on him are set aside."

(Emphasis added)

25. Thus, in view of the above, the law can be summarised to the effect that there must be a complaint by the public servant whose lawful order has not been complied with. The complaint must be in writing. The provisions of Section 195 Criminal Procedure Code are mandatory. Non-compliance of it would vitiate the prosecution and all other consequential orders. The Court cannot assume the cognizance of the case without such complaint. In the absence of such a complaint, the trial and conviction will be void ab initio being without jurisdiction."

9. Section 195(1)(a)(i) of the Cr.P.C. specifies that no court shall take cognizance of any offence punishable under Sections 172 to 188 of the IPC unless a written complaint is made by the concerned public servant or another public servant to whom they are administratively subordinate. This provision serves as an explicit bar, stating that the court cannot take cognizance of a matter based on a Final Report under Section 173 of Cr.P.C. A



complaint, as defined under Section 2(d) of the Cr.P.C., excludes a Police Report or Final Report. Thus, cognizance can only be taken on a written complaint filed in Court under Section 200 of the Cr.P.C.. Further, Section 21(3) of the IPC defines "public servant" to include every judge or any person empowered by law to perform adjudicatory functions, either individually or as part of a body. As a result, from the plain language of Section 195 of the Cr.P.C., it is clear that criminal prosecution under Sections 172 to 188 of the IPC can only be initiated through a written complaint filed by the concerned public servant or another public servant to whom they are administratively subordinate. (See: *Pardeep Kumar vs. State of Punjab and Another*, CRM-41656-2023 decided on 23.08.2023; *Jarnail Singh @ Rana vs. State of Punjab*, CRM-M-48718-2019 decided on 17.04.2024 and *Charanjit Singh @ Channi* CRM-M-453-2023 pronounced on 06.12.2023).

10. In the present case, the learned Magistrate, being a public servant as defined under Section 21 of the IPC, was required to follow the procedure prescribed by law if he intended to initiate proceedings against the petitioners for the offence under Section 174-A of the IPC. The proper course of action would have been to file a written complaint before the competent jurisdictional court. However, instead of adhering to this legal requirement, the learned Magistrate merely forwarded a copy of its orders to the local police, directing them to initiate proceedings under Section 174-A IPC, which effectively led to the registration of the impugned FIR. Given the mandatory nature and scope of Section 195 of the Cr.P.C., such an approach is in clear violation of its provisions. Consequently, both the order passed by the Magistrate directing the initiation of proceedings and the resulting FIR stand contrary to the procedural safeguards enshrined in Section 195 of Cr.P.C.



11. While the scheme of criminal justice system necessitates curtailment of personal liberty to some extent, it is of the utmost importance that the same is done in line with the procedure established by law to maintain a healthy balance between personal liberty of the individual-accused and interests of the society in promoting law and order. Such procedure must be compatible with Article 21 of the Constitution of India i.e. it must be fair, just and not suffer from the vice of arbitrariness or unreasonableness.

Additionally, it is a settled law that where a power is given to do a certain thing in a certain way, the thing must be done in that way or not at all. Other methods are necessarily forbidden. Reference can be made to the judgment of the Hon'ble Apex Court in ***Dharani Sugars and Chemicals Ltd. v. Union of India reported in (2019) 5 SCC 480.***

12. In the eventuality of his non-appearance, the presence of the accused first ought to have been secured by issuing summons or bailable warrants, and non-bailable warrants or proclamation should not generally be issued at the first instance. A perusal of the impugned order reveals that the trial Court has issued a proclamation straight away, without recording any reasons to indicate that the petitioner has absconded or is concealing himself from the process of law. Conspicuously, no summons or bailable warrants were issued prior to issuance of the proclamation. This Court in the judgment passed in ***Major Singh @ Major Vs. State of Punjab 2023 (3) RCR (Criminal) 406; 2023 (2) Law Herald 1506*** has held that the Court is first required to record its satisfaction before issuance of process under Section 82 Cr.P.C. and non-recording of the satisfaction itself makes such order suffering from incurable illegality. Furthermore, the learned counsel for the petitioner has taken a specific stand that the petitioner was declared to be a proclaimed



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person without following the drill of Section 82 Cr.P.C. Since the proclamation was never served on the petitioner, all actions taken post non-execution of the proclamation stand vitiated.

13. Learned State counsel has not been able to controvert the aforesaid facts and the position of law as laid down in the aforesaid judgment.

14. Accordingly the present petition is allowed. The proceedings of FIR No. 121 dated 01.07.2023 registered under Section 174-A of Indian Penal Code at Police Station Navi Baradari, District Jalandhar along with all consequential proceedings arising therefrom, are hereby quashed qua the petitioner.

14.05.2025
Ajay Goswami

(HARPREET SINGH BRAR)
JUDGE

<i>Whether speaking/reasoned</i>	<i>Yes/No</i>
<i>Whether reportable</i>	<i>Yes/No</i>