

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.8862 of 2024

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Rajendra Prasad Sah @ Rajendra Keshri @ Keshri, son of Deep Narayan Keshri, Resident of village- Katoriya, Police Station- Katoriya, District- Banka (Bihar).

... .. Petitioner/s

Versus

1. The State of Bihar Through the Principal Secretary, Civil Department of Food and Supply, Government of Bihar, Patna.
2. The Principal Secretary, Food and Supply Department, Government of Bihar, Patna.
3. The Commissioner, Bhagalpur Division, Bhagalpur.
4. The District Magistrate, Banka
5. The Licensing Authority cum Sub-divisional Officer, Banka
6. The District Supply Officer, Banka
7. The Block Supply Officer, Katoriya, District- Banka.

... .. Respondent/s

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Appearance :

For the Petitioner/s : Mr. Md. Najmul Hodda
For the Respondent/s : Mr. Standing Counsel (9)

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CORAM: HONOURABLE MR. JUSTICE A. ABHISHEK REDDY
ORAL ORDER

2 19-03-2025 Head learned counsel for the parties.

2. The present writ petition has been filed for the
following relief(s):-

“I. For issuance of writ of certiorari or any other appropriate writ order or direction for quashing the order dated 05.04.2023 contained in memo no. 151 passed by the Licensing Authority cum Sub Divisional Officer, Banka by which he has most arbitrarily and quite erroneously cancelled the petitioner's fair price shop bearing License No. 52/12 without considering the show cause of the petitioner as well as without serving enquiry report.

II. For issuance of a writ of certiorari or any other



appropriate writ order or direction for quashing the order dated 28.07.2023 in Supply Appeal Case No. 03 of 23-24 passed by the respondent No. 4 The District Magistrate, Banka dismissing the appeal by confirming the order dated 05.04.2023 issued by the respondent no. 5 The S.D.O., Banka by which he has cancelled the P.D.S. License of the petitioner.

III. For issuance of a writ of mandamus or any other appropriate writ order or direction for quashing the order dated 27.02.2024 in Supply Revision Case No. 26 of 2023-24 passed by respondent no. 3 The Commissioner, Bhagalpur dismissing the revision application by affirming the order dated 05.04.2023 and 28.07.2023 respectively passed by the S.D.O., Sadar, Bhagalpur and the District Magistrate, Banka.

IV. For issuance of appropriate writ(s), order or direction to the respondent/ licensing authority cum Sub-divisional Officer, Banka to restore the petitioner's P.D.S. License bearing No. 52 of 2012 for running his fair price shop.

V. To grant such other consequential relief(s) to the petitioner, which this Hon'ble court may find the petitioner to be entitled to in equity and/or in law in the facts and circumstances of the case."

3. Learned counsel appearing on behalf of the petitioner has stated that the Sub-Divisional Officer while issuing the show cause notice to the petitioner has not enclosed the enquiry report.

4. Further learned counsel has relied on the judgment of this Hon'ble Court in CWJC No.253 of 2014 dated 11.03.2015 wherein this Hon'ble Court has held that the non-



supply of the enquiry report along with the show-cause is bad and against the principle of natural justice and equity.

5. Learned counsel has stated in view of the above mentioned provisions of law and judgment relied by the petitioner, the impugned order may be set aside and matter remanded back to the authorities concerned for furnishing a copy of the enquiry report and any other material that they seek to rely on and give an opportunity of filing his explanation and thereafter take necessary action.

6. *Per contra*, the learned counsel appearing on behalf of the respondents has vehemently opposed the very maintainability of the writ petition and stated that the present writ petition is not maintainable as the petitioner has exhausted all the alternative and efficacious remedies provided under the Control Order, 2016. Learned counsel has therefore prayed this Hon'ble Court to dismiss the present writ petition.

7. This Court in CWJC No.253 of 2014 dated 11.03.2015 held as under:

"In my opinion, irregularities in maintenance of notice board or maintenance of the stocks within the premises of the petitioner are too trivial and cannot form a basis for cancellation of licence. No doubt there were other serious charges against the petitioner regarding non-issuance of cash-memo to the consumers, distribution of lesser amount of



kerosene oil and non-distribution of food-grains but surprisingly even while making such allegations, the names of such consumers who are dissatisfied by such action of the petitioner are conspicuously missing. The allegations are sweeping in nature without reference to any specific consumer.

In my opinion the non-supply of the enquiry report conducted by the District Level Committee which is the foundation for issuance of show cause notice placed at Annexure-1 as well as non-supply of names of such of the consumers who had complained against the petitioner as regarding the irregularities in distribution of the food-grains or the kerosene oil has prejudiced the petitioner to file his purposeful reply and in absence thereof, the order impugned in my opinion, are based on no materials.

Though it was strenuously argued by Mr. Pandey that in absence of any response by the petitioner the allegations would be deemed to have been admitted but in my opinion even if the show cause reply was missing, the orders passed by the statutory authorities having civil consequences and resulting in cancellation should reflect application of mind. Unfortunately it is grossly missing inasmuch as neither the order of the Licensing Authority nor the order of the appellate authority deal with the materials which formed the basis to drive home the charges. The orders impugned are indefensible and cannot be upheld."

8. A perusal of the show-cause notice issued to the petitioner does not reveal that the copy of the enquiry report was



enclosed along with the show-cause notice.

9. Having regard to the above facts and circumstances and the law laid down by this Hon'ble Court, the present CWJC is allowed. The impugned order dated 27.02.2024 passed by the Commissioner, Bhagalpur, order dated 28.07.2023 passed by the District Magistrate, Banka and order dated 05.04.2023 passed by the Sub-Divisional Officer, Banka are set aside. The matter is remanded back to the Sub-divisional Officer (Respondent No. 5) for furnishing a copy of the enquiry report and any other material relied on the petitioner and call for his explanation by giving reasonable time.

10. On such show-cause notice being served, the petitioner shall file his explanation within the stipulated time. On receipt of the explanation submitted by the petitioner the authority concerned shall pass a reasoned order strictly in accordance with law duly taking into consideration the explanation submitted by the petitioner.

11. It is needless to mention that before passing any order, the petitioner shall be given an opportunity of hearing. The entire exercise shall be completed as expeditiously as possible preferably within a period of eight weeks from the date of receipt of a copy of this order. Any order passed shall be



communicated to the petitioner.

12. With the above directions, this Writ Petition is
allowed to the extent indicated above.

(A. Abhishek Reddy, J)

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