

**IN THE HIGH COURT OF JUDICATURE AT BOMBAY
BENCH AT AURANGABAD**

WRIT PETITION NO.13332 OF 2022

Chandaba w/o. Gangaram Pauyed
Age : 43 years, Occu : Agril,
R/o. Wajegaon, Nanded,
Dist. Nanded

.. Petitioner

Versus

1. The State of Maharashtra
Through Collector, Nanded
2. The Special Land Acquisition Officer,
P.T. & MIW No.2 Nanded
3. The Commissioner,
Nanded-Waghala Municipal Corporation
Nanded

.. Respondents

...

AND

WRIT PETITION NO.13336 OF 2022

Sau. Pushpadevi Badrinarayan Dhoot
Age : 76 years, occu : Agril / Household,
R/o. Nanded, Tq. & Dist. Nanded

.. Petitioner

Versus

1. The State of Maharashtra
Through Collector, Nanded
2. The Special Land Acquisition Officer,
P.T. & MIW No.2 Nanded
3. The Commissioner,
Nanded-Waghala Municipal Corporation
Nanded

.. Respondents

...

AND

WRIT PETITION NO.24 OF 2023

Ambadas Sambhaji Panchal
 Died Through his LRs
 Tukaram Ambadas Panchal
 Age: 57 years, Occu : Nil,
 R/o. Wajegaon, Nanded,
 Dist. Nanded

.. Petitioner

Versus

1. The State of Maharashtra
Through Collector, Nanded
2. The Special Land Acquisition Officer,
P.T. & MIW No.2 Nanded
3. The Commissioner,
Nanded-Waghala Municipal Corporation
Nanded

.. Respondents

...
AND

WRIT PETITION NO.28 OF 2023

1. Sayad Nur Baba Haji Amin
Died Through his L.R.
Shahenajbee Sayad Baba
Age : 60 years, Occu : Agril / Household,
R/o. Wajegaon, Nanded
Tq. & Dist. Nanded

2. Sayad Nur Sayad Amin
Age : 54 years, Occu : Agril,
R/o. Wajegaon, Nanded
Tq. & Dist. Nanded

.. Petitioners

Versus

1. The State of Maharashtra
Through Collector, Nanded
2. The Special Land Acquisition Officer,
P.T. & MIW No.2 Nanded
3. The Commissioner,

Nanded-Waghala Municipal Corporation
Nanded

.. Respondents

...

AND

WRIT PETITION NO.57 OF 2023

Sau. Shanta Premkumarji

Age : 56 years, Occu : Agril / Household,

R/o. Prem Kishor & Company,

Mondha, Sailu, Dist. Parbhani

.. Petitioner

Versus

1. The State of Maharashtra
Through Collector, Nanded

2. The Special Land Acquisition Officer,
P.T. & MIW No.2 Nanded

3. The Commissioner,
Nanded-Waghala Municipal Corporation
Nanded

.. Respondents

...

Advocate for the Petitioners : Mr. P.B. Rakhunde

AGP for the Respondent - State : Mrs. G.L. Deshpande,

Mr. S.N. Morampalle, Mr. R.B. Bagul and Mr. S.S. Dande

...

CORAM : SHARMILA U. DESHMUKH, J.

RESERVED ON : 09.01.2023

PRONOUNCED ON : 02-02-2023

JUDGMENT:

. Rule. Rule made returnable forthwith.

Mrs. G.L. Deshpande, Mr. S.N. Morampalle, Mr. R.B. Bagul and

Mr. S.S. Dande, learned AGPs waive service on behalf of the

respondent - State in the respective matters. At the joint request of

learned counsels appearing for the parties, the matter is heard

finally at the admission stage.

2. These writ petitions arising out of separate References under Section 18 of Land Acquisition Act, 1894 involve a common issue and hence are heard together and disposed of by this common judgment.

3. Petitioner in Writ Petition No.13332 of 2022 challenges the Award dated 13.12.2018 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.5 of 2011 dismissing the reference seeking enhancement of compensation in respect of acquisition of land bearing Survey Nos.2/2/1 and 2/2/2 to the extent of 56 R situated at village Elechpur Nanded, Dist. Nanded.

4. Petitioner in Writ Petition No.13336 of 2022 challenges the Award dated 05.04.2016 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.100 of 2011 dismissing the reference seeking enhancement of compensation in respect of acquisition of land bearing Survey No.2/2 to the extent of 35 R situated at village Elechpur, Dist. Nanded.

5. Petitioner in Writ Petition No.24 of 2023 challenges the

Award dated 22.01.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.18 of 2011 dismissing the reference seeking enhancement of compensation in respect of acquisition of land bearing Survey No.6/3 to the extent of 02 R situated at village Elechpur Nanded, Dist. Nanded.

6. Petitioner in Writ Petition No.28 of 2023 challenges the Award dated 14.03.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.4 of 2011 dismissing the reference seeking enhancement of compensation in respect of acquisition of land bearing Survey No.6/2 to the extent of 35 R situated at village Elechpur Nanded, Dist. Nanded.

7. Petitioner in Writ Petition No.57 of 2023 challenges the Award dated 30.01.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.135 of 2011 dismissing the reference seeking enhancement of compensation in respect of acquisition of land bearing Survey No.2/2 to the extent of 02 R situated at village Elechpur Nanded, Dist. Nanded.

8. Heard Mr. P.B. Rakhunde, the learned counsel appearing for the petitioners and Mrs. G.L. Deshpande, Mr. S.N. Morampalle,

Mr. R.B. Bagul and Mr. S.S. Dande, learned AGPs appearing for the respondent – State in the respective matters.

9. Mr. P.B. Rakhunde, learned counsel for the Petitioners submits that reference under Section 18 of the Land Acquisition Act, 1894 cannot be dismissed for non-prosecution. He would further urge that the reference Court has not decided the claim on merits and dismissed the reference on the ground that the claimant has not bothered to pursue the matter for establishing his claim and has thus failed to adduce any evidence for the purpose of redetermination of the market value of the acquired property. As such, he would contend that the Award passed by the Reference Court is liable to be quashed and set aside and the matter be remanded for consideration afresh. On the ground of delay in filing the present Petitions, which are filed in the year 2023, whereas the Awards in the individual References have been passed in the year 2016 to 2019, he would submit that due to some miscommunication between the petitioner and his Counsel, there is delay in filing the Petitions. He would submit that the Petitioners are agreeable to waiving of the interest for the period of the delay.

10. As far as the delay is concerned, it is necessary to set out

the relevant dates. Writ Petition No.13332 of 2022 challenges the Award dated 13.12.2018 passed in LAR No.5 of 2011, Writ Petition No.13336 of 2022 challenges the Award dated 05.04.2016 passed in LAR No.100 of 2011, Writ Petition No.24 of 2023 challenges the Award dated 22.01.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.18 of 2011. Writ Petition No.28 of 2023 challenges Award dated 14.03.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.4 of 2011. Writ Petition No.57 of 2023 challenges the Award dated 30.01.2019 passed by the Jt. Civil judge Senior Division, Nanded in LAR No.135 of 2011. It is apparent from the dates of the Award that there is a delay of about four to five years in preferring the Petitions.

11. Per contra, learned AGPs raised objection as to maintainability on the ground that the decision of the reference Court is on merits and therefore the appeal would lie under Section 54 of the Land Acquisition Act and the present Petitions have been filed to avoid payment of Court fees. It was urged that there is considerable delay in filing the present Petitions and no sufficient explanation has been tendered. The learned AGPs would contend that in reference proceedings, the burden was upon the claimants to adduce evidence showing that the compensation awarded in respect of the acquired

property was inadequate and insufficient and in absence of any such evidence, the material on record has been considered and the reference has been decided on merits and award is directed to be drawn up accordingly. The attention of this Court is invited to the provisions of Order-XVII, Rule-2 and 3 of Code of Civil Procedure, 1908 and it is submitted that the procedure prescribed under the Code of Civil Procedure (hereinafter in short 'Code'), the reference Court has proceeded to dispose of the suit in accordance with the provisions of Order-IX of the Code.

12. Before advertng to the merits of the case, it is necessary to refer to Section 18 of the Act which contemplates reference to Court by a person who has not accepted the Award and reads thus:

“18. Reference to Court.- (1) Any person interested who has not accepted the award may, by written application to the Collector, require that the matter be referred by the Collector for the determination of the Court, whether his objection be to the measurement of the land, the amount of the compensation, the person to whom it is payable, or the apportionment of the compensation among the persons interested.

(2) The application shall state the grounds on which objection to the award is taken:

Provided that every such application shall be made,-

(a) if the person making it was present or represented before the Collector at the time when he made his award, within six weeks from the date of the Collector's award;

(b) in other cases, within six weeks of the receipt of the notice from the Collector under section 12, sub-section (2), or within six months from the date of the Collector's award, whichever period shall first expire.”

13. Section 53 of the Land Acquisition Act provides that save in so far as they may be inconsistent with anything contained in this Act, the provisions of the Code of Civil Procedure, 1908, shall apply to all proceedings before the Court under this Act.

14. Section 54 of the Land Acquisition Act provides that subject to the provisions of the Code of Civil Procedure, 1908 (5 of 1908), applicable to appeals from original decrees, and notwithstanding anything to the contrary in any enactment for the time being in force, an appeal shall only lie in any proceedings under this Act to the High Court from the award, or from any part of the award, of the Court.

15. At this stage, it is necessary to consider the various decisions which have been cited at the bar by the learned counsel for the petitioners. The issue as to whether the reference proceedings under Section 18 of the Land acquisition Act can be dismissed for non-prosecution is no longer *res integra*. The Apex Court in the case of **Khazan Singh (dead) by LRs vs Union Of India** reported in (2002)

2 SCC 242 in para 7 held as under:

‘7; The provisions above subsumed would thus make it clear that the civil court has to pass an award in answer to the reference made by the Collector under Section 18 of Act. If any party to whom notice has been served by the civil court did not participate in the inquiry it would only be at his risk because an award would be passed perhaps to the detriment of the party concerned. But non-participation of any party would not confer jurisdiction on the civil court to dismiss the reference for default.’

16. In case of **Chimanlal Hargovinddas vs Special Land Acquisition Officer, Poona and Anr.** reported in AIR 1988 SC 1652 the Apex Court in the context of the Trial Court treating the award rendered by the Land Acquisition Officer as a judgment under Appeal has laid down the guidelines in para-4 of the judgment as under:

“4. The following factors must be etched on the mental screen:

(1) A reference under section 18 of the Land Acquisition Act is not an appeal against the award and the Court cannot take into account the material relied upon by the Land Acquisition officer in his Award unless the same material is produced and proved before the Court.

(2) So also the Award of the Land Acquisition officer is not to be treated as a judgment of the trial Court open or exposed to challenge before the Court hearing the Reference. It is merely an offer made by the Land Acquisition officer and the material utilised by him for making his valuation cannot be utilised by the Court unless produced and proved before it. It is not the function of the Court to suit in appeal against the Award, approve or disapprove its reasoning, or correct its error or affirm, modify or reverse the conclusion reached by the Land Acquisition officer, as if it were an appellate court.

(3) The Court has to treat the reference as an original proceeding before it and determine the market value afresh

on the basis of the material produced before it.

(4) The claimant is in the position of a plaintiff who has to show that the price offered for his land in the award is inadequate on the basis of the materials produced in the Court. Of course the materials placed and proved by the other side can also be taken into account for this purpose.

(5) The market value of land under acquisition has to be determined as on the crucial date of publication of the notification under sec. 4 of the Land Acquisition Act (dates of Notifications under secs. 6 and 9 are irrelevant).

(6) The determination has to be made standing on the date line of valuation (date of publication of notification under sec. 4) as if the valuer is a hypothetical purchaser willing to purchase land from the open market and is prepared to pay a reasonable price as on that day. It has also to be assumed that the vendor is willing to sell the land at a reasonable price.

(7) In doing so by the instances method, the Court has to correlate the market value reflected in the most comparable instance which provides the index of market value.

(8) Only genuine instances have to be taken into account. (Some times instances are rigged up in anticipation of Acquisition of land). (9) Even post-notification instances can be taken into account (1) if they are very proximate, (2) genuine and (3) the acquisition itself has not motivated the purchaser to pay a higher price on account of the resultant improvement in development prospects.

(10) The most comparable instances out of the genuine instances have to be identified on the following considerations:

- (i) proximity from time angle,
- (ii) proximity from situation angle.

(11) Having identified the instances which provide the index of market value the price reflected therein may be taken as the norm and the market value of the land under acquisition may be deduced by making suitable adjustments for the plus and minus factors vis-a-vis land under acquisition by placing the two in juxtaposition.

(12) A balance-sheet of plus and minus factors may be

drawn for this purpose and the relevant factors may be evaluated in terms of price variation as a prudent purchaser would do.

(13) The market value of the land under acquisition has there after to be deduced by loading the price reflected in the instance taken as norm for plus factors and unloading it for minus factors

(14) The exercise indicated in clauses (11) to (13) has to be undertaken in a common sense manner as a prudent man of the world of business would do. We may illustrate some such illustrative (not exhaustive) factors:

Plus factors	Minus factors
1. smallness of size.	1. largeness of area.
2. proximity to a road.	2. situation in the interior at a distances from the Road.
3. frontage on a road.	3. narrow strip of land with very small frontage compared to death.
4. nearness to developed area.	4. lower level requiring the depressed portion to be filled up.
5. regular shape.	5. remoteness from developed locality.
6. level vis-a-vis land under acquisition.	6. some special disadvantageous factor which would deter a purchaser.
7. special value for an owner of an adjoining property to whom it may have some very special advantage.	

(15) The evaluation of these factors of course depends on the facts of each case. There cannot be any hard and fast or rigid rule. Common sense is the best and most reliable guide. For instance, take the factor regarding the size. A building plot of land say 500 to 1000 sq. yds cannot be compared with a large tract or block of land of say 1000 sq. yds or more. Firstly while a smaller plot is within the reach of many, a large block of land will have to be developed by preparing a lay out, carving out roads, leaving open space, plotting out smaller plots, waiting for purchasers (meanwhile

the invested money will be blocked up) and the hazards of an entrepreneur. The factor can be discounted by making a deduction by way of an allowance at an appropriate rate ranging approx. between 20% to 50% to account for land required to be set apart for carving out lands and plotting out small plots. The discounting will to some extent also depend on whether it is a rural area or urban area, whether building activity is picking up, and whether waiting period during which the capital of the entrepreneur would be looked up, will be longer or shorter and the attendant hazards.

(16) Every case must be dealt with on its own facts pattern bearing in mind all these factors as a prudent purchaser of land in which position the Judge must place himself.

(17) These are general guidelines to be applied with understanding informed with common sense.”

17. The Apex Court in the case of **Chimanlal Hargovinddas** (*supra*) has held that the reference under Section 18 of the Land Acquisition Act is not an appeal against the award and the Court cannot take into account the material relied upon by the Land Acquisition Officer in his award unless the same material is produced and proved before the Court. It was also held that the reference Court has to treat the reference as the original proceeding before it and determine the market value afresh on the basis of material produced before it. The Apex Court sets out the guidelines as to how the market value of the land under acquisition has to be determined by the reference Court. The decision in the case of **Khazan Singh** (*supra*) and in the case of **Chimanlal Hargovinddas** (*supra*) have been followed by this Court in the case of **Walmik s/o. Trimbak Tupe vs.**

The State of Maharashtra & Anr with connected writ petitions decided on 17.01.2020 and in the case of **Uttamrao Madhavrao Yenkikar vs. The State of Maharashtra, Writ Petition No.4863 of 2021** decided on 20.07.2022.

18. In the background of the settled position of law, the decision of the reference Court is required to be examined as to whether the said decision can be said to be a decision on merits.

19. In LAR No.5 of 2011, the Reference Court after recording the facts of the case have framed the issues for determination as under :

- “1. Does claimant prove that the compensation awarded for acquired property is insufficient?
2. Is claimant entitled for enhancement in the compensation ? If yes, at what rate ?
3. What order & award regarding solatium, interest etc?”

20. The findings of the reference Court as regards the issue nos.1 and 2 is that as the parties i.e. claimant as well as the respondents and their respective counsels remained absent. Reference was kept for determination of the claim in the absence of evidence of the claimant and the judgment is being delivered on the

basis of available material on record. The reference Court held that as burden of proof to prove the compensation awarded towards the acquired property by the Land Acquisition Officer was inadequate and insufficient was upon the claimant who has miserably failed to prove and discharge the said burden and as such is not entitled for enhancement in the amount of compensation and the reference court has dismissed the reference and has directed the award to be drawn up accordingly.

21. In L.A.R. No.100 of 2011, the reference Court framed the following issues:

- “1. Does claimant prove that the compensation of the acquired property awarded to him is inadequate and insufficient?
- 2. (a) Is claimant entitled for enhancement in the compensation ?
- (b) If yes, at what rate ?
- 03. Whether claim is within limitation ?
- 04. What order, award and costs ?”

22. The findings on the issues were answered in the negative on the ground that in spite of sufficient opportunities given to the claimant, the claimant has failed to adduce evidence and hence the land acquisition reference is dismissed with costs.

23. In L.A.R. No.18 of 2011, the reference Court framed the following issues:

- “(1) Does claimant prove that the compensation of the acquired property awarded to him is inadequate and insufficient?
- (2) (a) claimant entitled for enhancement in the compensation?
(b) If yes, at what rate ?
- (3) Whether claim is within imitation ?
- (4) What order & award regarding solatium, interest, etc.?”

24. As regards the issue nos.1 and 2, the findings of the reference Court is that in spite of giving opportunities, the claimant, respondents and their learned counsels remained absent. Therefore, the reference was kept for determination of claim in the absence of the claimant and as the claimant has not produced documentary evidence in support of his claim and has thereby failed to discharge the burden of prove cast upon the claimant, the claimant is not entitled for enhancement in the amount of compensation. The reference was thereby dismissed and the award was directed to be drawn up accordingly.

25. In L.A.R. No.4 of 2011, the reference Court framed the following issues:

- “(1) Do claimants prove that the compensation awarded to them for acquired property is inadequate and insufficient?
- (2) Are the claimants prove the grounds for enhancement of compensation amount ?
If yes, what shall be the entitlement?
- (3) Whether claim is within limitation ?
- (4) What order & Award regarding solatium, interest, etc.?”

26. The findings of the reference court on the issue nos. 1 and 2 are that claimants, respondents and their counsels remained absent throughout the proceedings and neither the claimants nor the respondents have adduced any evidence and as the burden of proof that the compensation awarded was inadequate and insufficient lies upon the claimant this burden has not been discharged by the claimant, the claimants are not entitled for enhancement in the amount of compensation. The reference was dismissed and the award was directed to be drawn up accordingly.

27. In L.A.R. No.135 of 2011, the reference court framed the following issues:

- “(1) Whether petitioner prove that compensation amount awarded to her of the acquired land is inadequate and insufficient ?
- (2) Whether petitioner is entitled to compensation at enhanced rate ?
- (3) Whether claim is within limitation ?

- (4) What order & award regarding solatium, interest etc?”

28. The findings of the reference Court on the issues nos. 1 and 2 are that the claimant, the respondents and their respective counsels had remained absent and the reference was kept for argument on which day also the claimant and her counsel remained absent. It was further held that the claimant has not produced any evidence in support of her claim and burden was not discharged by the claimant and therefore the claimant is not entitled for enhancement in the amount of compensation. The reference was dismissed and the Award was directed to be drawn up accordingly.

29. In all the above references, neither the claimants nor the Special Land Acquisition Officers have led any evidence. The settled position as is discerned from the decisions referred to above is that the reference has to be decided by the Civil Court on the basis of the material before it on merits. The question that is to be determined in the present case is whether the reference can be said to be a decision on merits by the reference Court. The impugned Award shows that the issues were framed and in the absence of the parties and in the absence of any oral or documentary evidence on part of both the parties, the claimant has been held not entitled for enhancement in

the amount of compensation. The decision of the Apex Court in the case of **Chimanlal Hargovinddas** (*supra*) sets out the manner in which a reference under Section 18 of the Land Acquisition Act is required to be decided by the reference Court. In particular, sub para-3 of para-4 sets out that the Reference Court has to treat reference as an original proceeding before it and determine the market value afresh on the basis of material produced before it. At this stage, it is to be noted that the object and provision of the Land Acquisition Act is to enable the State to acquire the land for public purpose and on payment of reasonable compensation in terms of the provisions of the Act. Section 18 of the Land Acquisition Act entitles a land holder, whose land has been acquired and who is not satisfied with the award of the Land Acquisition Officer whether on the ground of measurement of the land, amount of compensation or apportionment of the compensation to make an application to the reference Court. The provision of Section 23 of the Land Acquisition Act provides for the matters to be considered in determining the compensation and Section 24 provides for the matters to be neglected in determining the compensation. Section 26 of the Land Acquisition Act specifies the form and contents of the award and is reproduced herein under:

“26. Forms of awards.-[(1)] Every award under this part shall be in writing signed by the Judge, and shall specify the amount awarded under clause first of sub-section (1) of section 23, and also the amounts (if any) respectively awarded under each of the other clauses of the same sub-section, together with the grounds of awarding each of the said amounts.[(2) Every such award shall be deemed to be a decree and the statement of the grounds of every such award a judgment within the meaning of section 2, clause (2), and section 2, clause (9), respectively of the Code of Civil Procedure 1908 (5 of 1908).]”

30. In order to constitute an Award within the meaning of Section 26 of the Act, the Award to be passed by the Court in answer to the reference made by Collector under Section 18 of the Act has to specify the amount awarded under clause first of sub-section (1) of Section 23, and also the amounts respectively awarded under each of the other clauses of the same sub section, together with the grounds of awarding each of the said amounts. Sub-section 2 of Section 26 of the Act provides that every such award shall be deemed to be a decree and statement of grounds of every such award a judgment within the meaning of Section 2, clause (2), and Section 2, clause (9), respectively of the Code of Civil Procedure, 1908.

31. In my opinion, considering the form that the award has to take which is specified in Section 26 of the Land Acquisition Act, the Award which has been passed by the reference Court in these writ petitions cannot be said to be an award within the meaning of

Section 26 of the Act. The determination of the issues has to be on the basis of merits and by taking into consideration the factors which are set out in Section 23 of the Act. In the absence of any such exercise being carried out by the reference Court dismissal of the reference on the ground of non-adducing of documentary or oral evidence by the claimant cannot be said to be a decision on merits.

32. As regards the submission of the learned AGP that the decision of the reference Court is by following the procedure envisaged under Order-XVII, Rule-2 and 3 of the Code of Civil Procedure is concerned, as per Section 53 of the Land Acquisition Act the provisions of Code of Civil Procedure, 1908 applies save in so far as they may be inconsistent with anything contained in this Act. The form of Award of the Reference Court is set out in Section 26 of the Land Acquisition Act and the Reference Court is to follow the procedure set out in Part-III of the Land Acquisition Act and after taking into consideration the guidelines which have been set out by the Apex Court in the case of **Chimanlal Hargovinddas** (*supra*), Award is to be passed. The submission of Learned AGP that the decision is on merits as the procedure under Order XVII Rule 2 and 3 of Code of Civil Procedure is followed is liable to be rejected. The decision of the reference Court cannot be said to be a decision on

merits. This is also for the reason that an award under Section 26 of the Land Acquisition Act is deemed to be a decree and the definition of the decree within the meaning of Section 2, clause (2), and the judgment within the meaning of Section 2, clause (9) envisages the formal expression of an adjudication and it specifically excludes any order of dismissal for default. The reference Court is bound to assess the material, which has been produced on record and after taking into consideration the factors laid down in Section 23 and 24 of the Land Acquisition Act to come to a definite finding as to the amount of compensation which the claimant is entitled to. In these petitions, there is no adjudication by the reference Court as regards the amount of compensation and the references are dismissed.

33. As regards the submissions of the learned AGP on the ground of delay, the learned AGP has pressed into service a decision of this Court in the case of **Housabai w/o. Gahininath Pawar vs. The State of Maharashtra with connected writ petitions decided on 25.11.2022** wherein this Court has applied doctrine of delay and laches and has held that the claimants who have simply slept over their dismissed LARs for number of years cannot be permitted to misuse the said principle by seeking to infuse life into dead claims dismissed number of years ago. What is required to be noted is that

the said decision was rendered in the facts of that case wherein there was no sufficient justification given for the delay. This Court in the case of **Asaram Hari Shinde through LRs Laxman Asaram Shinde & Others vs. The State of Maharashtra & another** decided on **05.12.2022** has condoned the delay and has restored the land acquisition reference as there was some explanation provided to justify the delay.

34. In my view, this Court is required to be mindful of the fact that the lands of the petitioners have been acquired by providing some compensation, which compensation has not been found adequate by the claimants, which has constrained them to file references. Most of these petitioners are agriculturists residing in remote areas and cannot be said to be well informed about their rights. What is worthwhile to note is that most of the petitioners are from rural area and have been deprived of their private property, by of course, providing compensation however the amount of compensation is required to be adjudicated and there has to be a satisfaction the acquisition of the property has taken place after providing adequate compensation. Considering the fact that some justification has been provided in each of these writ petitions, the submission of the AGP seeking rejection of the writ petitions on the

ground of delay is not acceptable.

35. As far as the submission of the learned AGP that as the award has been passed, the same is deemed to be a decree and as such appeal is not maintainable by seeking to place reliance on the decision of this Court in the case of **Venkat Baburao Karle Vs. State of Maharashtra and Ors, 2012 (4) Mh.L.J. 350**. The case of **Venkat (*supra*)** was a decision on merits and in the present case it is observed that the decision of the reference court is not a decision on merits. The submission of the learned AGP is liable to be rejected.

36. Considering the position which has been reiterated by several decisions that the reference Court is required to decide the claim on merits, in my opinion, an opportunity is required to be given to the claimants to lead evidence in support of their claim for enhanced compensation. As far as the submissions by the learned counsel for the petitioners that they are ready to waive the interest from the date of the dismissal of the Land Acquisition Reference, in my view the petitioners shall not be entitled to claim any interest for the period from the date of dismissal of LARs in default till the final disposal of the LARs by the trial Court. In view of the above, the following order is passed.

ORDER

- (i) The Award dated 13.12.2018 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.5 of 2011, dated 05.04.2016 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.100 of 2011, dated 22.01.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.18 of 2011, dated 14.03.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.4 of 2011 and dated 30.01.2019 passed by the Jt. Civil Judge Senior Division, Nanded in LAR No.135 of 2011 are hereby quashed and set aside.
- (ii) All these Land Acquisition References are hereby restored to their original position.
- (iii) The concerned Reference Court/s shall permit the respective petitioner/s - claimant/s to lead oral and documentary evidence in support of his/her/their contentions so also permit the respondent-State or the acquiring body, as the case may be, to lead oral and documentary evidence in support of their rival contentions.
- (iv) The petitioners – claimants shall appear before the concerned Reference Court in their respective Land Acquisition References on 15th February, 2023.

- (v) The concerned Reference Court shall dispose of the Land Acquisition References as expeditiously as possible, preferably within a period of six months from 15th February, 2023.
- (vi) The petitioners - claimants shall not be entitled to any interest on the enhanced amount of compensation, if awarded from the date of dismissal of LARs in default till the final disposal of the LARs by the Reference Court.
- (vii) The writ petitions are allowed in the aforesaid terms.
- (viii) Rule is made absolute accordingly.

(SHARMILA U. DESHMUKH, J.)