

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.531 of 2023

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Poonam Devi Wife of Manoj Kumar Prasad Gond Resident of Belagola Hari Nagar, Ward No. - 20, P.S. - Ramnagar, District - West Champaran, Bettia, Bihar.

... .. Petitioner/s

Versus

1. The State of Bihar through its Chief Secretary, Govt. of Bihar, Patna.
2. The Director General of Police, Bihar, Patel Bhavan, J.N Marg, Patna.
3. The Special Secretary Department of Home (Incharge private Security Agency), Bihar, Patel Bhavan, Jawaharlal Nehru Marg, Patna, Bihar.
4. The Senior Superintendent of Police, Muzaffarpur, Bihar.
5. The S.H.O. Muzaffarpur, Sadar, Police Station, Muzaffarpur, Bihar.
6. The Superintendent of Police, Saran, Chapra, Bihar.
7. The S.H.O Dariyapur Police Station, Distt. - Saran Chapra, Bihar.
8. The Registrar of companies, Maurya Lok, Patna, Bihar.
9. The Commissioner GST, Bihar.
10. The Labour Commissioner, Bihar Neugan Bhavan, Patna, Bihar.
11. The Commissioner Income Tax, Bihar, ITO Golamber, Patna, Bihar.
12. The Civil Surgeon cum Chief Medical Officer, East Champaran, Motihari.
13. The Superintendent Srikrishna Medical College and Hospital, Muzaffarpur.
14. The Superintendent Govt. Medical College and Hospital, West Champaran, Bettia, Bihar.
15. The Principal Government Polytechnic College, West Champaran, Bettia.

... .. Respondent/s

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Appearance :

For the Petitioner/s : Ms. Sudha Chandra, Advocate
For the Respondent/s : Mr.P.K. Verma (AAG 3)

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CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE PARTHA SARTHY

ORAL JUDGMENT

(Per: HONOURABLE THE CHIEF JUSTICE)

(The proceedings of the Court are being conducted by Hon'ble the Chief Justice/ Hon'ble Judges through Video Conferencing from their residential offices/residences. Also, the Advocates and the Staffs joined the proceedings through Video Conferencing from their residences/offices.)

Date : 20-01-2023



Heard learned counsel for the parties.

Petitioner has prayed for the following relief(s):-

- i) To issue an appropriate writ, order or direction commanding the Respondent Authorities to institute a High Level Inquiry to Inquire into the mass/large scale Bungling, Fraud and Financial Embezzlement committed by Goswami Secretary Agency in the matter of procuring the work for the supply of man power in the different department suppressing the fact that his accused in Criminal Case due of labourers and Employees Provident Fund organization as filed case against the Agency and he has procured several Pan Card from the Income Tax Department in the name of Goswani Secretary Services Private limited, Goswani Security Service, Goswani Security Training Centre etc.
- ii) To issue Further appropriate writ, order or direction for Instituting a High Level Inquiry Committee to Inquire in to into the supply of NOC/Character certificate by the Respondent Police Officers in the

name of Goswani Secretary Services Private limited, Goswani Security Service, Goswani Security Training Centre etc ignoring the fact that the proprietor of the above noted companies Kumar Udhav Goswani/Goswani Security Agency facilitating the above noted Agency to procure the work of man power supply in the different departments on the basis of illegal certificates issued by the authorities .



iii) To issue further appropriate writ, order or direction in the nature of mandamus commanding the Respondent Authorities to take immediate Criminal, Penal and Departmental action against the wrong doers in order to insure the payment of different labourers as ordered on 30.11.2021 by the Assistant labour Commissioner, West Champaran, Bettia in minimum wages case No.8219,8319,7/20and 8/20.

iv) To issue further appropriate writ, order or direction in the nature of mandamus commanding the Respondent Authorities to take immediate Criminal, Penal and Departmental action against the wrong doers especially against the against the Respondent Police Officials and other official in the matter of issuing illegal NOC/Character certificate to the Goswani Secretary Services Private limited, Goswani Security Service, Goswani Security Training Centre etc ignoring the fact that the proprietor of the above noted companies Kumar Udhav Goswani/Goswani Security Agency in the mass/large scale Bungling, Fraud and Financial

Embezzlement made in the matter of supply of man power under Civil Surgeon, Govt. Medical College and Hospital, Polytechnic College Bettia, West Champaran, Bettia, and SKMCH, Muzaffarpur and other places against the norms and the guidelines of the Government.



- v) To issue further appropriate writ, order or direction to fix the liability of Embezzlement over the wrong doers, especially Contractor and the Respondent Civil Surgeon, in the mass/large scale Bungling, Fraud and Financial Embezzlement made in the matter of allotment of work to an Agency which is not only involved in the Criminal Case but it also carrying due debt of poor labourers and further order for the recovery of the said amount as decided as Assistant labour Commissioner for the payment to the labourers forth with.
- vi) To issue further appropriate writ, order or direction to the Respondent Authorities to provide appropriate police protection to the petitioner because whoever raises the voice against the misdeeds of the Respondent Civil Surgeon, and the contractors/Suppliers they are immediately humiliated, harassed and subjected to various kind of the troubles and difficulties.
- vii) To issue further an appropriate writ, order or direction for taking appropriate suitable action against the all wrong doers who allowed the misappropriation of a huge Government Fund of lakhs and lakhs allocated

for the supply of man power and for other infrastructure for the district of WEST CHAMPARAN, BETTIA.

- viii) This Hon'ble Court may adjudicate and hold that it was the duty of the Respondents to see that no undeserving Agency having Criminal Antecedent and dues of the labourers are selected appointed as a service provider or as the contractors/suppliers.
- ix) This Hon'ble court may adjudicate and hold that it was the duty of the Respondent Authorities to act as per the guidelines/ norms of the Government and were also duty bound to take all Penal and Departmental action against the contractors/suppliers who carries Criminal Antecedent and digest the wages of the poor labourers .



x) To award any other relief or reliefs for which the Petitioner may be found entitled to in the facts and circumstances of the case.

Learned counsel for the State opposes the petition stating that the petition is misconceived; raises disputed question of fact; is not in public interest; and that the issue can be best resolved at the local level by the appropriate authorities.

After the matter was heard for some time, finding the Bench not to be in favour with the submissions made across the Bar, learned counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the authority concerned to consider and decide the representation which the petitioner shall be filing within a period of four weeks from today for redressal of the grievance(s).

Learned counsel for the respondents states that if such a representation is filed by the petitioner, the authority concerned shall consider and dispose it of expeditiously and preferably within a period of four months from the date of its filing along with a copy of this order.

Statement accepted and taken on record.

The Hon'ble Supreme Court in ***D. N. Jeevaraj Vs.***



Chief Secretary, Government of Karnataka & Ors, (2016) 2

SCC 653, paragraphs 34 to 38 observed as under:-

“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust [R&M Trust v. Koramangala Residents Vigilance Group]*, (2005) 3 SCC 91] and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra* [*Union of India v. S.B. Vohra*, (2004) 2 SCC 150: 2004 SCC (L&S) 363] that: (SCC p. 160, paras 12-13)

“12. Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus



is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“**24.** ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘**198.** *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

As such, petition stands disposed of on the following terms:-

(a) Petitioner shall approach the authority concerned i.e. Respondent No. 3, namely The Special Secretary Department of Home (Incharge private Security Agency), Bihar, Patel Bhavan, Jawaharlal Nehru Marg, Patna, Bihar within a period of four weeks from today by filing a



representation for redressal of the grievance(s);

(b) The said authority shall consider and dispose it of expeditiously by passing a reasoned and speaking order preferably within a period of four months from the date of its filing along with a copy of this order;

(c) The order assigning reasons shall be communicated to the petitioner;

(d) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(e) Also, opportunity to place on record all relevant materials/documents shall be granted to the parties;

(f) Equally, liberty is reserved to the petitioner to take recourse to such alternative remedies as are otherwise available in accordance with law;

(g) We are hopeful that as and when petitioner takes recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(h) Also, liberty reserved to the petitioner to approach the Court, should the need so arise subsequently on the same and subsequent cause of action;



(i) We have not expressed any opinion on merits. All issues are left open;

(j) The proceedings shall be conducted through digital mode, unless the parties otherwise mutually agree to meet in person i.e. physical mode.

The petition stands disposed of in the aforesaid terms.

Interlocutory Application(s), if any, shall stand disposed of.

(Sanjay Karol, CJ)

(Partha Sarthy, J)

Sanjay/-PKP

AFR/NAFR	NAFR
CAV DATE	NA
Uploading Date	24.01.2023
Transmission Date	NA

