

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.19118 of 2019

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M/s M. V. Hotels and Pvt. Ltd. Company registered under Companies Act, 1956 having its Registered Office at 46, Patliputra Colony, Near Sahyog Hospital, Patna-800013 through its Director Mrs. Ranjana Tiwary, W/o Rakesh Kumar Tiwary resident at 46, Patliputra Colony, Near Sahyog Hospital, Patna-800013

... .. Petitioner/s

Versus

1. The State of Bihar through Principal Secretary, Department of Industries, Govt. of Bihar, Patna
2. The Bihar Industrial Area Development Authority (B.I.A.D.A.) Udhog Bhawan, Gandhi Maidan, Patna
3. The Managing Director Bihar Industrial Area Development Authority (B.I.A.D.A.) Udhog Bhawan, Gandhi Maidan, Patna
4. The Executive Director Bihar Industrial Area Development Authority (B.I.A.D.A.) Udhog Bhawan, Gandhi Maidan, Patna
5. The Area In-charge Bihar Industrial Area and Estate, Patna
6. The Indian Oil Corporation Ltd. through its Regional Head, Regional Office, Mauryalok, Patna

... .. Respondent/s

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Appearance :

For the Petitioner/s	:	Mr. P.K. Shahi, Senior Advocate Mr. Akash Chaturvedi, Advocate
For the State	:	Mr. Kinkar Kumar, SC9 Ms. Deepika Sharma, A.C. to SC 9
For BIADA	:	Mr. Yashraj Bardhan, Advocate Mr. Devesh Shankar, Senior Advocate
For IOC	:	Mr. K.D.Chaterjee, Senior Advocate Mr. Ankit Katriar, Advocate

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CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE PARTHA SARTHY

ORAL JUDGMENT

(Per: HONOURABLE THE CHIEF JUSTICE)

Date : 12-12-2022

Petitioner has prayed for the following relief(s):-

“I. For issuance of writ in the nature of certiorari
for quashing of decision taken by the



Respondent Managing Director, B.I.A.D.A issued vide Memo No. 1864/ D dated 07.03.2019 whereby he has unanimously allotted land to an entity who is not involved in manufacturing against the land allotment Policy 2013 of the State Government and also against the earlier decision taken by the P.C.C in meeting held on 18.02.2019 that too without following its own guidelines wherein procedure has been framed which was required to be followed in allotment of land.

II. For issuance of writ in the nature of mandamus directing the respondent to follow its own procedure as laid down in the guidelines by inviting new prospects for setting up industries that too in consonance of the land allotment policy of the State Government after following due process of law as per their own guidelines.

III. For issuance of writ in the nature of declaration holding that the entire action as well as the unanimous decision taken by the Managing Director, B.I.A.D.A is against the Policy decision of the State Government as well as against their own guidelines issued for following procedure for land allotment.

IV. For restraining the respondent from issuing any land allotment letter in pursuance of the decision dated 07.03.2019 which will prejudice the rights of such persons like petitioner, who are hopeful in getting the allotment of land if due process of law would have been followed in allotment of land by the respondent B.I.A.D.A.



V. For any other relief/s to which the petitioner is found entitled to in facts and circumstances of the present case.”

After the matter was heard for some time, finding the Bench not to be in favour of the submissions made across the Bar, learned counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the authority concerned to consider and decide the representation which the petitioner shall be filing for redressal of the grievance(s).

Learned counsel for the BIADA has no objection to the same.

The Hon’ble Supreme Court in ***D. N. Jeevaraj Vs. Chief Secretary, Government of Karnataka & Ors, (2016) 2 SCC 653***, paragraphs 34 to 38 observed as under:-

“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety



and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust* [*R&M Trust v. Koramangala Residents Vigilance Group*, (2005) 3 SCC 91] and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra* [*Union of India v. S.B. Vohra*, (2004) 2 SCC 150: 2004 SCC (L&S) 363] that: (SCC p. 160, paras 12-13)

“**12.** Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether



justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“**24.** ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘**198.** *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

As such, petition stands disposed of with the following liberty/direction/observation:-

(a) Petitioner shall approach the authority concerned



i.e. Respondent No. 2, namely the Bihar Industrial Area Development Authority (B.I.A.D.A.) Udhyog Bhawan, Gandhi Maidan, Patna for redressal of the grievance(s);

(b) The said authority shall consider and dispose it of expeditiously by passing a reasoned and speaking order preferably within a period of four weeks from the date of its filing along with a copy of this order;

(c) The order assigning reasons shall be communicated to the petitioner;

(d) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(e) Also, opportunity to place on record all relevant materials/documents shall be granted to the parties;

(f) Equally, liberty is reserved to the petitioner to take recourse to such alternative remedies as are otherwise available in accordance with law;

(g) We are hopeful that as and when petitioner takes recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(h) Also, liberty reserved to the petitioner to approach



the Court, should the need so arise subsequently on the same
and subsequent cause of action;

(i) We have not expressed any opinion on merits. All
issues are left open;

The petition stands disposed of in the aforesaid terms.

Interlocutory Application(s), if any, shall stand
disposed of.

(Sanjay Karol, CJ)

(Partha Sarthy, J)

Bibhash/PKP

AFR/NAFR	
CAV DATE	
Uploading Date	14.12.2022
Transmission Date	

