

**IN THE HIGH COURT OF JUDICATURE AT PATNA**  
**Civil Writ Jurisdiction Case No.10854 of 2020**

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Kajal Kumari, aged about 24 years (Female) daughter of Sri Lal Babu Singh resident of Village- Sowan, P.S.- Krishna Brahm, District- Buxar, Pin Code- 802111 at present residing C/o Sri Ranjit Kumar Singh, Jamnipur Church, Opposite Bank of India, P.O. and P.S.- Maner, District- Patna Pin Code- 801108.

... .. Petitioner

Versus

1. The Union of India through Secretary, Department of Pharmaceuticals, Ministry of Chemicals and Fertilizers, Government of India, New Delhi.
2. The Bureau of Pharma Public Sector Undertaking of India its Head Office situated at 8th Floor, Videocon Tower, Block E- 3 Jhandewalan Extension, New Delhi Pin Code 110055 through its Chief Executive Officer.
3. The Manager (Marketing) Bureau of Pharma Public Sector Undertaking of India.
4. The State of Bihar through the Principal Secretary, Health Department, Government of Bihar, Patna.
5. The Chairman, Managing Committee Bihar Rajaya Mansik Swasthy and Sahbadh Vigyan Sansthan, Koilwar Cum Principal Secretary, Health Department, Government of Bihar, Patna.
6. The Director, Mansik Arogyashala, Koilwar, P.S.- Koilwar, District- Bhojpur.

... .. Respondents

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**Appearance :**

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|------------------------|---|-------------------------------|
| For the Petitioner     | : | Mr. Nagendra Kumar, Adv.      |
| For the Respondents    | : | Mr. Basant Vikash AC to SC-22 |
| For the Union of India | : | Dr. K. N. Singh ASG           |

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**CORAM: HONOURABLE MR. JUSTICE CHAKRADHARI SHARAN SINGH**

**and**

**HONOURABLE MR. JUSTICE MADHURESH PRASAD**

**CAV JUDGMENT**

**(Per: HONOURABLE MR. JUSTICE MADHURESH PRASAD)**

**Date : 11-05-2022**

The writ application has been filed seeking a direction upon the respondents for allocation of space for opening of *Pradhan Mantri Bhartiya Jan Aushadhi Kendra* (hereinafter



referred to as 'Kendra') within the jurisdiction of *Mansik Arogyashala, Koilwar* (hereinafter referred to as '*Arogyashala*'). The petitioner has also sought a direction upon the respondents to issue necessary permission and to take a decision for operating the *Aushadhi Kendra* at the *Arogyashala*.

2. The case of the petitioner is entirely based on the *Pradhan Mantri Bhartiya Jan Aushadhi Pariyojana* (hereinafter referred to as '*Pariyojana*') to be implemented in the country through the Bureau of Pharma Public Sector undertakings of India (BPPI), a Society set up under the Department of Pharmaceuticals, Ministry of Chemicals and Fertilizers, Govt. of India. The BPPI is registered under the Societies Registration Act and suitably assisted by the Central Government both financially and technically.

3. The petitioner claims to be a graduate. She made an application dated 08-04-2019 (Annexure-3), on her own initiative, before the Director of the *Arogyashala* expressing her desire to open a Kendra at the *Arogyashala*, for which she sought permission. Annexure(s)-4 and 5 are two representations dated 19-07-2019 and 09-09-2019 for the same purpose. It is the petitioner's case that the Director of the *Arogyashala* has issued a No Objection Certificate in favour of the petitioner, out



of five applicants and has thus recommended the name of the petitioner for establishment of *Arogyashala*. It is also the petitioner's case that her application was forwarded by the head office of the BPPI to the Director of the *Arogyashala* under communication dated 27-09-2019. Thereafter, it is the petitioner's case that the BPPI, under communication dated 03-12-2019 (Annexure-8) asked the petitioner to submit some documents for further processing of her application.

4. The Director of the *Arogyashala*, under communication dated 02-01-2020, had requested the Management Committee of the Arogyashala formally known as Bihar State Institute of Mental Health & Allied Sciences (*BIMHAS*) as well as the Principal Secretary, Health Department, who is also the Chairman of the Management Committee of *BIMHAS*, forwarding details of five applicants, who were desirous of establishing a *Kendra* at the *Arogyashala*; and requested the Management Committee to send necessary directions, based on which, the process of selection could be carried out in this regard. The petitioner also has represented to the Principal Secretary, Health Department, again on 14.12.2020 (Annexure-10).

5. A counter affidavit has been filed on behalf of the



Director of the *Arogyashala*. The stand of the Director is that the petitioner's claim is based on the *pariyojana*, a centrally sponsored Scheme. The procedure and process to be followed for opening *Kendra* within the premises of the *Arogyashala* have neither been communicated to the Management Committee nor to the *Arogyashala*. Letters dated 28.02.2019 and 09.05.2019 were written by the Director of the *Arogyashala* to the Chairman of the Management Committee-cum-Principal Secretary, Health Department for allotment of land within the premises of the *Arogyashala* for the purposes of the establishment of *Kendra*.

6. The result of the various correspondence was issuance of communication dated 30.12.2020 (Annexure- E to the counter affidavit) whereby the Health Department has informed the Director of the *Arogyashala* that since it is an autonomous institution, it is itself competent to make available space for opening and operation of *Kendra* at the *Arogyashala*. The stand of the *Arogyashala* is that the guidelines issued by the BPPI does not spell out the criteria and procedure for determination of relative merit for selection of the agency to establish and operate the *Kendra*, from amongst the various applicants. *BIMHAS* has never issued any advertisement or public notice inviting



applications for opening a *Kendra* in their premises. Stand of the *Arogyashala* in paragraph 16 of the counter affidavit, sums up its concerns and is, therefore, useful to reproduce:-

*“That it is submitted that in the interest of transparency and equal opportunity, it will be fair to permit inviting of application for opening of Jan Aushadhi Kendra within the premises of BIMHAS, after a duly published notice/advertisement to enable all interested agencies/individuals to be able to apply and selection of operator should be made based on criteria developed to determine relative merit, with due concurrence from the Health Dept., Government of Bihar.”*

7. The petitioner’s counsel, however, on the other hand, submits that the Scheme is clear in its intent and application and it mandates opening of *Kendra* in the selected hospital/medical colleges with the novel purpose of making available quality generic medicine at affordable prices for all. The object of the scheme is to coordinate the marketing and supply of medicine/generic drugs from all sources. The Scheme, being in larger/public interest, the authorities should immediately identify a space within the *Arogyashala* and issue necessary direction, allowing the petitioner to operate the *Kendra* as an agency under the *parijojana* (Scheme).



8. The issue, which arises for consideration, in the instant proceedings, is whether based on the *Pariyojana*, the petitioner has a legally enforceable vested right to establish a *Kendra* at the *Arogyashala* for enforcement of which a writ should be issued by this Court exercising jurisdiction under Article 226 of the Constitution of India? The law, in this regard, is well settled. It is well established law that for issuance of a *mandamus*, to an authority there must be a duty cast upon the authority based on a corresponding right sought to be enforced.

9. From the pleadings, it is obvious that there were at least five applicants claiming permission for setting up a *Kendra* at the *Arogyashala*. The petitioner, however, has asserted that No Objection certificate (Annexure-6) was issued only in her favour by the Director of the *Arogyashala*. Bare perusal of Annexure-6, however, reveals that such assertion of the petitioner is incorrect. Annexure-6 is not a No Objection Certificate in petitioner's favour. Annexure-6 is a Certificate issued in light of the petitioner's application that the *Arogyashala* has No objection to opening of a *Kendra* and that requisite plot of land would be made available by the *Arogyashala* to anyone who is granted permission for opening a *Kendra*. Based on the No Objection Certificate dated



09.09.2019 (Annexure-6) no legally enforceable right is made out in favour of the petitioner warranting or justifying exercise of writ jurisdiction for issuance of orders or directions in the nature of a writ of a *mandamus* to the authorities for facilitating establishment of the *Kendra* at the *Arogyashala* by the writ petitioner.

10. Another aspect of the matter, which requires consideration is the admitted fact that without any advertisement or public notice inviting application, the petitioner, on her own initiative, has submitted her application. From the averments made in the writ petition no case is made out to establish that based on any criteria or procedure for selecting the persons to operate a *Kendra*, the petitioner has been declared to be selected or a right has accrued in her favour giving rise to a corresponding duty on the authorities to make available space for establishment of *kendra* and to permit her for establishing the *Kendra*. No vested right is made out based on the averments made in the writ petition.

11. This Court would observe that the petitioner has not been able to establish any legally enforceable right for which this Court may issue a direction in the nature of writ of *Mandamus* in exercise of its jurisdiction under Article 226 of the



Constitution of India. A recent judgment of the Hon'ble Apex Court in case of ***Hari Krishna Mandir Trust vs. State of Maharashtra and Others*** reported in (2020)9 SCC 356 is worth taking note of having regard to the facts and circumstances of the instant case. This Court would, therefore, consider it useful to reproduce relevant extract of the judgment of the Apex Court reiterating the settled principle of law regarding exercise of writ jurisdiction for issuance of an order or direction in the nature of a writ of *mandamus*, which reads as follows:-

*“102. In appropriate cases, in order to prevent injustice to the parties, the Court may itself pass an order or give directions which the Government or the public authorities should have passed, had it properly and lawfully exercised its discretion. In Director of Settlements, A.P. v. M.R. Apparao [Director of Settlements, A.P. v. M.R. Apparao, (2002) 4 SCC 638]. Pattanaik, J. observed: (SCC p. 659, para 17)*

*“17. ... One of the conditions for exercising power under Article 226 for issuance of a mandamus is that the court must come to the conclusion that the aggrieved person has a legal right, which entitles him to any of the rights and that such right has been infringed. In other words, existence of a legal right of a citizen and performance of any corresponding legal duty by the State or any public authority, could be enforced*



*by issuance of a writ of mandamus, “mandamus” means a command. It differs from the writs of prohibition or certiorari in its demand for some activity on the part of the body or person to whom it is addressed. Mandamus is a command issued to direct any person, corporation, inferior courts or Government, requiring him or them to do some particular thing therein specified which appertains to his or their office and is in the nature of a public duty. A mandamus is available against any public authority including administrative and local bodies, and it would lie to any person who is under a duty imposed by a statute or by the common law to do a particular act. In order to obtain a writ or order in the nature of mandamus, the applicant has to satisfy that he has a legal right to the performance of a legal duty by the party against whom the mandamus is sought and such right must be subsisting on the date of the petition (emphasis ours) (see *Kalyan Singh v. State of U.P.* [*Kalyan Singh v. State of U.P.*, AIR 1962 SC 1183] ). The duty that may be enjoined by mandamus may be one imposed by the Constitution, a statute, common law or by rules or orders having the force of law.”*

*(emphasis in original)*

12. Considering the petitioner’s case with reference to the settled law regarding exercise of jurisdiction under Article 226 of the Constitution of India, this Court would observe that no



legally enforceable right is made out by the petitioner. This Court, therefore, does not find any merit in the writ petition. The same is dismissed.

I agree  
**Chakradhari Sharan Singh, J:**  
**(Madhuresh Prasad, J)**  
**(Chakradhari Sharan Singh, J)**

shyambihari/-

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