

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.5614 of 2022

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Narayan Purbey, Son of Late Rajkumar Purbey, Resident of Kedar Bhawan,
Amarnath Road, Patna - 800001, Bihar. Petitioner/s

Versus

1. The State of Bihar, through the Principal Secretary, Labour Resource Department, Patna.
2. Labour Commissioner - Cum - Chairman, Bihar Building and other Construction Worker Welfare Board, Patna.
3. Additional Cum Joint Secretary, Bihar Building and other Construction Worker Welfare Board, Patna.
4. Advisor Cum Joint Secretary, Bihar Building and other Construction Worker Welfare Board, Patna.
5. Secretary Cum Ex-officio Chairman, Labour Employment and Training, Bihar, Patna.

... .. Respondent/s

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Appearance :

For the Petitioner/s : Mr.Sagar Suman, Advocate

For the Respondent/s : Mr.Ajay Kumar Rastogi (Aag 10)

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CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE S. KUMAR

ORAL JUDGMENT

(Per: HONOURABLE MR. JUSTICE S. KUMAR)

(The proceedings of the Court are being conducted through Video Conferencing and the Advocates joined the proceedings through Video Conferencing from their residence.)

Date : 24-06-2022

Heard learned counsel for the parties.

Petitioner has prayed for following relief:-

(i)For issuance of writ in the nature of mandamus commanding the respondents to strictly enforce/implement the Welfare Scheme for the building and other construction workers as notified by the Labour Resource Department, Government of Bihar vide Memo No.- B.C.W.C.-62/2014 L.R.-34 Patna, dated: 16.01.2017.

(ii) For issuance of writ in the nature of mandamus commanding the respondents to introduce a fair and transparent system of registration of building and other construction workers.

(iii) For issuance of writ in the nature of mandamus commanding the respondents to introduce a broader, transparent, rational and consistent system for collection of cess and disbursement of grants under the available welfare scheme for building and other construction workers.

(iv) For issuance of writ in the nature of mandamus commanding the respondents to cover all the registered eligible construction workers from retirement pension scheme, disability pension scheme, Health scheme for medical treatments, housing loan scheme for eligible and other welfare schemes as notified by the Labour Resource Department, Government of Bihar vide Memo No.- B.C.W.C.-62/2014 L.R.-34 Patna, dated: 16.01.2017.

(v) For proper implementation of "The Building and other Construction Workers (Regulation of Employment and Conditions of Services) Act, 1996" (hereinafter referred as the Welfare Act) complemented by "The Building and other Construction Workers' Welfare Cess Act, 1996" (hereinafter referred as the Cess Act) and federally supported by "The Bihar Building and other Construction Workers (Regulation of Employment and Conditions of Services) Rules 2005 (hereinafter referred as the Bihar Rules) with letter and spirit.

And/Or,

Any other writ/writs, order/orders, direction/directions, as your lordship deems just and proper for building and other construction workers of Bihar under the facts and circumstances as stated hereinafter in this application.

Learned counsel for the State submits that the issue raised in this PIL can be best resolved at the local level by the appropriate authorities.

After the matter was heard for some time, learned

counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the respondent **no.2, Labour Commissioner - Cum - Chairman, Bihar Building and other Construction Worker Welfare Board, Patna** to consider and decide the representation which the petitioner shall be filing within a period of four weeks from today for redressal of the grievance(s).

Learned counsel for the respondents states that if such a representation is filed by the petitioner, the authority concerned shall consider and dispose it of expeditiously and preferably within a period of four months from the date of its filing along with a copy of this order.

Statement accepted and taken on record.

The Hon'ble Supreme Court in ***D. N. Jeevaraj Vs. Chief Secretary, Government of Karnataka & Ors, (2016) 2 SCC 653***, paragraphs 34 to 38 observed as under:-

“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter

parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust [R&M Trust v. Koramangala Residents Vigilance Group, (2005) 3 SCC 91]* and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra [Union of India v. S.B. Vohra, (2004) 2 SCC 150: 2004 SCC (L&S) 363]* that: (SCC p. 160, paras 12-13)

“12. Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)**38.** A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“24. ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘198. *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

As such, petition stands disposed of on the following

terms:-

(a) Petitioner shall approach the authority concerned

within a period of four weeks from today by filing a representation for redressal of the grievance(s);

(b) The authority concerned shall consider and dispose it of expeditiously by a reasoned and speaking order preferably within a period of four months from the date of its filing along with a copy of this order;

(c) The order assigning reasons shall be communicated to the petitioner;

(d) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(e) Also, opportunity to place on record all relevant materials/documents shall be granted to the parties;

(f) Equally, liberty is reserved to the petitioner to take recourse to such alternative remedies as are otherwise available in accordance with law;

(g) We are hopeful that as and when petitioner takes recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(h) Liberty reserved to the petitioner to approach the appropriate forum/Court, should the need so arise subsequently

on the same and subsequent cause of action;

(i) We have not expressed any opinion on merits. All
issues are left open;

The petition stands disposed of in the aforesaid terms.

Interlocutory Application(s), if any, stands disposed of.

(Sanjay Karol, CJ)

(S. Kumar, J)

Sanjay/-

AFR/NAFR	NAFR
CAV DATE	NA
Uploading Date	27.06.2022
Transmission Date	NA