

IN THE HIGH COURT OF JUDICATURE AT MADRAS

DATED : 12.3.2021

CORAM

THE HONOURABLE MR.JUSTICE T.S.SIVAGNANAM
and
The HONOURABLE MS.JUSTICE R.N.MANJULA

Writ Petition No.6702 of 2005

The State of Tamil Nadu, rep.
By the Deputy Commissioner (CT),
Coimbatore Division, Coimbatore ...Petitioner

Vs

1.Tvl.MTA Mills Private Ltd.,
Sulur, Coimbatore.
2.The Secretary, Tamil Nadu
Sales Tax Appellate Tribunal
(Addl. Bench), Coimbatore ...Respondents

PETITION under Article 226 of The Constitution of India
praying for the issuance of a Writ of Certiorari to call for the
records on the files of the second respondent pertaining to the
order dated 14.7.2003 made in C.T.S.A.No.380 of 2000 and quash
the same as illegal.

For Petitioner : Mr.R.Swarnavel, GA
For Respondent-1 : Mr.C.Jagadish

Order of the Court was made by T.S.SIVAGNANAM,J)

We have elaborately heard Mr.R.Swarnavel, learned
Government Advocate appearing for the petitioner and
Mr.C.Jagadish, learned counsel appearing for the first
respondent.

2. This writ petition has been filed by the State
challenging order passed by the second respondent Tribunal dated
14.7.2003 made in C.T.S.A.No.380 of 2000.

3. The issue was as to whether the sales effected by the
first respondent - dealer were consignment sales. The Tribunal,
after elaborately considering the factual position, found that
the Form F Declarations were filed, that they were not found to
be defective in any respect and that therefore, the dealer was

not required to produce any further material evidencing dispatch of goods. The Tribunal also found that the dealer had filed Form F Declarations and evidence for movement of goods namely transport documents and proof of tax payment by the agent in the other State, sale pattials of the agent, consignment agreement, copy of the account statement of the agent and stock statement of the agent. Ultimately, the Tribunal held that the assessee filed Form F Declarations in all respects and that there was only consignment sales.

4. The learned counsel appearing for the first respondent has produced before us the documents, which were placed before the Authorities below as well as the Tribunal namely way bills for transport of 480 bags of 40's cotton yarn transported by the first respondent to one M/s.M.L.Trading Co.(P) Ltd., Malegaon during the period from 23.12.1995 to 25.1.1996. The learned counsel has also placed before us the proof of payment of tax for the period from 01.2.1996 to 29.2.1996 with supporting documents issued by the said M/s.M.L. Trading Co.(P) Ltd. A copy of the Form F Declaration is also produced; so also the affidavit of the Director of the said M/s.M.L.Trading Co.(P) Ltd., and the challans for payment of tax, etc.

5. That apart, the legal issue has been settled by the Hon'ble Supreme Court in the case of Ashok Leyland Ltd. Vs. State of Tamil Nadu [reported in (2004) 134 STC 473], the relevant portions of which read thus :

"100. In terms of Clause (3) of Article 269, inter-state sale is contrasted from local sale.

101. An order passed by the statutory authority who has jurisdiction therefore, the same would amount to a part of substantive and not procedural law. In addition to this there is no provision for appeal. Thus, it is only in the limited cases of fraud, mis-representation etc. that reassessment can be directed and not if there had been a mere error of judgment.

102. If it is not an inter-State sale provided through a legal fiction, then it amounts to transfer of stock and this is a finding which has been arrived at by a statutory authority where for there does not exist any provision for appeal. Therefore, it cannot be reopened on the premise that there was a mere error of judgment or change in opinion.

103. Once it is held that such determination of an issue having regard to

legal fiction created in terms of Sub-section (2) of Section 6A is conclusive, it must a fortiori follow that the same is binding.

104. The particulars required to be furnished in Form F clearly manifest that the proof required is as to whether the goods were factually transferred to the assessee himself or his branch office or his agent and not to any third party. Any other enquiry is beyond the realm of the assessing authority.

105. It is true that this Court in *Ashok Leyland* (supra) upon consideration of the matter holding that no statutory conclusiveness had been attached by reason of a legal fiction in terms of Sub-section (2) of Section 6A. This Court opined:

"After all Section 6A is also one of the provisions of this Act. There is no reason to elevate it to a higher status than the rest of the provisions".

106. With utmost respect, therein the Court did not take into consideration that the provisions of Section 6A having been provided by way of exclusionary clause subject to the satisfaction of the conditions precedent contained therein, and, thus, the same stand at an elevated stage over charging Section 6 of the Act. The assessing authority while passing an order is required to take into consideration the jurisdictional fact. Once it is found, having been conferred with a plenary power to determine its own jurisdiction, that he did not have any jurisdiction under the Act, the opinion of the assessing authority attains finality. What would be a jurisdictional fact has been noticed by this Court in *Shrisht Dhawan* (supra) in the following terms:

"19... A Jurisdictional fact is one on existence or non-existence of which depends assumption or refusal to assume jurisdiction by a court, tribunal or an authority. In *Black's Legal Dictionary* it is explained as a fact, which must exist before a court can properly assume jurisdiction of a particular case. Mistake of fact in relation to jurisdiction is an error of jurisdictional

fact. No statutory authority or tribunal can assume jurisdiction in respect of subject matter which the statute does not confer on it and if by deciding erroneously the fact on which jurisdiction depends the court or tribunal exercises the jurisdiction then the order is vitiated. Error of jurisdictional fact renders the order ultra vires and bad... "

107. In *South India Corporation (P) Ltd. v. Secretary. Board of Revenue* : [1964] 4 SCR 280, this Court has held that special provisions shall prevail over the general provisions.

108. It is further trite that an administrative authority or a quasi-judicial authority while adjudicating upon a lis is obligated to pose and answer a right question so as to enable it to arrive at a conclusion as to whether he has jurisdiction in the matter or not. By reason of a legal fiction which becomes attracted in terms of determination made thereunder, the provisions of the Central Act shall stand excluded..

109. In *A.V. Fernandez v. the State of Kerala* : [1957]1SCR837 , this Court observed:

"There is a broad distinction between the provisions contained in the statute in regard to the exemptions of tax or refund or rebate of tax on the one hand and in regard to the non-liability to tax or non-imposition of tax on the other. In the former case, but for the provisions as regards the exemptions or refund or rebate of tax, the sales or purchases would have to be included in the gross turnover of the dealer because they are prima facie liable to tax and the only thing which the dealer is entitled to in respect thereof is the deduction from the gross turnover in order to arrive at the net turnover on which the tax can be imposed. In the latter case, the sales or purchases are exempted from taxation altogether. The Legislature cannot enact a law imposing or authorising the imposition of a tax thereupon and they are not liable to any such imposition of tax. If they are thus not liable to tax, no tax can be levied or imposed on them and they do not

come within the purview of the Act at all. The very fact of their non-liability to tax is sufficient to exclude them from the calculation of the gross turnover as well as the net turnover on which sales tax can be levied or imposed. "

110. In Sahney Steel (supra) whereupon reliance has placed by the assessing authority, a contention was raised that the registered office and the branch office were separately registered as dealers under the sales tax law and transaction effected by the branch office should not be identified with transactions effected by the registered office, Pathak, J., as the learned Chief Justice-then was, observed :

"..We are unable to agree. Even if, as in the present case, the buyer places an order with the branch office and the branch office communicates the terms and specifications of the orders to the registered office and the branch office itself is concerned with the sales dispatching, billing and receiving of the sale price, the conclusion must be that the order placed by the buyer is an order placed with the Company and for the purpose of fulfilling that order the manufactured goods commence their journey from the registered office within the State of Andhra Pradesh to the branch office outside the State for delivery of the goods to the buyer..."

111. The Court in the facts of that case held that the movement from the head office to the branch office was for the purpose of delivery to the branch office, thereafter to the buyer through the branch office. The branch office merely acted as a conduit through which the goods passed on their way to the buyer. It is, however, relevant to note that the Court noticed :

"...It would have been a different matter if the particular goods had been dispatched by the registered office at Hyderabad to the branch office outside the State for sale in the open market and without reference to any order placed by the buyer. In such a case if the goods are purchased from the branch office, it is not a sale under which the goods commenced their

movement from Hyderabad. It is a sale where the goods moved merely from the branch office to the buyer..."

112. The purpose of verification of the declaration made in Form F, therefore, is as to whether the branch office acted merely as a conduit or the transaction took place independent to the agreement to sell entered into by and between the buyer and the registered office or the office of the company situated outside the State. The said decision therefore, does not run counter to our reading of the said provision. Furthermore, the question which has been, raised before us had not been raised therein.

113. We, therefore, are of the opinion that the observations made by this Court in Ashok leyland (supra) to the effect that an order passed under Sub-Section (2) of Section 6A can be subject matter of reopening of a proceeding under Section 16 of the State Act was not correct."

6. In the light of the above, we find no good grounds to interfere with the impugned order passed by the Tribunal.

7. Accordingly, the above writ petition is dismissed. No costs.

Sd/-

Assistant Registrar

//True Copy//

Sub Assistant Registrar

RS

To

1.The Secretary, Tamil Nadu Sales Tax Appellate Tribunal (Additional Bench), Coimbatore.

2.The Deputy Commissioner (CT), Coimbatore Division, Coimbatore.

+1 cc to M/s.C.Jagadish, Advocate Sr.No. 16215

+1 cc to The Government Pleader (taxes) Sr.No. 16499

W.P.No.6702 of 2005

PL (CO)

RMP (01/04/2021)