

HIGH COURT OF CHHATTISGARH, BILASPUR

WPC No. 2805 of 2021

Gyanendra Pratap Singh S/o Shivkumar Singh Aged About 51 Years
Occupation Incharge Paddy Procurement Center And Manager Society
Panderbhattha (Reg. No. 676) , R/o Bharda (Nawagaon), Police Station Tahsil
And District Mungeli Chhattisgarh Mobile No. 7489201560

---- Petitioner

Versus

1. State Of Chhattisgarh Through Secretary Department Of Food Civil Supplies And Consumer Protection Department , Mahanadi Bhawan, New Mantralaya Raipur, Police Station Rakhi District Raipur Chhattisgarh.
2. Collector Mungeli District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor Tower C, Commercial Complex CBD Sector 21, Atal Nagar Nawa Raipur , District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli Police Station Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli, Police Station , Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur, Police Station Civil Line, Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer, Zila Sahkari Kendriya Bank Maryadit Mungeli, District Mungeli (C.G.)

---- Respondents

WPC No. 2807 of 2021

Santosh Sahu S/o Baldau Sahu Aged About 43 Years Occupation- Incharge
Paddy Procurement Centre, Fandwani (Reg. No. 1920), R/o Village And Post-
Fandwani, Police Station- Tahsil And District- Mungeli, Chhattisgarh.

---- Petitioner

Versus

1. State Of Chhattisgarh Through Secretary Department Of Food, Civil Supplies And Consumer Protection Department, Mahanadi Bhawan, New Mantralaya, Raipur, Police Station- Rakhi, District- Raipur, Chhattisgarh.
2. Collector Mungeli, District- Mungeli, Chhattisgarh.,
3. Managing Director Chhattisgarh State Co-Operative Marketing Federation Limited, 6th Floor, Tower- C, Commercial Complex CBD, Sector- 21, Atal Nagar, Nawa Raipur, District- Raipur, Chhattisgarh.
4. Assistant Registrar Co-Operative Societies Mungeli, Police Station- Tahsil And District- Mungeli, Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli, Police Station- Tahsil And District- Mungeli, Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur, Police Station- Civil Line, Tahsil And District- Bilaspur, Chhattisgarh.
7. Nodal Officer Zila Sahkari, Kendriya Bank Maryadit Mungeli, District- Mungeli, Chhattisgarh.

---- Respondents

WPC No. 2809 of 2021

Dashrath Singh Thakur S/o- Shri Bhagwat Singh Thakur Aged About 42 Years
Occupation - Incharge Paddy Procurement Center Cum Manager Society
Singarpur (Reg. No. 1065), R/o- Gorakhpur Chamari, Police Station-
Fasterpur, Tahsil And District - Mungeli (Chhattisgarh) Mo. No. - 9826873757,

---- **Petitioner**

Versus

1. State Of Chhattisgarh Through Secretary Department Of Food, Civil Supplies And Consumer Protection Department, Mahanadi Bhawan, New Mantralaya Raipur, Police Station- Rakhi, District Raipur (Chhattisgarh),
2. Collector Mungeli, District Mungeli (Chhattisgarh)
3. Managing Director Chhattisgarh State Co-Operative Marketing Federation Limited, 6th Floor, Tower - C, Commercial Complex CBD, Sector 21, Atal Nagar Nawa Raipur, District Raipur (Chhattisgarh),
4. Assistant Registrar Co-Operative, Societies Mungeli, Police Station, Tahsil And District Mungeli (Chhattisgarh),
5. District Marketig Officer Chhattisgarh Rajya Sahakari Vipadan Sangh Maryadit Mungeli, Police Station, Tahsil And District Mungeli (Chhattisgarh),
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur, Police Station- Civil Line, Tahsil And District - Bilaspur (Chhattisgarh)
7. Nodal Officer Zila Sahkari, Kendriya Bank Maryadit Mungeli, District Mungeli (Chhattisgarh)

---- **Respondents**

WPC No. 2810 of 2021

Nikhil Soni S/o Shri Mahesh Soni Aged About 31 Years Occupation Incharge,
Paddy Procurement Center Goindri, (Registration No. 2841), R/o Near Canal ,
Bilaspur Road, Deendayal Upadhyay Ward Mungeli, Police Station, Tahsil And
District Mungeli Chhattisgarh Mobile No. 6269824925.

---- **Petitioner**

Versus

1. State Of Chhattisgarh Through Secretary Department Of Food Civil Supplies And Consumer Protection Department , Mahanadi Bhawan, New Mantralaya Raipur Police Station Rakhi District Raipur Chhattisgarh.
2. Collector Mungeli District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor, Tower C, Commercial Complex CBD, Sector 21, Atal Nagar Nawa Raipur, District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli , Police Station Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli , Police Station , Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur, Police Station Civil Line, Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer Zila Sahkari Kendriya Bank Maryadit Mungeli, District Mungeli Chhattisgarh.

---- **Respondents**

WPC No. 2813 of 2021

Netram Sahu S/o Shri Niranjana Prasad Sahu Aged About 39 Years Occupation Incharge, Paddy Procurement Center Madanpur And Manager Society Tarvarpur, (Registration No. 1450), R/o Village Silli, Post And Police Station Fasteerpur, Tahsil And District Mungeli Chhattisgarh Mobile No. 9584494022

---- Petitioner**Versus**

1. State Of Chhattisgarh Through Secretary Department Of Food Civil Supplies And Consumer Protection Department , Mahanadi Bhawan, New Mantralaya Raipur Police Station Rakhi District Raipur Chhattisgarh.
2. Collector Mungeli District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor, Tower C, Commercial Complex CBD, Sector 21, Atal Nagar Nawa Raipur , District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli , Police Station Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli, Police Station, Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur , Police Station Civil Line, Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer Zila Sahkari Kendriya Bank Maryadit Mungeli , District Mungeli Chhattisgarh.

---- Respondents**WPC No. 2816 of 2021**

Vinod Kashyap S/o Rajkumar Kashyap Aged About 37 Years Occupation Incharge, Paddy Procurement Center Lormi (Registration No. 1496), R/o Village Boirpara, Post Deverhat, Police Station And Tahsil Lalpur District Mungeli Chhattisgarh Mobile No. 8959274490

---- Petitioner**Versus**

1. State Of Chhattisgarh Through Secretary Department Of Food Civil Supplies And Consumer Protection Department , Mahanadi Bhawan , New Mantralaya Raipur Police Station Rakhi District Raipur Chhattisgarh.
2. Collector Mungeli District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor, Tower C , Commercial Complex CBD, Sector 21, Atal Nagar Nawa Raipur , District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli , Police Station Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli , Police Station , Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur , Police Station Civil Line, Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer Zila Sahkari Kendriya Bank Maryadit Mungeli , District Mungeli Chhattisgarh.

---- Respondents

WPC No. 2817 of 2021

Lalji Sahu S/o Late Shri Banwali Ram Sahu Aged About 54 Years Occupation Incharge, Paddy Procurement Center Gidha (Registration No. 91), R/o Village Madanpur, Post Kodwabani, Police Station, Tahsil And District Mungeli Chhattisgarh.

---- **Petitioner**

Versus

1. State Of Chhattisgarh Through Secretary Department Of Food Civil Supplies And Consumer Protection Department , Mahanadi Bhawan , New Mantralaya Raipur Police Station Rakhi District Raipur Chhattisgarh.
2. Collector Mungeli District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor, Tower C , Commercial Complex CBD, Sector 21, Atal Nagar Nawa Raipur , District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli , Police Station Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli , Police Station , Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur , Police Station Civil Line, Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer Zila Sahkari Kendriya Bank Maryadit Mungeli , District Mungeli Chhattisgarh.

---- **Respondents**

WPC No. 2888 of 2021

Dau Singh Parihar S/o Shri Heera Singh Parihar Aged About 52 Years, Occupation Incharge Paddy Procurement Center Temri And Manager Society Bundeli (Reg, No. 1392), R/o Puran, Police Station, Tahsil And District Mungeli Chhattisgarh, Mobile No. 9926920771

---- **Petitioner**

Versus

1. State Of Chhattisgarh Through The Secretary Department Of Food, Civil Supplies And Consumer Protection Department Mahanadi Bhawan, New Mantralaya Raipur Police Station Rakhi, District Raipur Chhattisgarh.
2. Collector Mungeli , District Mungeli Chhattisgarh.
3. Managing Director Chhattisgarh State Co Operative Marketing Federation Limited, 6th Floor, Tower C, Commercial Complex, CBD, Sector 21, Atal Nagar Nawa Raipur , District Raipur Chhattisgarh.
4. Assistant Registrar Co Operative Societies Mungeli, Police Station, Tahsil And District Mungeli Chhattisgarh.
5. District Marketing Officer Chhattisgarh Rajya Sahkari Vipadan Sangh Maryadit Mungeli , Police Station , Tahsil And District Mungeli Chhattisgarh.
6. Chief Executive Officer Zila Sahkari Kendriya Bank Maryadit Nehru Chowk Bilaspur , Police Station Civil Line Tahsil And District Bilaspur Chhattisgarh.
7. Nodal Officer Zila Sahkari Kendriya Bank Maryadit Mungeli District Mungeli Chhattisgarh.

---- **Respondents**

For Petitioners	:	Shri Ratnesh Kumar Agrawal, Advocate.
For Respondent/ State	:	Ms.Astha Shukla, P.L.
For Respondents No. 3 & 5	:	Shri Ashish Surana, Advocate.
For respondents No.6 and 7	:	Shri Jitendra Shrivastava, Advocate.

Hon'ble Shri Justice Goutam Bhaduri

Order on Board

19/07/2021

Heard.

1. All the petitions are heard together as the common issue is being projected.
2. The petitioners who are in individual capacity were appointed by the Collector to the various paddy procurement centre by order dated 29/11/2020. According to such order they were to supervise the procurement by the paddy procurement centre societies and to supervise them till it is transported to the MARKFED. It is stated that the *tri partite* agreement was entered in between the society in which the petitioner was appointed as a supervisor, C.G. State Cooperating Marketing Federation Limited through District Marketing Officer and the District Cooperative Central Bank Limited. The agreement lays down the guidelines and terms of procurement and transportation.
3. Learned counsel for the petitioners would submit that according to Clause 2 of the agreement, the initial duty of transportation of the paddy was with Marketing Federation through its District Marketing Officer and the transporter was under obligation to transfer the paddy to the storage centre. It is stated that the paddy procured from farmers was required to be transferred within 1 month from the date of procurement and the last cut off date to transport the paddy was 31.03.2021. He further submits that at the time of procurement of paddy, the moisture content in the paddy was required to the extent of 17 % and the paddy above the said moisture extent was not entitled for acceptance from the farmers. It is stated that time line of transportation was specifically

agreed for the reason that paddy once accepted do not lose its moisture thereby the weight, if otherwise kept for a specific period of time in the open sun. It is further stated with the ongoing monsoon if the paddy is left open to open sky it would also loose it's quality and eventually may turn out to be a rotten lot. He would submit that in such eventuality the paddy procurement centre would sustain loss for the loss of weight or damage caused by rain. It is further stated that buffer stock limit was to be fixed by District Cooperative Central Bank and if the paddy is procured more than the buffer limit it was required to be lifted within 72 hours. It is further stated that with the commencement of the rainy season (monsoon) till date paddy are not lifted and some part of the paddy are sub merged into the water due to rain which has caused the loss.

4. It is further submitted that despite the due diligence exercised by the petitioners by giving several representations the paddy was not lifted from the procurement centre to the storage centre which was the duty of Marketing Federation through its District Marketing Officer. They would submit that in order to transport the paddy the Delivery Order (DO)/ Transport order (TO) are required to be issued. Delivery Order (DO) is issued by District Marketing Officer of a particular District wherein the paddy was kept and Transportation Order (TO) was issued to the Transporter so as to carry the paddy to the destination for which it was meant for. It is submitted that in absence of issuance of TO & DO the procurement centre could not transfer the paddy, therefore no transportation could carried out by procurement centre and eventually it caused loss. It is further submitted that since after commencement of the monsoon since the paddy were left in the open sky as such with the accumulation of the water, few part of the paddy are sub merged and also the other paddy which has completely become wet. It is further submitted that though the paddy was not lifted for the fault of the respondents marketing federation but in order to pass on the liability threat

are being extended that the criminal case would be registered as the petitioners were to supervise the procurement and disbursement.

5. Per contra, learned counsel for respondents C.G. State Cooperating Marketing Federation Limited and District Marketing Officer would submit that the agreement on which the petitioners are harping upon is a *tri parte* agreement which contains an arbitration clause, therefore the party who was at fault cannot be adjudicated by this Court by taking evidence which is to be established before the appropriate forum which is agreed upon by the parties. It is further submitted that whether the petitioners themselves failed in their duty is required to be enquired into as unilaterally the submission of the petitioners cannot be accepted.
6. Learned State counsel also adopts the argument of the respondents.
7. Perused the documents filed with the petitions.
8. The main dispute which arises out appears to be for non lifting of the paddy which is lying at paddy procurement centres which was required to be transferred to the storage centre. The agreement which is referred and relied upon by petitioners and the respondents prescribes agreed terms and Clause 2 initially reflects that the initial duty of transportation would be that of District Marketing Federation and the transporter was required to transfer the paddy in the specified centre as directed. Clause 2.6 of the agreement purports that in case the Marketing Federation is unable to transport the paddy then it would be the duty of procurement centre to transfer the same in the specified rate to the paddy storage centre and they would be entitled to get reimbursement. Clause 2.7 also purports that if the stock increases from the buffer stock limit prescribed, then it would be lifted within 72 hours. Clause 2.8 purports that entire paddy would be lifted by the MARKFED till 31/03/2021. Admittedly that period has passed. As on date near about four months have already passed.
9. Admittedly, as on date the paddy is lying with the paddy procurement centre.

The submission of the petitioners that in case if the Marketing Federation fails to transport the paddy within time, the procurement centre can transfer it as per Clause 2.6 of the agreement provided that the DO/ TO is issued but it was not issued. It is question of fact as to whether DO/ TO was issued or not and who was at fault to transport the paddy to the storage centre. This issue can only be resolved when the facts are produced. It is obvious that if the paddy are left in the open sky as the rain has started it will cause loss to the paddy and the entire stock may be damaged, therefore the fact that why the paddy was not lifted despite certain representation which has been placed on record it is to be enquired into and in case the paddy is not lifted despite due diligence of the petitioners, for the loss of the paddy the petitioners cannot be unilaterally held responsible either for their loss of amount or damages or any criminal liability.

10. The agreement contains Clause 14 which is about Arbitration which reads as under:-

14. आर्बिट्रेशन:-

इस अनुबंध की किसी भी कण्डिका से संबंधित विवाद उत्पन्न होने की स्थिति में विवाद के निर्णय हेतु जिले में जिला कलेक्टर का निर्णय अन्तिम होगा जो उभयपक्षों को मान्य होगा। कलेक्टर द्वारा दिये गये निर्णय की अपील उभयपक्षों द्वारा संबंधित जिले के संभागीय आयुक्त को की जा सकेगी।

11. The submissions of the petitioners and the respondents would show as on date that the dispute arisen about the performance of the agreement is quite logical that if the paddy was not transferred because of the fault of Marketing Federation and caused loss and further loss by rain it cannot be pass on to head of the petitioners. The submission of the petitioners that in absence of the DO/TO the paddy could not be transferred is also required to be examined to finalize the liability. All these issue are required to be adjudicated at the same time the petitioners cannot be driven to a corner by arm twisting method to

lodge FIR for any loss which might have been caused. Therefore, under the facts of this case, to arrive at the finding of fact about failure of performance of agreement on either part of the party i.e. procurement centre or State Marketing Federation as per Clause 14 the issue is referred to the Collector of the particular district. The Collector shall adjudicate the issue after the evidence is adduced about the non performance of part of the contract by either of the parties and shall thereafter decide it accordingly. The petitioners shall be at liberty to invoke clause 14 i.e. Arbitration Clause along with the memo of their claim for 2020-21 within a period of 2 weeks and the same shall be concluded with a reasonable time. The petitioners shall also be entitled to file any interim prayer in the circumstances of this case to claim interim due or any other relief to arrest further loss of paddy.

12. With the aforesaid observation, the petitions stand disposed of.

Sd/-

(Goutam Bhaduri)

Judge

gouri