

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.18102 of 2021

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1. Pramod Kumar, Son of Late Ram Ishwar Thakur, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 2. Guddu Sah, son of Late Ram Swaroop Sah, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 3. Binda Sah, son of Late Jaga Sah, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 4. Ajay Thakur @ Ajay Kumar, son of Late Vishwanath Thakur, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 5. Kishori Thakur, son of Late Kanchan Thakur, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 6. Rajeshwar Thakur, son of Late Vishwanath Thakur, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.
 7. Kundan Kumar, Son of Harimohan Sah, Resident of Village-Serna, P.O. and P.S.-Kanti, District-Muzaffarpur.

... .. Petitioner/s

Versus

1. The State of Bihar through the Chief Secretary, Government of Bihar, Patna.
2. The Additional Chief Secretary, Urban Development and Housing Department, Government of Bihar, Patna.
3. The Joint Secretary, Urban Development and Housing Department, Government of Bihar, Patna.
4. The Divisional Commissioner, Tirhut Division, Muzaffarpur.
5. The District Magistrate, Muzaffarpur, District-Muzaffarpur.
6. The District Statistical Officer, Muzaffarpur, District-Muzaffarpur.
7. The Sub-Divisional Officer, West Muzaffarpur, District-Muzaffarpur.
8. The Block Development Officer, Kanti, District-Muzaffarpur.
9. The Nagar Panchayat, Kanti through the Executive Officer, P.O. and P.S. Kanti, District-Muzaffarpur.

... .. Respondent/s

Appearance :

For the Petitioner/s : Mr.Awnish Kumar, Advocate
For the Respondent/s : Mr.Pushkar Narain Shahi, AAG-6

CORAM: HONOURABLE THE CHIEF JUSTICE
and
HONOURABLE MR. JUSTICE A. M. BADAR



ORAL JUDGMENT

(Per: HONOURABLE THE CHIEF JUSTICE)

Date : 25-10-2021

This petition was filed on 19.10.2021, which was registered and listed immediately, and is taken up today for hearing.

Heard learned counsel for the parties.

Petitioner has prayed for the following relief(s):-

- (I) For issuance of an appropriate writ in the nature of **CERTIORARI** for quashing the notification dated 03.03.2021 issued under the signature of Respondent No.3 and contained in his memo no.1036 dated 03.03.2021 whereby and where under the State Government has been pleased to upgrade Kanti Nagar Panchayat to Kanti Nagar Parishad so far it concerned with inclusion of petitioners' village and the population residing therein for the aforesaid up-gradation.
- (II) For a declaration that since for the purposes of inclusion of petitioners' village and the population residing therein in the area and population of Nagar Panchayat ,Kanti for its upgradation to Nagar Parishad neither the Panchayat concern i.e. Gram Panchayat Raj , Manikpur Narottam nor the Nagar Panchayat Kanti was consulted by the State Government as mandatorily required under Section 11(1) of the Bihar Panchayat Raj Act, 2006 (hereinafter referred to as the Gram Panchayat Act) and second proviso to Section -8(c) of the Bihar Municipal Act, 2007 (hereinafter referred to as the Municipal Act),the inclusion of petitioners' village in Nagar



Panchayat, Kanti is thoroughly illegal and cannot be sustained in the eye of law.

- (III) The petitioners would further pray for quashing of impugned notification for non-compliance of the provisions contained under Section -5 of the Municipal Act as also the principles of NATURAL JUSTICE on the ground that if the objections were filed by the inhabitants of petitioners' village, the State Government was obliged to consider the objection received but since neither the objection received from the petitioners and other residents of the village has been considered by the State Government as contemplated under Section -5 of the Municipal Act nor impugned notification discloses its consideration and reasons for its rejection, the impugned notification is thoroughly illegal and cannot be sustained in the eye of law.
- (IV) For issuance of any other appropriate writ / writs, order / orders, direction/directions for which the writ petitioners would be found entitled under the facts and circumstances of the case.

The Hon'ble Supreme Court in ***D. N. Jeevaraj Vs. Chief Secretary, Government of Karnataka & Ors, (2016) 2 SCC 653***, paragraphs 34 to 38 observed as under:-

“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety



and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust* [*R&M Trust v. Koramangala Residents Vigilance Group*, (2005) 3 SCC 91] and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra* [*Union of India v. S.B. Vohra*, (2004) 2 SCC 150: 2004 SCC (L&S) 363] that: (SCC p. 160, paras 12-13)

“12. Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether



justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“24. ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘198. *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

After the matter was heard for some time, learned counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the



authority concerned to consider and decide the representation which the petitioner shall be filing within a period of four weeks from today for redressal of the grievance(s).

Learned counsel for the respondents states that if such a representation is filed by the petitioner, the authority concerned shall consider and dispose it of expeditiously and preferably within a period of four months from the date of its filing along with a copy of this order.

Statement accepted and taken on record.

As such, petition stands disposed of in the following terms:-

(a) Petitioner shall approach the authority concerned within a period of four weeks from today by filing a representation for redressal of the grievance(s);

(b) The authority concerned shall consider and dispose it of expeditiously by a reasoned and speaking order preferably within a period of four months from the date of its filing along with a copy of this order;

(c) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(d) Equally, liberty is reserved to the petitioner to take



recourse to such alternative remedies as are otherwise available in accordance with law;

(e) We are hopeful that as and when petitioner takes recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(f) Liberty reserved to the petitioner to approach the Court, if the need so rises subsequently on the same and subsequent cause of action;

(g) We have not expressed any opinion on merits. All issues are left open;

(h) The proceedings, during the time of current Pandemic- Covid-19 shall be conducted through digital mode, unless the parties otherwise mutually agree to meet in person i.e. physical mode;

The petition stands disposed of in the aforesaid terms.
Interlocutory Application(s), if any, stands disposed of.

(Sanjay Karol, CJ)

(A. M. Badar, J)

Ashwini/Sujit

AFR/NAFR	
CAV DATE	
Uploading Date	26.10.2021
Transmission Date	

