

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.10096 of 2021

Manoj Kumar S/o Raj Narayan Bhagat R/o Village Adharpur, Ward No. 07,
P.S. Samastipur Mufassil, Distt. Samastipur.

... .. Petitioner/s

Versus

1. The State of Bihar through Addl. Chief Secretary Panchayat Raj Department, Govt. of Bihar, Patna.
2. The Addl. Home Secretary, Govt. of Bihar, Patna.
3. The Addl, Chief Secretary Vigilance Department, Govt. of Bihar, Patna.
4. The Commissioner, Darbhanga Division, Darbhanga.
5. The District Magistrate, Samastipur.
6. The Deputy Development Commissioner, Samastipur.
7. The Block Development Officer, Tajpur, Samastipur.
8. The Mukhiya, Gram Panchayat Raj, Adharpur, P.S. Samastipur Mufassil, District Samastipur.
9. The Panchayat Secretary, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
10. Rakesh Kumar S/o Dinesh Mahto, Ward Secretary, Ward No.1, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
11. Gurudev Kumar S/o Ram Sevak Sah Ward Secretary of Ward No.2, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
12. Ram Kumar Sah S/o Devendra Sah Ward Secretary, Ward No.3, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
13. Rajesh Kumar S/o Nathuni Bhagat Ward Secretary of Ward No.4, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
14. Dharendra Kumar S/o Nandkishor Singh Ward Secretary of Ward No.5, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
15. Balbant Kumar S/o Rameshwar Bhagat Ward Secretary of Ward No.6, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
16. Pankaj Kumar S/o Hare Ram Prasad Yadav Ward Secretary of Ward No.7, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
17. Mahesh Ram S/o Basant Ram Ward Secretary of Ward No.8, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
18. Avinash Kumar S/o Ram Pravesh Bhagat, Ward Secretary of Ward No.9, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
19. Pawan Kumar Yadav S/o Chhote Lal Bhagat, Ward Secretary of Ward No.10, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.
20. Kanchan Kumari W/o Mukesh Kumar Singh Ward Secretary of Ward No.11,



Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.

21. Jyoti Kumari W/o of Sanjay Prasad, Ward Secretary of Ward No.12, Gram Panchayat Raj, Adharpur, P.S. Samastipur Muffassil, District Samastipur.

... .. Respondent/s

Appearance :

For the Petitioner/s : Mr.Bijay Bhushan Prasad, Advocate,
Mr. Shekhar Harshvardhan, Advocate
For the Respondent/s : Mr.Pushkar Narain Shahi (AAG-6)

CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE S. KUMAR

ORAL JUDGMENT

(Per: HONOURABLE MR. JUSTICE S. KUMAR)

(The proceedings of the Court are being conducted through Video Conferencing and the Advocates joined the proceedings through Video Conferencing from their residence.)

Date : 20-07-2021

Heard learned counsel for the parties.

Petitioner has prayed for the following relief(s).

“That this is an application for issuance of writ in the nature of mandamus in form of **Pro-bono-publico** for direction to the respondents to make an inquiry by vigilance department in the matter of implementation of Nal Jal Scheme in whole Bihar, specifically in Gram Panchayat Raj, Adharpur under Tajpur Block under Tajpur Block in Samastipur Mufassil Police Station of Samastipur district as the whole work has been carried out without following the guideline and and in some of the wards of the said Gram Panchayat, even work has not been completed but sanctioned amount for the scheme have been embezzled by the mukhiya, panchayat secretary, ward members in connivance with authority at block level including BDO, of the block, who deliberately did not supply information sought for, by the petitioner. And further for direction to the authority to fix the liability and make recovery the amount from the pocket of erring persons and penalize them suitably under the provisions of law. And further for issuance of any appropriate writ(s), order(s), direction(s) to the respondents for which the petitioner is otherwise entitled.”

The Hon’ble Supreme Court in ***D. N. Jeevaraj Vs.***

Chief Secretary, Government of Karnataka & Ors, (2016) 2

SCC 653, paragraphs 34 to 38 observed as under:-



“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust* [*R&M Trust v. Koramangala Residents Vigilance Group*, (2005) 3 SCC 91] and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra* [*Union of India v. S.B. Vohra*, (2004) 2 SCC 150; 2004 SCC (L&S) 363] that: (SCC p. 160, paras 12-13)



“12. Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati Industrial Syndicate Ltd. v. Union of India*, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“24. ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘198. *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that



which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

After the matter was heard for some time, learned counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the authority concerned i.e. Block Development Officer, Tajpur, Samastipur to consider and decide the representation which the petitioner shall be filing within a period of four weeks from today for redressal of the grievance(s).

Learned counsel for the respondents states that if such a representation is filed by the petitioner, the authority concerned shall consider and dispose it of expeditiously and preferably within a period of three months from the date of its filing along with a copy of this order.

Statement accepted and taken on record.

As such, petition stands disposed of in the following terms:-

(a) Petitioner shall approach the authority concerned i.e. Block Development Officer, Tajpur, Samastipur



within a period of four weeks from today by filing a representation for redressal of the grievance(s);

(b) The authority concerned shall consider and dispose it of expeditiously by a reasoned and speaking order preferably within a period of three months from the date of its filing along with a copy of this order;

(c) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(d) Equally, liberty is reserved to the petitioner to take recourse to such alternative remedies as are otherwise available in accordance with law;

(e) We are hopeful that as and when petitioner takes recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(f) Liberty reserved to the petitioner to approach the Court, if the need so arises subsequently on the same and subsequent cause of action;



(g) Liberty also reserved to the petitioner to make a mention for listing of the petition on priority basis. As and when any such mention is made, Registry shall take steps for listing the petition at the earliest.

(h) We have not expressed any opinion on merits.
All issues are left open;

(i) The proceedings, during the time of current Pandemic- Covid-19 shall be conducted through digital mode, unless the parties otherwise mutually agree to meet in person i.e. physical mode;

The petition stands disposed of in the aforesaid terms.

Interlocutory Application(s), if any, stands disposed of.

(Sanjay Karol, CJ)

(S. Kumar, J)

Rajiv/veena-

AFR/NAFR	NAFR
CAV DATE	NA
Uploading Date	
Transmission Date	NA

