

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.9084 of 2021

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Nand Kishor Singh S/o - Kisundev Dev Singh Resident of ward No. 10,
Resident of village and P.O. - Bikrampur, Via - Siripur, Block - Cheria
Bariarpur, District- Begusarai.

... .. Petitioner/s

Versus

1. The State of Bihar, through the Chief Secretary, Government of Bihar Old Secretariat, Patna.
2. The Principal Secretary, Department of Finance, Government of Bihar, Old Secretariat, Patna.
3. The Secretary (Finance), Department of Finance, Government of Bihar, Old Secretariat, Patna.
4. The Secretary (Expenditure), Department of Finance, Government of Bihar, Old Secretariat, Patna.
5. The Accountant General, (A and E) Bihar, Veerchand Patel Road, Patna.
6. The Union of India, through the Secretary, Department of Finance, Govt. of India, North Block, New Delhi, 110001.
7. The Comptroller and Auditor General of India, Pocket-9, Deen Dayal Upadhyaya Marg, New Delhi- 110124.

... .. Respondent/s

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Appearance :

For the Petitioner/s	:	Mr.Avanindra Kumar Jha, Advocate
For the Respondent/s	:	Mr.Pushkar Narain Shahi (AAG 6)
		Mr. Dharendra Kumar, AC to AAG 6
		Mr. Dr. Anand Kumar, Advocate

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CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE P. B. BAJANTHRI

ORAL JUDGMENT

(Per: HONOURABLE THE CHIEF JUSTICE)

Date : 01-11-2021

Heard learned counsel for the parties.

Petitioner has prayed for the following relief(s):-



(i) To hold and declare that, the insertion of words 'Akaryatmak Pronnati (Non-Functional Promotion)', in the State Govt. Resolution as contained in Memo No. 8921 dated 07.Dec.2018 (*published in the Gazette of Bihar No. 1037 dated 10.Dec.2018*), which has been issued in relation to stepping up of the Pay / Pension and, grant of entry pay, as per Schedule – II of Finance Department Resolution No. 630 dated 21.10.2010 (6th Pay Revision), and, its follow up circulars / notifications (*viz Memo No.*

5770 dated 10.11.2020), for authenticating / allowing the illegal withdrawal of 'Thousands of Crores', from the state exchequer, constitute criminal offence as well as civil wrong, apart from abuse of power, arbitrary, discriminatory, mala fide, malicious, unsustainable in the eye of law.

(ii) For issuance of an order, direction or a writ in the nature of Mandamus commanding the respondents concerned for, deletion of words 'Akaryatmak Pronnati (Non-Functional Promotion)', in State Govt. Resolution as contained in Memo No. 8921 dated 07 Dec.2018 (*published in the Gazette of Bihar No. 1037 dated 10 Dec.2018*) and its follow up circulars / notifications (*Memo No. 5770 dated 10.11.2020*), issued in relation to stepping up of the pay / pension & grant of entry pay, as per Schedule – II of Finance Department Resolution No. 630 dated 21.10.2010 (6th Pay Revision).

AND / OR

(iii) For issuance of an order, direction or a writ in the nature of Mandamus commanding the respondents concerned for, issuance of clarification Resolution / Circular / Notification in consonance with Letter of Government of India Ministry of Personnel Public Grievances and Pensions Department of Personnel and Training, North Block New Delhi, as contained in Letter No. F No 35034/3-2015-I.stt.(D) dated 08.09.2020.

(iv) For issuance of an order, direction or a writ in the nature of Mandamus, commanding the respondents concerned for holding a state level enquiry, in the matter of taking / giving illegal



advantage of errors in Memo No. 8921 dated 07.12.2018 (published in the Gazette of Bihar No. 1037 dated 10 Dec. 2018), while extending the benefit of ACP / MACP & stepping up / upward revision of pay & pension, as per schedule - II of (6th Pay Revision), in the entire State of Bihar, **AND** to fix the responsibility on the erring officials for causing huge loss to the State Exchequer.

- (v) For grant of any other relief or reliefs to which the petitioners may be found entitled to in the facts and circumstances of this case.

The Hon'ble Supreme Court in *D. N. Jeevaraj Vs.*

Chief Secretary, Government of Karnataka & Ors, (2016) 2

SCC 653, paragraphs 34 to 38 observed as under:-

“34. The learned counsel for the parties addressed us on the question of the bona fides of Nagalaxmi Bai in filing a public interest litigation. We leave this question open and do not express any opinion on the correctness or otherwise of the decision of the High Court in this regard.

35. However, we note that generally speaking, procedural technicalities ought to take a back seat in public interest litigation. This Court held in *Rural Litigation and Entitlement Kendra v. State of U.P.* [*Rural Litigation and Entitlement Kendra v. State of U.P.*, 1989 Supp (1) SCC 504] to this effect as follows: (SCC p. 515, para 16)

“16. The writ petitions before us are not inter parties disputes and have been raised by way of public interest litigation and the controversy before the court is as to whether for social safety and for creating a hazardless environment for the people to live in, mining in the area should be permitted or stopped. We may not be taken to have said that for public interest litigations, procedural laws do not apply. At the same time it



has to be remembered that every technicality in the procedural law is not available as a defence when a matter of grave public importance is for consideration before the court.”

36. A considerable amount has been said about public interest litigation in *R&M Trust* [*R&M Trust v. Koramangala Residents Vigilance Group*, (2005) 3 SCC 91] and it is not necessary for us to dwell any further on this except to say that in issues pertaining to good governance, the courts ought to be somewhat more liberal in entertaining public interest litigation. However, in matters that may not be of moment or a litigation essentially directed against one organisation or individual (such as the present litigation which was directed only against Sadananda Gowda and later Jeevaraj was impleaded) ought not to be entertained or should be rarely entertained. Other remedies are also available to public spirited litigants and they should be encouraged to avail of such remedies.

37. In such cases, that might not strictly fall in the category of public interest litigation and for which other remedies are available, insofar as the issuance of a writ of mandamus is concerned, this Court held in *Union of India v. S.B. Vohra* [*Union of India v. S.B. Vohra*, (2004) 2 SCC 150: 2004 SCC (L&S) 363] that: (SCC p. 160, paras 12-13)

“12. Mandamus literally means a command. The essence of mandamus in England was that it was a royal command issued by the King's Bench (now Queen's Bench) directing performance of a public legal duty.

13. A writ of mandamus is issued in favour of a person who establishes a legal right in himself. A writ of mandamus is issued against a person who has a legal duty to perform but has failed and/or neglected to do so. Such a legal duty emanates from either in discharge of a public duty or by operation of law. The writ of mandamus is of a most extensive remedial nature. The object of mandamus is to prevent disorder from a failure of justice and is required to be granted in all cases where law has established no specific remedy and whether justice despite demanded has not been granted.”

38. A salutary principle or a well-recognised rule that needs to be kept in mind before issuing a writ of mandamus was stated in *Saraswati Industrial Syndicate Ltd. v. Union of India* [*Saraswati*



Industrial Syndicate Ltd. v. Union of India, (1974) 2 SCC 630] in the following words: (SCC pp. 641-42, paras 24-25)

“24. ... The powers of the High Court under Article 226 are not strictly confined to the limits to which proceedings for prerogative writs are subject in English practice. Nevertheless, the well-recognised rule that no writ or order in the nature of a mandamus would issue when there is no failure to perform a mandatory duty applies in this country as well. Even in cases of alleged breaches of mandatory duties, the salutary general rule, which is subject to certain exceptions, applied by us, as it is in England, when a writ of mandamus is asked for, could be stated as we find it set out in *Halsbury's Laws of England* (3rd Edn.), Vol. 11, p. 106:

‘198. *Demand for performance must precede application.*—As a general rule the order will not be granted unless the party complained of has known what it was he was required to do, so that he had the means of considering whether or not he should comply, and it must be shown by evidence that there was a distinct demand of that which the party seeking the mandamus desires to enforce, and that that demand was met by a refusal.’

25. In the cases before us there was no such demand or refusal. Thus, no ground whatsoever is shown here for the issue of any writ, order, or direction under Article 226 of the Constitution.”

After the matter was heard for some time, learned counsel for the petitioner, under instructions, states that petitioner shall be content if a direction is issued to the authority concerned to consider and decide the representation which the petitioner shall be filing within a period of four weeks from today for redressal of the grievance(s).



Learned counsel for the respondents states that if such a representation is filed by the petitioner, the authority concerned shall consider and dispose it of expeditiously and preferably within a period of four months from the date of its filing along with a copy of this order.

Statement accepted and taken on record.

As such, petition stands disposed of in the following terms:-

(a) Petitioner shall approach the authority concerned (Respondent No. 2) within a period of four weeks from today by filing a representation for redressal of the grievance(s);

(b) The authority concerned shall consider and dispose it of expeditiously by a reasoned and speaking order preferably within a period of four months from the date of its filing along with a copy of this order;

(c) Needless to add, while considering such representation, principles of natural justice shall be followed and due opportunity of hearing afforded to the parties;

(d) Equally, liberty is reserved to the petitioner to take recourse to such alternative remedies as are otherwise available in accordance with law;

(e) We are hopeful that as and when petitioner takes



recourse to such remedies, as are otherwise available in law, before the appropriate forum, the same shall be dealt with, in accordance with law and with reasonable dispatch;

(f) Liberty reserved to the petitioner to approach the Court, if the need so rises subsequently on the same and subsequent cause of action;

(g) We have not expressed any opinion on merits. All issues are left open;

(h) The proceedings, during the time of current Pandemic- Covid-19 shall be conducted through digital mode, unless the parties otherwise mutually agree to meet in person i.e. physical mode;

The petition stands disposed of in the aforesaid terms.
Interlocutory Application(s), if any, stands disposed of.

Interlocutory application, if any, shall also stand disposed of.

(Sanjay Karol, CJ)

(P. B. Bajanthri, J)

K.C.Jha/-

AFR/NAFR	
CAV DATE	
Uploading Date	02.11.2021
Transmission Date	

