



BEFORE THE MADURAI BENCH OF MADRAS HIGH COURT

DATED: 11.02.2020

CORAM:

THE HONOURABLE **MR. JUSTICE A.D. JAGADISH CHANDIRA**

Writ Petition (MD) No. 2638 of 2020

Mariyappan @ Maryiappapandiyan

... Petitioner

Vs.

1. The Government of Tamil Nadu,
Represented by its,
Home Secretary,
Fort St. George,
Chennai-9.
2. The Superintendent of Police,
Tirunelveli District, Tirunelveli.
3. The Deputy Superintendent of Police,
Tirunelveli Rural, (Thalayuthu),
Tirunelveli District.
4. The Inspector of Police,
Manur Police Station,
Tirunelveli District.

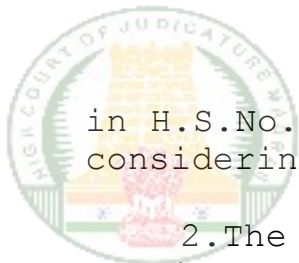
... Respondents

PRAYER: Writ Petition filed under Article 226 of the Constitution of India for issuance of writ of Mandamus, directing the second respondent to conduct an enquiry in accordance with Section 748(1) of the police standing order after hearing the petitioner and remove the petitioner's name from the history sheet in H.S.No.783/2016, on the file of the fourth respondent by way of considering the petitioner's representation, dated 19.12.2019.

For Petitioner : Mr.S.Baskarmathuram
for M/s.Mathuram Law Associates
For Respondents : Mrs.S.Bharathi,
Government Advocate (Crl.side)

ORDER

The prayer sought for in the present writ petition is to direct the second respondent to conduct an enquiry in accordance with Section 748(1) of the police standing order after hearing the petitioner and remove the petitioner's name from the history sheet



in H.S.No.783/2016, on the file of the fourth respondent by way of considering the petitioner's representation, dated 19.12.2019.

2. The learned counsel appearing for the petitioner would submit that the petitioner is doing agriculture work. In the year 2016, the fourth respondent police has registered a false case in Crime No.439 of 2016, for the alleged offence under Sections 147, 148, 435 of IPC r/w TNPPDL Act and Crime No.195 of 2013, for the alleged offence under Sections 143, 341 and 188 of IPC and charge sheet is yet to be filed before the concerned Jurisdictional Magistrate Court. In continuation, in order to harass the petitioner and to restrict his movements, at the instigation of the superior officers in the Police Department, History Sheeted Rowdy Book was opened at the fourth respondent police station and the petitioner was compelled to attend the police station in the pretext of enquiry in a routine manner. Therefore, the petitioner had approached this Court in W.P. (MD) No. 24904 of 2016 and the same was disposed on 20.03.2017 and this Court had directed the third respondent to consider the petitioner's representation and pass orders within a period of four weeks. But, the said order has not been complied with. In this regard, the petitioner had already made a representation on 19.12.2019 to delete the name in the History Sheet, but the respondents have not yet considered till date. Therefore, he sought for allowing the writ petition.

3. The learned Government Advocate (Crl.Side) appearing for the respondents submitted that the petitioner is an habitual offender indulging in rowdy activities, extortion, katta panchayats, etc. Hence, History Sheeted Rowdy Book was opened at the second respondent police station as against the petitioner and it is being extended regularly as per the Police Standing Order. Therefore, he prays to dismiss the writ petition.

4. Heard the learned counsel appearing for the petitioner and the learned Government Advocate (Crl.Side) appearing for the respondents.

5. The issue involved in this writ petition has already been dealt with by the Madurai Bench of this Court and detailed order has been passed in W.P. (MD) No. 19651 of 2017 on 26.09.2018. On the basis of the above said Order, the Director General Of Police, Chennai issued a circular in Rc.No. 66569/Crime 3(2)/2019 dated 24.04.2019, which reads as follows :-

7. From the above judgments the following principles emerge insofar as history sheeters are concerned:

a. In order to facilitate the study of crime and criminals, the Police Standing Orders provides a mechanism, whereby every Police



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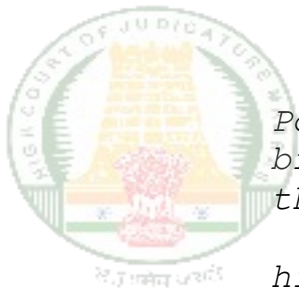
Station shall maintain a crime history, which shall be a confidential record. In this record all cases of crime that are mentioned in PSO No.742, which provides various classes of crime, shall be entered and even an attempt to commit those offences, are entered in the records maintained in the Police Station.

b. These crime records maintained by the Various Police Stations shall be reviewed every year by the Inspector of Police of the concerned Police Station. On such review, the Inspector of Police has to furnish a concise appreciation of the year's crime for the benefit of the Superior Officers and also to make suggestions in order to improve the quality of crime control. The review undertaken by the Inspector of Police is not merely a catalogue of the crime in the year. It should reflect the valuable suggestions in order to prevent such crimes in future and to provide ways and means of handling serious offences in an effective manner.

c. History Sheet can be opened by the concerned Police Station under two circumstances. The first circumstance is provided under PSO No.746, which states that the history sheet can be opened against a person who is a resident (permanently or temporarily) within the station limit, who is known or believed to be addicted to commission of crime, whether convicted or not. Here the thrust is on the habituality or the propensity to commit a crime by a person, which is sought to be monitored by opening a history sheet.

d. The second category of persons against whom history sheet can be opened are the persons, who are convicted for various offences that has been listed in PSO No.747, wherein opening of the history sheet is automatic.

e. In the first category of opening history sheet, month wise scrutiny or a close watch on the person concerned is contemplated. Here also there is sub-categorization as, close watch bad characters and non-close watch bad characters. In the former, the entry shall be made month wise and in the later, the entry shall be made once in a quarter. What is entered is normally anything of interest in respect of the bad character, which goes to the notice of the



Police. These records must be checked and brought upto date once in a year. Here the main thrust is on "**Current Doings**".

f. In the second category of opening history sheet, a mere act of conviction under the offences listed in PSO No.747 is enough. The name of the persons, who have been convicted for those offences can be retained for a period of two years after their release from jail.

g. PSO No.748, is the most important provision, which deals with discontinuance of history sheet. This provision is common to both the categories falling under PSO Nos.746 and 747. As per PSO No.748, the Superintendent of Police may order a closure of a history sheet at any time. But, the Divisional Officer can order closure of history sheet only after the expiry of the period stipulated in PSO No.747.

h. As per PSO 748, where retention of the history sheet is considered to be necessary, even after two years of registration, orders of an Officer of and above the rank of Assistant Superintendent of Police/ Deputy Superintendent of Police must be taken for extension for the first instance upto the end of next December. For further annual extension from January to December, separate orders must be passed every time by an Officer of and above the rank of Assistant Superintendent of Police / Deputy Superintendent of Police. This provision is made applicable even for rowdy sheeters.

i. For the purpose of passing such orders, there must be valid materials available on record and it cannot be passed on the whims and fancies of the Police Officers. Therefore, the authority empowered to extend the period of retention of the names of the persons in the history sheet, should record his reasons based on both objective and subjective instructions.

j. Branding a person as a history sheeted rowdy, taints the name and image of the person. It is true that the entire purpose of maintaining a history sheet is to ensure public peace. However, it should be balanced with the fundamental right guaranteed to every citizen under Article 21 of the Constitution of India.

Therefore, a fair and reasonable decision,



based on the materials, with sufficient reasons, becomes sine qua non to retain the name of a person as a history sheeter beyond the period stipulated in the Police Standing Orders.

k. This Court has time and again brought the above principle to the notice of the Higher Police Officials and in one of the judgments in **Manivanan Vs. State represented by The District Collector, Coimbatore District and Others, reported in (2013) 7 MLJ 501**, this Court felt that there is lack of understanding on the part of the Police in maintaining history sheet and therefore, directed the Director General of Police to issue necessary instructions / guidelines / circulars with regard to the manner in which it has to be maintained and the manner in which the orders will have to be passed for extension of the period to continue a person as a history sheeter.

8. The above principles that has been culled out of various decisions of this Court will now be applied to each case in order to see if the Police officials have scrupulously followed all the Police Standing Orders and the judgments of this Court, while retaining the name of a person as a history sheeter, beyond the stipulated period.

6. In view of the above circular passed by the Director General of Police, Chennai, this Court is inclined to pass the following orders :-

(i) the second respondent is directed to consider the petitioner's representation, dated 19.12.2019 and pass orders, on merits and in accordance with law, within a period of eight weeks from the date of receipt of a copy of this Order.

7. With the above directions, the writ petition stands disposed of. No costs.

Sd/-

Assistant Registrar (AS)

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Sub Assistant Registrar (CS)



1. The Home Secretary,
Government of Tamil Nadu,
Fort St. George,
Chennai-9.

2. The Superintendent of Police,
Tirunelveli District, Tirunelveli.

3. The Deputy Superintendent of Police,
Tirunelveli Rural, (Thalayuthu),
Tirunelveli District.

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