

IN THE HIGH COURT OF JUDICATURE AT PATNA
Civil Writ Jurisdiction Case No.14448 of 2007

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M/S VISHNU SUGAR MILLS LTD. P.O. Vishnu Sugar Mills, District –
Gopalganj (Bihar) through its General Manager P.R.S. Panicker son of Shri
Raghava Panicker.

... .. Petitioner/s

Versus

1. The State of Bihar
2. The Commissioner of Commercial Taxes & Secretary to Government,
Finance (Commercial Taxes Department), Government of Bihar, New
Secretariate, Patna.
3. The Deputy Commissioner of Commercial Taxes, Gopalganj Circle,
Gopalganj.
4. The Assistant Commissioner of Commercial Taxes, Gopalganj Circle,
Gopalganj.

... .. Respondent/s

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Appearance :

For the Petitioner/s : Mr. Ramesh Kumar Agrawal, Advocate
For the Respondent/s : Mr. Vikash Kumar, SC-11.

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CORAM: HONOURABLE THE CHIEF JUSTICE

and

HONOURABLE MR. JUSTICE S. KUMAR

ORAL JUDGMENT

(Per: HONOURABLE THE CHIEF JUSTICE)

Date : 31-08-2020

The petitioner has prayed for the following relief(s):-

- “(i) To issue writ of mandamus commanding the respondents not to enforce and apply the provisions of the Bihar Tax on Entries of Goods into the Local Areas for consumption, use or sale therein Act, 1993 (Act No. 16 of 1993) (herein referred to as ‘the Parent Act of 1993’ only (Annexure – 2) as amended by the Bihar Act 12 of 2007 (Annexure – 16) and not to demand entry tax on the purchases made by the petitioner sugar mill
- (ii) To declare the Bihar Tax on Entry of goods into local areas for consumption, use or sale therein (Amendment and Validation) Act, 2007 (Act No. 12 of 2007) dated 19.04.2007 (hereinafter referred to as ‘the Amendment and Validation Act, 2007’ only) (Annexure -16), as ultra vires Articles 14,



19(1)(g), 246, 301 and 304 of the Constitution of India.

(iii) To declare the Bihar Tax on Entry of goods into local areas for consumption, use or sale therein (Amendment) Act, 2006 (Act No.19 of 2006) dated 29.08.2006 (hereinafter referred to as 'the Amendment Act, 2006' only) (Annexure – 13), as ultra vires Articles 14, 19(1)(g), 246, 301 and 304 of the Constitution of India.

(iv) To issue a writ of certiorari for quashing order dated 1.8.2007 and notice dated 14.8.2007 (Annexure – 19 and 20) issued by the respondent Deputy Commissioner of Commercial Taxes by which he has rejected application filed by the petitioner for refund of the amount paid till now as entry tax and has further directed for filing of return and payment of admitted entry tax with warning that otherwise all facilities given from the local sales tax office will be stopped.

(v) To issue a writ of certiorari for quashing assessment orders dated 5.9.2006, 22.2.2007, 25.4.2007 and demand notices dated 25.4.2007 and 27.6.2007 passed and issued by the respondent Assistant Commissioner of Commercial Taxes for the periods from 2001-02 to 2006-07 as contained in Annexure – 17 series.

(vi) For issuance of an appropriate writ, order or direction for refund of the entire amount of entry tax recovered from the petitioner alongwith reasonable rate of interest.

(vii) To any other relief or reliefs for which the petitioner is found entitled to in the facts and circumstances of the case.”

The present petition was tagged along with the other cases of similar nature and listed for hearing before different Benches from time to time.

In effect, the petitioner challenged the Constitutional validity of different provisions of the Bihar Tax on Entry of Goods into Local Area for Consumption, Use or



Sale Therein Act, 1993, as amended from time to time.

It is a matter of record that Hon'ble the Apex Court vide judgment dated 14th of July, 2006 passed in Civil Appeal No. 3453 of 2002, titled as **M/s. JINDAL STAINLESS Ltd. & ANR. Vs. STATE OF HARYANA AND ORS.** had permitted the parties, before the Supreme Court, to place within two months additional material in the concerned writ petitions.

In most of the cases, such an additional material was not placed by the parties, perhaps for the reason that the issue decided in terms of the said judgment was pending consideration before a Larger Bench of Hon'ble the Apex Court.

Subsequently, a Constitution Bench (Nine Judges) of the Hon'ble Apex Court in the case of **JINDAL STAINLESS LIMITED & ANOTHER VS. STATE OF HARYANA & OTHERS**, reported in (2017) 12 SCC 1, after examining the correctness of the decision rendered in the case of **Jindal Stainless Ltd. (2) and another Vs. State of Haryana and others**, reported in (2006) 7 SCC 241 has observed as under:

“1159. By majority the Court answers the reference in the following terms:

1159.1. Taxes simpliciter are not within the contemplation of Part XIII of the Constitution of



India. The word “free” used in [Article 301](#) does not mean “free from taxation”.

1159.2. Only such taxes as are discriminatory in nature are prohibited by [Article 304\(a\)](#). It follows that levy of a non-discriminatory tax would not constitute an infraction of [Article 301](#).

1159.3. Clauses (a) and (b) of [Article 304](#) have to be read disjunctively.

1159.4. A levy that violates Article 304(a) cannot be saved even if the procedure under [Article 304\(b\)](#) or the proviso thereunder is satisfied.

1159.5. The Compensatory Tax Theory evolved in *Automobile Transport case*³ and subsequently modified in *Jindal's case*⁸ has no juristic basis and is therefore rejected.

1159.6. The decisions of this Court in *Atiabari*², *Automobile Transport*³ and *Jindal*⁸ cases and all other judgments that follow these pronouncements are to the extent of such reliance overruled.

1159.7. A tax on entry of goods into a local area for use, sale or consumption therein is permissible although similar goods are not produced within the taxing State.

1159.8. [Article 304 \(a\)](#) frowns upon discrimination (of a hostile nature in the protectionist sense) and not on mere differentiation. Therefore, incentives, set-offs etc. granted to a specified class of dealers



for a limited period of time in a non-hostile fashion with a view to developing economically backward areas would not violate [Article 304\(a\)](#). The question whether the levies in the present case indeed satisfy this test is left to be determined by the regular Benches hearing the matters.

1160. States are well within their right to design their fiscal legislations to ensure that the tax burden on goods imported from other States and goods produced within the State fall equally. Such measures if taken would not contravene [Article 304\(a\)](#) of the Constitution. The question whether the levies in the present case indeed satisfy this test is left to be determined by the regular Benches hearing the matters.

1161. The questions whether the entire State can be notified as a local area and whether entry tax can be levied on goods entering the landmass of India from another country are left open to be determined in appropriate proceedings.”

Perhaps, the only surviving issue requiring consideration by this Court is the one pointed out in Paragraph 1161, reproduced supra.

However, after the matter was heard for some time, we find the record to be totally silent on facts or grounds with regard thereto. No doubt, the issue is purely legal. But even the relevant provisions of the Statute claimed to be ultra vires are



not on record and the reason is not far to seek for the petition was filed way back in the year 2007 and the Legislation was amended/enforced subsequently. That apart, even during the course of hearing we found absolute incoherence with regard thereto.

As such, we are of the considered view that each one of the petitioners file a fresh petition placing on record not only the specific legislation or part thereof, Constitutional validity whereof they wish to challenge, as also specify the grounds, in addition to the one reproduced supra.

This they are permitted to do so within a period of eight weeks on the same and subsequent cause of action. We notice that there are no interim orders in favour of the petitioner. As and when such petition is filed, the same shall be considered for hearing on priority basis.

Petition stands disposed of in the aforesaid terms.

Interlocutory Application, if any, shall stand disposed of.

(Sanjay Karol, CJ)

(S. Kumar, J)

B.Kr./-

AFR/NAFR	
CAV DATE	
Uploading Date	07.09.2020
Transmission Date	

