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* **IN THE HIGH COURT OF DELHI AT NEW DELHI**

+ **W.P.(C) 9899/2016 & CM Appl. No. 8677/2019**

MUNNI DEVI

..... Petitioner

Through Mr. Akhilesh Kumar Singh &
Mr. Saroj Kumar, Advocates

versus

LAND ACQUISITION COLLECTOR & ORS. Respondents

Through Mr. Yeeshu Jain & Ms. Jyoti Tyagi,
Advocates for Respondent/LAC/
L & B
Ms. Nidhi Mohan Parashar and M.A.
Arunesh for UOI
Mr. Arun Birbal and Mr. Sanjay
Singh for Respondent/DDA

CORAM:

JUSTICE S.MURALIDHAR

JUSTICE SANJEEV NARULA

ORDER

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27.02.2019

1. With the consent of the parties the petition is taken up for final hearing.
2. The prayers in the present petition read as under:

“a) set aside the impugned award i.e. 13/2008-2009 (SW) passed by the Office of the ADM/LAC(SW) Room No. 12, Old Terminal Tax Building, Kapashera, New Delhi-110037.

b) further directions to the Respondents to initiate fresh land acquisition proceedings as per the new enactment.

c) Further directions to grant compensation as per the new law by consideration of the market value of the land by setting-aside the prior award which was passed under the old Act.

d) pass any other or further order as this Hon'ble Court may deem fit and proper in the interest of justice.”

3. The background facts are that land in question i.e. Plot No. 16-A in Khasra No. 2/13/2 (150 Sq. yards) located in the revenue estate of Village Nangli Sakrawati, Najafgarh, Delhi was notified under Section 4 of the Land Acquisition Act (LAA), 1894 on 7th April, 2006.

4. This was followed by declaration under Section 6 of LAA on 4th April, 2007 that the land was required for the public purpose of “construction of 100 metres in under planned development of Delhi”. The Land Acquisition Collector (LAC) passed the impugned Award No. 13/2008-2009 on 30th March, 2009. It is mentioned that the Petitioner was unable to raise objection under Section 5A of the LAA and that “impliedly the possession was taken by the Respondent for the construction of 100 Mtrs. Road under planned development of Delhi.”

5. According to the LAC, physical possession of Khasra No. 2/13/2 of the land was taken over and handed over to the Delhi Development Authority (DDA) on 10th February, 2012. It is stated that the “remaining land could not be taken due to built up.” On the aspect of compensation it is stated that “As per Naksha Muntazamin, the recorded owner is one Dharampal & others and it is reported in NM that there is dispute of compensation, the same thus could not be paid as there is no entry to effect that compensation was paid.” It is also stated that the Petitioner is not the recorded owner of the land and has not placed any document on record to show that the land in question has

been purchased from the recorded owner.

6. As far as the Petitioner is concerned, it is stated in the petition that she is “the owner of the property/plot No. 16A area measuring 150 sq.yards of Khasra No. 2/13/2 in the area of Village Nangli Sakrawati, Delhi “in the abadi now known as Laxmi Nagar, Najafgarh, New Delhi”. According to the Petitioner, she purchased the property from one Smt. Santosh Devi in the year 2010 i.e. nearly a year after the land acquisition award was passed.

7. Enclosed as Annexure P-2 collectively are ‘the sale documents’. A close scrutiny of the document shows that the property in question purportedly was purchased through a General Power of Attorney (GPA) on 18th January 2010. Apart from this not being a valid interest instrument for transfer of title, it appears that the Petitioner, having full knowledge of the status of the land in question, and without taking permission from the competent authority, in terms of the Delhi Land (Restriction of Transfer) Act, 1972 entered into the said transaction. There is merit in the contention of the LAC that the said transaction is void and does not bind the Government in any manner. The original recorded owner, who obviously is not the Petitioner, has not challenged the land acquisition proceedings.

8. In para 3 of the writ petition, the Petitioner states that in May, 2009 the officials of the Land and Building (L&B) Department informed her that the land had been acquired and compensation for the same was being paid to the recorded owners. According to the Petitioner she submitted an application to the LAC regarding the payment of compensation. In the said application, it

is purportedly disclosed that she is not the recorded owner and has purchased the plot through the GPA, and subsequently built a house on the land. She then claimed compensation for the structure. The Petitioner claims that after passing of the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013 ('2013 Act'), she is entitled to the relief under Section 24 (2) thereof since no compensation has been paid to her and the physical possession of the land in question remains with her.

9. In the counter affidavit filed by the LAC, it is pointed out that the Petitioner lacks the *locus standi* to seek the reliefs prayed for, as admittedly, he has occupied the property in question through documents which do not have any legal sanctity.

10. A separate counter affidavit has been filed by the DDA confirming that physical possession of a portion of the property was taken on 10th February, 2012.

11. From the rejoinder, therefore, it is plain that there were a series of GPAs, none of which was a legally valid document as regards ownership and title, which form the basis of the Petitioner's claim of 'ownership' of the property in question. The Petitioner relies on the decision in ***GNCTD v. Manav Dharam Trust (2017) 6 SCC 751*** to claim that he is entitled for reliefs under Section 24 (2) of the 2013 Act.

12. In the course of the hearing, it transpired that Laxmi Nagar in Village Dichaon Kalan is one of the unauthorized colonies in respect of which a

provisional regularization certificate has been issued. On the website of the Department of Urban Development of the GNCTD, the complete list of unauthorized colonies in respect of which tentative application forms and tentative layout plans had been submitted and which are awaiting regularization has been put up. Laxmi Nagar is one of those unauthorized colonies, which figures at S.No.912. Clearly, therefore, the property in question forms part of the unauthorized colony. This situation was not envisaged in the decision in **GNCTD v. Manav Dharam Trust** (*supra*), which, therefore, is of no assistance to the Petitioner.

13. This Court has in a series of orders, consistently held that where the property in question is part of an unauthorized colony, no relief under Section 24 (2) of the 2013 Act can be granted. The legal position has been summarized by the Court in a decision dated 17th January, 2019 in W.P.(C) No.4528/2015 (**Mool Chand v. Union of India**) where it was held in paragraphs 48, 49 and 50 as under:

“48. The third aspect of the case is that the Petitioner admits that the land in question is part of an unauthorised colony. The very basis for seeking regularisation of an unauthorised colony is that it is located on land which belongs either to the public or to some other private parties. The Petitioners would therefore not have the locus standi to seek a declaration in terms of Section 24 (2) of the 2013 Act in such cases since the very fact that they have sought regularisation on the basis that they are in unauthorised colony would be an admission that they do not otherwise have any valid right, title or interest in the land in question.

49. This Court has by order dated 19th December 2018 in WP(C) No.190/2016 (**Harbhagwan Batra v. Govt. of NCT of**

Delhi) and order dated 8th January 2019 in WP(C) No.10201/2015 (*Gurmeet Singh Grewal v. Union of India*) negatived similar pleas by the Petitioners who were trying to seek similar declaration of lapsing even while admitting that they were pursuing regularisation of an unauthorised colony.

50. In a decision dated 10th January 2019 in W.P. (C) 3623 of 2018 (*Akhil Sibal v. Govt. of NCT of Delhi*) this Court observed in this context as under:

“18. The Court at this stage may also observe that many of the unauthorized colonies are awaiting regularization orders. A large portion of these colonies are by way of encroachment on public land, some of it may be on private land, but in any event, the constructions themselves are unauthorized. The major premise on which such regularization is sought is that these constructions have been erected on public or private land which does not belong to the persons who are under occupation of those structures. That very basis gets contradicted as some of them try to seek a declaration about lapsing of the land acquisition proceedings by invoking Section 24 (2) of the 2013 Act. This is a contradiction in terms and is legally untenable.”

14. The above decision has been followed and the legal position has been reiterated by this Court in an order dated 25th January, 2019 in W.P.(C) No.3438/2015 (*Krishna Devi v. Union of India*). As clarified in those orders, the dismissal of the present petition will not come in the way of the Petitioner pursuing the claim for regularisation of the unauthorised colony in question.

15. Consequently, the reliefs prayed for in the petition cannot be granted. The writ petition is dismissed. The interim order dated 25TH October, 2016

as confirmed on 20th March, 2018 is hereby vacated. The applications are also disposed of.

16. The next date of hearing which is 23rd April 2019 stands cancelled.

S. MURALIDHAR, J.

SANJEEV NARULA, J.

FEBRUARY 27, 2019

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