

IN THE HIGH COURT OF JUDICATURE AT MADRAS

DATED : 18.11.2016

CORAM

THE HONOURABLE MR.JUSTICE M.JAICHANDREN
and
THE HONOURABLE MR.JUSTICE S.BASKARAN

H.C.P.No.1056 of 2016

M.Karna .. Petitioner

Vs.

1.The State of Tamil Nadu,
rep by its Secretary to Government,
Home Prohibition & Excise Department,
Fort St. George,
Chennai - 600 009

2.The District Collector and
District Magistrate,
Tiruvannamalai District,
Tiruvannamalai.

.. Respondents

Petition filed under Article 226 of the Constitution of India, praying to issue a Writ of Habeas Corpus calling for the records relating to the detention order in D.O.No.14/2016-C2, dated 10.4.2016, on the file of the second respondent and quash the same and directing the respondents to produce the corpus of the detainee, namely Vasantha, wife of late Raji, now detained in the Special Prison for Women at Vellore, before this Court and set her at liberty.

For Petitioner : Mr.S.Kumara Devan

For Respondents : Mr.V.M.R.Rajentren,
Additional Public Prosecutor

ORDER

[Order of the Court was made by M.JAICHANDREN, J.]

This Habeas Corpus Petition has been filed by the son-in-law of the detainee, namely, Vasantha, wife of late Raji, aged about 48 years, to issue a Writ of Habeas Corpus, to call for the records, in Detention Order D.O.No.14/2016-C2, dated 10.4.2016, passed by the second respondent herein, detaining the detainee, under Section 3(1) of the Tamil Nadu Prevention of Dangerous Activities of Bootleggers, Cyber Law Offenders, Drug Offenders,

Forest Offenders, Goondas, Immoral Traffic Offenders, Sand Offenders, Sexual Offenders, Slum Grabbers and Video Pirates Act, 1982 (Tamil Nadu Act 14/1982), branding her as a "Bootlegger", in the Special Prison for Women, Vellore, and to quash the same and to direct the respondents to produce the body and person of the detainee and set her at liberty.

2. Even though the learned counsel for the petitioner raised many grounds in assailing the impugned order of detention in the petition, he confined his arguments only to the ground of delay in considering the representation of the detainee. According to the learned counsel for the petitioner, the representation of the detainee, has been received by the Government, on 4.7.2016, and the remarks have been called for from the detaining authority, on 5.7.2016. However, the remarks have been received by the Government only on 13.7.2016, after a delay of 7 days. He adds that the file was dealt with by the Deputy Secretary concerned on 13.7.2016 and the same was dealt with by the Minister concerned, on 21.7.2016 and the rejection letter was prepared on 22.7.2016. It is his further submission that as per the Proforma submitted by the learned Additional Public Prosecutor, there were 4 intervening holidays and even after giving concession as to the intervening holidays, still there is a delay of 10 days, which remains unexplained. Thus, there is delay at different stages while considering the representation of the detainee. The unexplained delay in considering the representation of the detainee vitiates the detention order. In support of his contention, the learned counsel for the petitioner relied on the judgment of the Hon'ble Apex Court in *Rajammal Vs. State of Tamil Nadu*, reported in (1999) 1 SCC 417.

3. Resisting the contention of the learned counsel for the petitioner, the learned Additional Public Prosecutor had submitted that the impugned detention order has been passed on cogent and sufficient materials and there is no illegality or infirmity in the impugned order of detention. The learned Additional Public Prosecutor had further submitted that there was no deliberate delay on the part of the authorities concerned to consider and dispose of the representation of the detainee. It is contended that such a delay is not fatal to the impugned detention order, as the authorities concerned are dealing with the file right from the date of receipt of the representation and therefore, he prayed for dismissal of the petition.

4. We have considered the rival submissions carefully with regard to facts and citation and perused the materials available on record.

5. As per the Proforma submitted by the learned Additional Public Prosecutor, the representation of the detainee was

received by the Government on 4.7.2016 and the remarks have been called for from the detaining authority on 5.7.2016. However, remarks have been received by the Government only on 13.7.2016, i.e., after a delay of 7 days and the case of the detainee was dealt with by the Deputy Secretary concerned on 13.7.2016 and the same was dealt with by the Minister concerned on 21.7.2016 and the same was rejected on 22.7.2016. From the above, it is clear that in between 5.7.2016 and 13.7.2016, [i.e., the intermittent days between the remarks called for and the remarks received] there is a delay of 7 days. Thus, there is delay at different stages while considering the representation of the detainee. Even if we give concession to the 4 intervening holidays including Government holidays, still there is a delay of 10 days, which remain unexplained.

6. It is trite law that the representation should be very expeditiously considered and disposed of with a sense of urgency and without avoidable delay. Any unexplained delay in the disposal of the representation would be a breach of the constitutional imperative and it would render the continued detention impermissible and illegal. From the records produced, we find that no acceptable explanation has been offered for the delay of 10 days. Therefore, we have to hold that the delay has vitiated further detention of the detainee.

7. In the judgment of the Hon'ble Supreme Court in Rajammal's case (cited supra), it has been held as follows:

"It is a constitutional obligation of the Government to consider the representation forwarded by the detenu without any delay. Though no period is prescribed by Article 22 of the Constitution for the decision to be taken on the representation, the words "as soon as may be" in clause (5) of Article 22 convey the message that the representation should be considered and disposed of at the earliest."

8. As per the dictum laid down by the Supreme Court in above cited Rajammal's case, number of days of delay is immaterial and what is to be considered is whether the delay caused has been properly explained by the authorities concerned. But, here 10 days delay has not been properly explained at all.

9. Further, in a decision in Ummu Sabeena vs. State of Kerala reported in (2011) 10 SCC 781, the Supreme Court has held that the history of personal liberty, as is well known, is a history of insistence on procedural safeguards. The expression 'as soon as may be', in Article 22(5) of the Constitution of India clearly shows the concern of the makers of the

Constitution that the representation, made on behalf of the detinue, should be considered and disposed of with a sense of urgency and without any avoidable delay.

10. In the light of the above fact and law, we have no hesitation in quashing the order of detention on the ground of delay on the part of the Government in disposing of the representation of the detinue.

11. Accordingly, the habeas corpus petition is allowed and the detention order dated 10.4.2016, passed by the second respondent is quashed. The detinue is directed to be set at liberty, forthwith, unless her presence is required in connection with any other case.

Sd/-
Assistant Registrar(CS III)

//True Copy//

Sub Assistant Registrar

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To

- 1.The Secretary to Government,
Home Prohibition & Excise Department,
Secretariat,
Chennai - 600 009.
- 2.The District Collector and District Magistrate,
Tiruvannamalai District,
Tiruvannamalai.
3. The Superintendent,
Special Prison for Women Vellore.
4. The Joint Secretary to Government,
Public(Law & Order),
Fort Saint George, Chennai - 9.
- 5.The Public Prosecutor, High Court, Madras.

H.C.P.No.1056 of 2016

RSY(CO)
Eu 21.12.16